1 (Pages 1 to 4)

	Page 1		Page 3
1	NATIONAL INSTITUTE OF	1	put forward and whether the process actually
2	ENVIRONMENTAL HEALTH SCIENCES	2	addresses exactly what you'd like to see it
3		3	addressed. So today we're going to be
4	NATIONAL GENTLE TOP TOWNS STORY	4	discussing some of the very modest technical
_	NATIONAL CENTER FOR TOXICOGENOMICS	5	changes we've made in the preparation of
5	WORKING GROUP	6	background documents for the Report on
6	" OKKINO OKOUI	7	Carcinogens and the review process itself.
7		8	Dr. Jameson is going to do a presentation
8		9	for that in a little while. Prior to Dr.
9	NTP Public Meeting Report On	10	Jameson's presentation Dr. Goldstein will
10	Carcinogens (RoC) Review Process	11	remind us of a previous review we had on the
11 12		12	Report on Carcinogens process and some of
13		13	the recommendations that were made at that
	January 27, 2004	14	previous review and his opinion about whether
14	-	15	we've addressed some of those recommendations
15		16	or not, and I look forward to that
16		17	presentation. I have a couple of
17 18	National Library of Medicine	18	housekeeping comments for you this morning
19	Lister Hill Center Auditorium Building	19	that I'm required to tell you by the
20	Bethesda, Maryland	20	National, by the Hill Center. No food or
21	·	21 22	beverages are allowed in the auditorium, so
22		23	those of you who have coffee with you quickly run out before the beverage police
23 24		24	show up. No smoking is allowed anywhere in
25		25	the building. That's true of the entire NIH
		2.5	are carroing. That is true of the chine (viii)
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	Page 2		Page 4
1	Page 2 NATIONAL TOXICOLOGY PROGRAM	1	-
1 2	· ·	1 2	Campus and all of the buildings in the NIH
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# This morning in, to help guide us through this review and to interact with any of the public commentors, we've assembled a panel made up of some of our federal

- 5 partners, some members past and present of
- 6 the NTP's Board of Scientific Counselors.
- 7 They're here to enter into the dialogue with
- 8 you, to discuss some of the issues you're,
- 9 you're bringing forth and to provide us with
- 10 the Report at the end of the meeting as to
- 11 what they saw and what they might think we
- 12 should do with some of the information that
- was presented to us. Chairing the meetingfor us this morning is Dr. Lynn Goldman,
- 15 Lynn used to be a member of the NTP Board
- 16 of Scientific Counselors, she has done a
- number of interesting jobs over the year,
- 18 over the years, most notably Assistant
- 19 Administrator of EPA for Pesticides and Toxic
- 20 substances, was that it, assistant
- 21 administrator?
- DR. GOLDMAN: The official
- 23 title is Assistant Administrator for Toxic
- 24 Substances.
- 25 DR. PORTIER: Assistant

#### Page 7

- 1 Public Health at the University of Alabama
- 2 in Birmingham. Elizabeth is also a member of
- 3 the NTP Board of Scientific Counselors. She
- 4 sits on the Report on Carcinogens
- 5 subcommittee as does Dr. Carpenter, both of
- 6 them are here to address some of your
- 7 concerns and give us some advice, and again
- 8 we're very happy to have Dr. Delzell here,
- 9 here as well. Finally, we have Dr. Rafael
- 10 Moure-Eraso, who is a former member of the
- 11 NTP Board of Scientific Counselors, he sat
- 12 on the Report on Carcinogens subcommittee as
- well. He's currently the professor and
- 14 chairman of the Department of Work
- 15 Environment at the University of
- 16 Massachusetts in Lowell, Massachusetts.
- 17 Rafael in recent months has been one of the
- 18 few board members who has criticized us in
- 19 public about the Report on Carcinogens
- 20 process, looking at some of our criteria and
- 21 some of the questions he has about how to
- 22 use that criteria and we look forward to his
- discussion and comment as well. Sitting
- 24 next to Dr. Moure-Eraso, I'm going to go
- 25 back to my list so I get it correct here

#### Page 6

- 1 Administrator for Toxic Substances. Now Lynn
- 2 is at the Johns Hopkins Bloomburg School of
- 3 Public Health in Baltimore, Maryland and
- 4 she'll be chairing and we're quite happy to
- 5 have her chairing the meeting this morning.
- 6 She's done a number of interesting pieces
- 7 of, interesting articles on the evaluation of
- 8 evidence for a variety of toxic endpoints,
- 9 looking at strength of that evidence and how
- 10 you use that to make decisions about public
- 11 health risks, and I think we're quite
- 12 pleased and privileged to have her here with
- 13 us today. Aiding Lynn in the, on the panel
- 14 today will be, I'm going to go back and go
- 15 through my list in order, Hillary Carpenter,
- 16 from the Minnesota Department of Health.
- 17 Hillary is a current member of the NTP Board
- 18 of Scientific Counselors and again he....
- 19 we're very happy to have Hillary here today
- 20 as well. He brings to us a very pragmatic
- 21 State Public Health Official point of view
- 22 in looking at this type of information and
- 23 trying to make public health decisions on
- 24 it. Elizabeth Delzell is here from the
- 25 Department of Epidemiology, the School of

- 1 from the CDC NIOSH in Cincinnati, Ohio, Mark
- 2 is the official NTP li... liaison from the
- 3 NI...from NIOSH, the National Institute of
- 4 Occupational Safety and Health. He's followed
- 5 the NTP through a number of years, I believe
- 6 he sits on the RG2 subcommittee which is the
- 7 subcommittee of the NTP's executive committee
- 8 that is part of the ROC process. Joining
- 9 Mark eventually will be Bill Allaben from
- 10 the FDA's National Center for Toxicological
- 11 Research in Jefferson, Arkansas. Bill also
- 12 has been, is the official NTP representative
- 13 from the Food and Drug Administration and I
- believe he also sits on RG2 and has looked
- at the, the Report on Carcinogens process
- and voted on it through the years.
- 17 I'd like to thank a number of people
- 18 for putting forth the effort to make this
- 19 public meeting possible and through years of
- 20 effort making the Report on Carcinogens
- 21 possible. Bill Jameson and his staff at the
- 22 NTP have very expertly handled, not only
- 23 this meeting, but the entire Report on
- 24 Carcinogens process for a number of years.
- 25 Bill, where are you? There he is. And if you

- 1 have any questions or comments afterwards,
- 2 Bill will be available for discussion and
- 3 listening to some of your points. Mary Wolfe
- 4 and her staff in the NTP Office of
- 5 Scientific... of... NTP liaison office and
- 6 scientific review office also helped to put
- this public meeting together. If there are
- 8 any reporters in the room who would like to
- have followup questions, I simply ask that
- 10 you make sure that you touch base with Dr.
- Wolfe or a member of her staff before 11
- 12 meeting with our staff so that we can keep
- 13 track of who has met with whom and what
- 14 discussions went on. Again, also if you have
- 15 any documents or written comments that you'd
- 16 like to give the program, please make sure
- 17 Dr. Wolfe or a member of her staff gets
- 18 them. Finally I'd like to thank one mem...
- 19 one member of the audience who's come quite
- 20 a distance, Dr. Ki-Hwa Yang from the Korean
- 21 National Toxicology Program is here, they are
- 22 trying to develop their own program in Korea
- 23 and he's very interested in our public
- process of debate and discussion of NTP 24 25 processes and documents. He's here not only

#### Page 11

- 1 snowstorm, but, you know, snow like this can
- 2 bring the Washington area absolutely to a
- 3 halt and I hope that you had good travel and
- 4 that, that you've been able to, to get
- 5 around here. A couple of things, points
- that I want to make before going into our
- agenda, Dr. Portier already mentioned the
- 8 importance of speaking into the mic, turning
- on your mic's. That's because this meeting
- 10 is being recorded, both the presentations
- and, and the discussions and comments around 11
- 12 it and, and so then also if you do enter
- 13 into the discussion to give your name and so
- 14 that, that would help the people who are
- 15 transcribing or at least even listening to
- 16 the, listening to the tape for preparing the
- 17 minutes. Also that, since we are a small
- 18 audience and this is a rather large room,
- 19 those of you who are seated out in the, in
- 20 the remote areas of this auditorium, you're
- 21 more than welcome to move forward. You
- 22. might have an easier time seeing the slides,
- 23 hearing the presentations, hearing the
- 24 discussion and um... honestly nobody up here
- 25 is going to bite your head off or anything

## Page 10

- for this meeting, but on Thursday, we are 1
- having another public meeting to look at the 2
- 3 future direction of the National Toxicology
- Program and evaluate.... and begin the, a
- 5 year wrong, year long process of developing
- a road map to achieve a different vision and
- 7 a different direction, or an improved
- 8 direction for the NTP. I'd like to invite
- 9 all of you to that public meeting as well 10
- and I'm sure we have an announcement 11
- somewhere that we can give you of, on the logistics for that meeting. With that I want
- 12
- 13 to thank you all for be here... being here
- 14 and I'll turn it over now to Dr. Goldman who
- 15 will chair this meeting from this point
- 16 onward.

17

18

## DR. GOLDMAN: Good morning,

- and welcome, I'm going to do something I've
- 19 always wanted to do and call this meeting to
- 20 order. It's really a pleasure to have the
- 21 opportunity to chair this meeting today, I
- 22 know that many of you have come here from
- 23 long distances and braving our little
- 24 snowstorm here, which probably from, for
  - other locales doesn't look like much of a

- 1 like that. This process is a very, very
- 2 important process, it's a part of the Report
- 3 on Carcinogens. I had an opportunity in
- participating in one back when I was a
- 5 member of the Board of Scientific Counselors
- 6 in the last go round of this and I can tell
- 7 you that the comments that are made and the
- 8 discussions here really make a difference in
- 9 terms of improving the process for the
- 10 Report on Carcinogens and, and in fact the
- Report of Carcinogens has very rapidly been 11
- 12 evolving in its procedures over the last
- 13 decade. I understand that most of that
- 14 evolution has had to do with the very rapid
- 15 change in the kind of scientific evidence
- 16 that's available to the, to the reviewers,
- 17 and that that has created changes that have
- 18 allowed the incorporation and the
- 19 consideration of, of newer scientific
- 20 evidence. And at the same time I think that
- 21 nobody involved in the process from, from
- 22 what I can tell believes that, you know,
- that they have a perfect process that will 23
- 24 never change, there's a real willingness to
- 25 listen, there's real willingness to change

# 4 (Pages 13 to 16)

	Page 13		Page 15
	Page 13		Page 15
1	and so I just I think that that's an	1	MS. LUDMER: I'm Jenny
2	important thing for everybody to understand	2	Ludmer, I'm here from Aspen Systems
3	in terms of a tone for the day. Also that	3	Corporation.
4	there aren't very many of you here, we are	4	MS. BECK: Nancy Beck from
5	hoping that unlike some of these meetings that we'll be able to have a little bit of	5	the Office of Management and Budget.
6 7	exchange back and forth, that it won't just	6 7	DR. WOLFE: Mary Wolfe from the National Toxicology Program, National
8	be a matter of, you know, one way street	8	Institute of Environmental Health Sciences.
9	communications, listening, but that if there	9	MR. NIDEL: Chris Nidel from
10	are things that members from the Board of	10	Baron and Budd.
11	Scientific Counselors or others of you wanted	11	MR. YANG : My name is Ki-Hwa
12	to elaborate on, draw out, have some further	12	Yang from South Korea, I am working for the
13	discussion on from the presentations that	13	National Institute of Toxicological Research
14	we're here and ready to do that. Since	14	and I'm the head of the National
15	there are not very many people here, I'd	15	Toxicological Program in Korea.
16	like to start by very briefly going around	16	MR. KELLY: I'm Bill Kelly
17	the room, Dr. Portier introduced the people	17	with the Center for Regulatory Effectiveness.
18	in the front of the room, but it's just, if	18	MS. LE HURAY: Thank you,
19	you could quickly go around and give us your	19	I'm Ann Le Huray from the American Chemistry
20	name, who you're with, that might be a nice	20	Council and I'm sad to report that Rick
21	way to start the day given that there are so	21	Becker is stuck in his neighborhood and
22	few of us. So why don't we go ahead and get	22	won't be able to be here and he was going
23	started and, actually we'll start in the	23	to present the ACC's comments and I don't
24 25	very back and work our way forward, the	24 25	have his slides, so we can figure out what to do there.
23	folks who were finding their way through the	23	to do there.
	Page 14		Page 16
1	Page 14 building with me this morning	1	Page 16 DR. PICCIRILLO : Vince
2	building with me this morning COURT REPORTER: You spe	2	DR. PICCIRILLO : Vince Piccirillo representing the Naphthalene Panel
2 3	building with me this morning  COURT REPORTER: You spe referring to us?	2 3	DR. PICCIRILLO : Vince Piccirillo representing the Naphthalene Panel of the American Chemistry Council.
2 3 4	building with me this morning  COURT REPORTER: You spe referring to us?  DR. GOLDMAN: That's you	2 3 4	DR. PICCIRILLO : Vince Piccirillo representing the Naphthalene Panel of the American Chemistry Council. MR. BABBAGE : Michael Babbage
2 3 4 5	building with me this morning  COURT REPORTER: You spe referring to us?  DR. GOLDMAN: That's you you areYes, sir, are there any rows	2 3 4 5	DR. PICCIRILLO: Vince Piccirillo representing the Naphthalene Panel of the American Chemistry Council. MR. BABBAGE: Michael Babbage from the Consumer Products Safety Commission.
2 3 4 5 6	building with me this morning  COURT REPORTER: You spe referring to us?  DR. GOLDMAN: That's you you areYes, sir, are there any rows behind you?	2 3 4 5 6	DR. PICCIRILLO: Vince Piccirillo representing the Naphthalene Panel of the American Chemistry Council. MR. BABBAGE: Michael Babbage from the Consumer Products Safety Commission. DR. GOLDSTEIN: Bernie
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DR. GOLDMAN: Okay, well, 1 2 without further ado then, let's get started 3 and we're going to begin, as I said before, 4 this is a... part of a continuum of these 5 kinds of processes and we're fortunate that today Dr. Bernard Goldstein from Rutgers University is able to come... not Rutgers anymore, this is wrong on the agenda. 8 University of Pittsburgh, School of Public 10 Health is going to be able to review the

last of these meetings and, and what 11 12 transpired there. 13 DR. GOLDSTEIN: I don't want 14 to say the last meeting was contentious, but 15 I had to leave to go to a different

university afterwards. The, I hope you all 16 17 can hear me, and this is okay for the 18 recorder. The, the last meeting was an

19 example I think of openness and of a, just a

20 fair exchange of views. Lynn Goldman 21 started it off very well by saying two

22 things: one is that the process... any

23 process can be improved and certainly a

process as complex as the one of reporting 24

on carcinogens can be improved, and secondly 25

#### Page 19

- 1 is one that I think has to be considered to
- 2 be a setting for all the activities of the
- 3 National Toxicology Program. I purposely
- picked the IARC one to make it clear that 4
- 5 we're not talking just about NTP, we're
- talking about anything that uses weight of
- evidence where you have a continuum of the
- 8 evidence and there is a continuum. We start
- at the bottom with compounds which we're
- 10 reasonably certain do not cause cancer, your
- stuff goes to the top with compounds which 11
- 12 we know and all agree upon cause cancer and
- 13 then the amount of the evidence for every
- 14 one of the others falls somewhere in a
- 15 continuum, and what, in essence the
- 16 regulatory process has to do is draw a line
- 17 through that continuum, NTP has to draw a
- 18 line through the continuum. Whenever you
- 19 draw that line there are going to be
- 20 chemicals that are just above or just below.
- 21 So whatever the default assumptions are,
- 22. there are going to be chemicals for which
- 23 the evidence is sufficiently controversial,
- 24 and controversial's too strong a term, for
- 25 which the evidence reasonable scientists will

## Page 18

- 1 that the NTP clearly felt that it had to
- 2 respond to stakeholders, had to work with
- 3 stakeholders in order to do its job and I
- think that's, that's a good way of setting a
- 5 process up. A couple of things came out that
- were pretty clear, but sometimes were fuzzy,

7 and I don't know if there's a better way 8

of...turn some of the lights off, I'm not sure how well this can be seen .... anybody

10 see a plug anywhere?

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There's a control panel, is it there? SPEAKER: Oh, God, now we're completely in the dark.

DR. GOLDSTEIN: But there, there were three sort of central issues 16 which I think everybody agreed to, but they, they weren't always very clear in, in what people were saying. First, it's, it's very clear that, that some but not all chemicals 20 cause cancer. If all chemicals caused cancer there wouldn't be a need to single out those, but that's, that's really sort of

23 inherent in this. The second point is a point that has to do with the weight of 24

evidence and that weight of evidence issue

- 1 differ slightly as to how they interpret the
- 2 evidence, and inevitably there are going to
- 3 be compounds like that. We are never going
- to be able to put all the compounds in boxes
- 5 because we're dealing with the continuum and
- 6 these lines are, if you will, artificial.
- 7 So keeping that line and keeping wherever we
- 8 hid that, wherever we put that line,
- 9 reasonably consistently is a very important
- 10 part of what the National Toxicology Program
- does for us. Now we have to understand that 11
- 12 reasonable scientists will differ and there 13 will always be controversy and there will
- 14 always be, particularly with compounds like
- 15 carcinogens, sufficient economic interest,
- 16 sufficient political interest, sufficient
- 17 public interest that there will be people
- 18 who will be in making the big point about
- 19 the fact that you, if you only interpreted
- 20 this a little differently, it would be, now
- 21 be above the line instead of below the line.
- 22 There will never be a situation that I can
- 23 imagine in which every compound will have
- complete agreement by every member of any 24
- 25 scientific peer group such as the Board of

- 1 Scientific Counselors, and that's built into
- 2 the system. The third point having to do
- 3 that, that's central that sometimes I don't
- 4 think is arguable but we sometimes lose
- 5 sight of it, everybody seems to say, and
- 6 that it's clear that we're talking primarily
- unat it's clear that we're talking primarily
- 7 about, about science, obviously there's more
- 8 than science in where you draw those lines,9 but once you've drawn the lines, the
- 10 identification process is a scientific one.

Well, the key points that were

- 12 made, and I just pulled a few of them out
- 13 of the long series of presentations, is that
- 14 really everybody's in favor of compiling and
- 15 publishing a list of carcinogens, nobody came
- in and said you shouldn't do it. You just
- 17 have to understand that, that by and large
- 18 the comments were appropriately focused on
- 19 process. Now, some were not, some basically
- 20 came in and said if only we had interpreted
- 21 this chemical this way it would have been
- 22 different. But by and large people were
- 23 focused on how do we change the process,
- 24 which is really what NTP is asking about.
- 25 What's their process like, not what's a

#### Page 23

- 1 assumptions, what do you accept, what don't
- 2 you accept, in essence where do you draw
- 3 those lines, that had to do, in the case of
- 4 NTP between known and/or reasonably
- 5 anticipated. There was obviously a lot of
- 6 concern about, from the industry about the
- 7 public would overreact, there would be
- 8 unnecessary costs. There were some industry
- 9 representatives who basically said that
- 10 unless there was a unanimous vote, nothing
- should be called a carcinogen, be called a
- 12 known carcinogen or even a reasonably
- anticipated to be, because it had such a
- 14 tremendous impact on cost. There were others
- 15 who said that really this is a regulatory
- 16 decision because it has impact on OSHA's
- 17 right to, on, on OSHA's right to, OSHA's
- 18 worker language... basically you
- 19 automatically stick a compound into a
- 20 different card, category so OSHA regulates,
- 21 EPA has a right to know, you automatically
- 22 put it into a different right to know
- 23 category, so there are regulatory impacts and
- 24 because of these regulatory impacts there
- 25 ought to be a much more of a regulatory

## Page 22

- 1 specific chemical that should have been done
- 2 differently. I imagine some people here
- 3 talked about that, but again I think you
- 4 make your point much better if you say that
- 5 this is an example of where the process
- 6 could be changed rather than you should have
- 7 interpreted my chemical differently. So by
- 8 and large that was adhered to, and there
- 9 were no recommendations in this very long
- 10 document and major presentations to basically
- say that NIEHS should run this or that the
- 12 NTP organizational structure should be
- 13 different. There were a number of people
- 14 from environmental groups which made comments
- 15 that basically said we object turning over
- 16 this process to the National Academy of
- 17 Sciences or EPA or FDA, but nowhere in the
- 18 record that I saw or in any of the
- 19 presentations was anyone who suggested that
- 20 we ought to do so. So there was sort of a,
- 21 perhaps a feeling among the environmental
- 22 groups that maybe the suggestion was out
- 23 there, but the suggestion was not really
- 24 made at the time of the meeting. There were
- 25 obviously a lot of arguments about default

- 1 approach to the document. Any comments that
- 2 come in should be responded to by the A, by
- 3 the NTP in writing rather than just simply
- 4 taking note of.... all back and forth
- 5 approaches are to occur as if this was a
- 6 regulatory document. Not everybody... in fact
- 7 it was probably a minority of people who
- 8 were in favor of that, but generally that
- 9 was an approach taken by a number of the
- 10 industry representatives. Again, not all,
- 11 that this ought to be much more of a
- document that has the give and take that we
- 13 associate with an EPA regulatory document,
- where the process is everything. Lynn Goldman
- 15 made a very good point about the, the fact
- 16 that, that in regulatory agencies sometimes
- 17 process is more important than substance, but
- 18 then when we look at carcinogens, we really
- want to focus on substance, not process, and Lynn, I think I'm quoting you correctly, I
- 20 Lynn, I think I'm quoting you correctly, I 21 think, in, in that. The public interest
- 22 groups wanted the burden of proof to be on
- 23 disproving carcinogenesis. The idea was
- that, that, that the cancer causing chemical
- 25 is something that is such a tremendous

- 1 burden to the public that in fact there
- 2 ought to be a burden of proof, the default
- 3 assumptions ought to be changed and such
- 4 that we lean over backwards to say, yes,
- 5 something is a carcinogen until proven
- 6 otherwise, and there have been a number of
- 7 comments about the NTP process since then in
- 8 the form of the, of the precautionary
- 9 principle. Now there are a lot of process

10 issues, and what's...

SPEAKER: I'm sorry, I stepped

12 on the...

11

13

14

15

DR. GOLDSTEIN: ...the

concerns about the process had to do with

everything from there being not enough time

16 for full presentations to the Board of

17 Scientific Counselors to not enough compound

18 specific knowledge, to lack of acknowledgment

19 of submissions to lack of specific response

20 to submissions, to better publicity and, and

21 better organization. There's a whole series

22 of different issues to which I would suggest

23 that NTP has at least partially responded to

24 just about all of them. There is an

25 increased time for presentation to the Board

#### Page 27

- 1 Scientific Counselors voted on the document,
- 2 while the members of the Board of Scientific
- 3 Counsel were there said, no, we don't vote
- 4 on a document, the document is just one
- 5 piece of the information, we might disagree
- 6 in fact with part of that document, we're
- 7 voting on this, you know, on this reasonably
- 8 anticipated is it, doesn't, which category
- 9 does it fit in and so that document should
- 10 not be considered to be a document in which
- 11 we unanimously approve. We're not approving a
- 12 document, we're voting for a category and
- 13 that distinction is a very important
- 14 distinction and needs to be better publicized
- among others because otherwise the feeling is
- 16 that they've approved the document, they've
- 17 approved everything in the document when in
- fact that's not the way the process works.
- So these are a number of the, of the issues
- and what I would consider to be key, key
- 21 points but which perhaps the most important
- ones that don't really fit under the process
- 23 so much but fit under communication are
- 24 these. There's a real concern about public
- 25 misunderstanding. One of the more moving

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- 1 of Scientific Counselors, the compound
- 2 specific expertise that NTP has in a sense
- 3 consulted with in developing the documents is
- 4 now, is now sitting at the table, the
- 5 submissions are at least being acknowledged
- 6 and, but there is still not this specific
- 7 response to the submissions, there is still
- 8 not a, if you will a, we've seen this,
- 9 we've read it, here's what we've done about
- 10 it, here's where we think you're wrong,
- 11 here's where we think you're right, that
- would transform this into a regulatory
- 13 process, and that remains as it was before.
- 14 My feeling is, you know, my bias is to say
- 15 that that's appropriate. The better
- 16 publicized and more accessible to the public,
- 17 NTP has responded by having meeting, this
- 18 meeting in Washington during an ice storm to
- 19 make sure everybody gets to it, thank you
- 20 very much, but there is clearly an approach
- 21 to, to make this more publicized. And some
- 22 of the publicity issues have to do with a
- better understanding of the process. There
- 24 was a real feeling at the last meeting by a
- 25 number of the attendees that the Board of

- 1 presentations was by Susan Dickinson from the
- Why Me organization, which is an organization
- 3 of women who are concerned about breast
- 4 cancer who basically said that Tamoxifen,
- 5 when declared carcinogen by NTP, or
- 6 considered to be in, in that process, that
- 7 women who would have benefitted from
- 8 Tamoxifen stopped taking the Tamoxifen. There
- 9 was a physician here to testify from the
- drug company folks who were making it,
- basically testified that his estimate was
- that 50,000 women who would have benefitted,
- 13 of the 50,000, I think he said 30 to 50,000
- 14 stopped taking it, I don't know if those
- 15 numbers are right, but clearly we are
- 16 dealing with a situation in which there's at
- 17 least a potential for, for public health
- 18 benefit, and there's all these dose and dose
- 19 rate issues. One of the speakers brought
- 20 some sand, a man representing the solar
- 21 industry, brought some beach sand, he said
- 22 clearly you don't mean that, well, clearly
- people don't mean that. Those dose and dose
- rate issues are issues that perhaps don't
  get communicated very well, but still silica

- 1 is a carcinogen under the wrong
- 2 circumstances, if you will, so that that
- 3 issue of communication's important. The
- 4 chemical form. Again, silica is a part of
- 5 that, nickel was brought up, there are other
- chemicals, chromium, which is an essential
- nutrient in one valence and a carcinogen in
- another, is another issue that needs to be 8
- talked about, and the issue of a known human
- 10 carcinogen, if we're serious about
- 11 mechanistic information allowing one to say
- that this is a known human carcinogen, even 12
- 13 though the epidemiological data isn't quite
- 14 clear cut, you've got a problem with the
- word known. I think we in science understand 15
- 16 what we mean to say when we say it's a
- 17 known human carcinogen and we're bringing it
- 18 from reasonably anticipated to known because
- 19 of this mechanistic data, but again,
- 20 publici..., being able to clearly communicate
- 21 that is, is difficult.
- 22 Now I've got some recommendations
- 23 that I've been told appropriately I should
- 24 make as a member of the public, so I'm going
- 25 to hold off making some of the

#### Page 31

- 1 present, would you like to present that
- 2 after Dr. Jameson gives his review, we'd
- 3 appreciate that and then second, just take a
- 4 moment here if people have any questions
- 5 about that present... about what you just
- 6 saw and heard. Okay, thank you. Or comments, 7
  - sure.

8

# DR. MOURE-ERASO: Thank you.

- 9 Dr. Goldstein, for a very interesting
- 10 presentation. I really appreciate your
- perspective and I have two comments that, 11
- 12 that, that I would like to, to, to present.
- 13 The first one is I would like to reinforce
- 14 your, your view that I don't think there is
- 15 a substitution to the NTP as the agency that
- 16 should be conducting this process. I
- 17 believe that any other approach, especially
- ad hoc approaches would, the National Academy 18
- of Sciences or, or, or, or similar agencies 19
- 20 would be that, a ad hoc situation, what we
- 21 have with the NTP is a long history and a
- 22 long institutional memory of how to do this
- 23 and how to.... under the different problems
- 24 that we are facing and, and is the agency
- 25 that I believe is the most adequate agency

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- recommendations that I actually made in the
- 2 previous document that I'm going to stand
- 3 on, but let me just say that I generally
- have been very, very positively impressed by
- 5 how NTP has responded in thinking through
- the issues that people brought to them and
- 7 in making changes. Now, they have not made a change which I would view should we put them
- into the process of being a regulatory
- 10 agency and I think that they're absolutely
- 11 right about that. But that is an issue that
- 12 I'm sure will continue to be brought up and
- 13 will continue to be reviewed by NTP as to
- 14 how much they need to be responsive on a
- 15 blow by blow basis, much like a regulatory
- agency, that being the central part of, of 16
- 17 where the, where I see a difference of
- 18 opinion among the, the people who we saw the
- 19 last time. So good luck on this
- 20 presentation, and I hope it works out as
- 21 well this time as it did last time.

25

- 22 DR. GOLDMAN: Dr. Goldstein,
- 23 before you sit down, first I, I assume that
- you have an early flight today so if, if you 24
  - have new material that you'd like to

- 1 to, to conduct this process and I want to
- make it clear that it's something that we 2
- 3 should cherish and maintain and, and I don't
- think that, that the, the comments and
- 5 criticisms that sometimes people present in
- 6 the process as mine, for example, are not
- meant to undermine or attack the mission of 7
- 8 the agency that I consider that is
- 9 irreplaceable and, and, and that has done an
- 10 excellent job. The other comment that I
- have is that you, you mentioned your, your 11
- concerns out of the 99 last session like 12
- 13 this on the fact that some... the, the
- 14 public health value of some substances that
- 15 because they are listed in some form as a
- 16 carcinogen are going to remove that
- 17 substances from circulation in society and
- 18 those substances sometimes could have
- 19 obviously very good public health effects.
- 20 However, I think that, that, that we could
- 21 never forget that the most important function
- 22 is, is not how some substances listed have
- 23 some, might have some good effects in one
- 24 form or another that doesn't consist cancer,
- 25 but that the principal function is the

- 1 public health effect of listing the substance
- 2 and the public health effect of protection
- 3 that happened in society with a substance
- 4 that's specifically identified and put it in
- 5 the list. You started by saying that it's
- important to have list... I fully agree with
- you, it's important to have list, so, so
- that public health function I think is, is 8
- starting out really important, so thank you

10 very much. 11

DR. GOLDMAN: Okay, all right,

thank you, thank you, there's one more

13 comment. 14

12

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MS. FELTER: Susan Felter.

It's a question. Are transcripts available on

NTP's website or anywhere else from that

1999 meeting?

DR. GOLDMAN: The question is whether there's a full transcript available

19 20

from the 1999 meeting. I think that what's, what we have are the, we have minutes that

22 were posted, but Bill?

DR. JAMESON: Yes, the, the

transcript from the, from the 1999 meeting

25 actually are on, on our website. If you go

#### Page 35

- 1 repaired, prepared in response to the Public
- 2 Health Service Act that was passed in 1978
- 3 and that Act stipulates that the Secretary
- 4 of Health and Human Services shall publish
- 5 an annual report that lists all substances
- which are either known to be human
- carcinogens or reasonably anticipated to be
- 8 human carcinogens and to which a significant
- number of persons residing in the United
- 10 States are exposed. This law was amended in
- 1993 to, to make it a biannual report. 11
- 12 Mainly because of the time involved in
- 13 putting it together, we, we had a very
- 14 difficult time getting the report together on
- a, in a one year period. What I put up 15
- here and actually this is some material that 16
- 17 was, that's provided to you in your packets
- 18 or, or out front is, is the criteria and I,
- I specifically made a slide of the criteria 19
- 20 as it's published on the web page so that
- 21 everybody can see what the, what the basis
- 22. is of listing materials either as known or
- 23 reasonably anticipated human carcinogens.
- 24 Very briefly, I don't want to read all of
- 25 the criteria, but very briefly, okay, for a

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- to our website and go to the part where we
- 2 discuss the 1999 meeting, the, the transcript 3 is there.
- DR. GOLDMAN: Excellent,
- 5 okay, Bill, why don't you come forward now and Bill is going to give us an overview of
- 7 the history and review process for the
- 8 Report on Carcinogens.
  - DR. JAMESON: Well, thank you
  - and good morning, I would like to also
- welcome everybody here and, and thank you 11
- 12 for braving the elements to come in and
- 13 participate in this meeting. I'd like to
- 14 thank Dr. Goldstein for his presentation, I
- 15 think he, he presented a very clear and
- 16 concise summation of what was discussed at
- 17 the meeting and what I plan to do here is
- 18 to go through the, the proposed process and
- 19 identify where we have made some changes or
- 20 revised our process in response to the 1999
- 21
- meeting. Kind of repeating some of the 22 things that Dr. Goldstein has talked about
- 23 in his presentation.
- First of all, just as a kind of an 24
  - introduction, the Report on Carcinogens is

- 1 known human carcinogen there must be
- 2 sufficient evidence from studies in humans
- 3 which indicate a causal relationship between
- exposure and, and human cancer. For the
- 5 reasonably anticipated category, it can be
- 6 limited evidence in, in, from studies in
- 7 humans. But there are other situations where
- 8 confounding could not be completely
- 9 eliminated from, from the evidence or there
- 10 is sufficient evidence from studies in
- animals... in laboratory animals where an 11
- 12 increased incidence of malignant or a
- 13 combination of malignant and benign tumors
- 14 are, are induced by exposure to the
- 15 particular material, or there is less than
- 16 sufficient evidence of carcinogenicity in
- 17 humans or laboratory animals, but the
- 18 nomination or the material belongs to a well
- 19 defined structurally related class of
- 20 substances whose members are listed in
- 21 previous Reports on Carcinogens as either
- 22 known or reasonably anticipated carcinogens.
- 23 And the paragraph in the box, if you will,
- 24 that conclusions regarding carcinogenicity in
- 25 humans and experimental animals are based on

- 1 scientific judgment with consideration given
- to all relevant information, and this is an 2
- 3 important point because when the criteria was
- 4 revised in 1996 the inclusion of
- 5 consideration of all relevant information
- meant that, that mechanistic information was
- a, was an integral part of the review for
- listing something in the Report on 8
- Carcinogens. At the time that we were
- 10 putting together the 9th, excuse me, Report
- on Carcinogens there was a number of 11
- comments that were coming in that people 12
- were confused by what exactly did we mean by 13
- human studies. And so we published a 14
- 15 clarification in the Federal Register, which
- is, which is shown, shown here and basically 16
- 17 what it, what it indicated was that some
- 18 question had arisen about what we meant by
- 19 human studies to be listed as a, as a known
- 20 human carcinogen, and that the known human
- 21 carcinogen requires, I want to read this to
- 22 make sure I don't make a mistake, the known
- 23 human carcinogen category requires evidence
- 24 from studies in humans, this can include
- 25 traditional cancer epidemiology studies, data

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- 1 forum. So what I'd like to do is to really
- 2 address what changes or modifications we've
- 3 made to the process since 1999 in the
- 4 following slide.
- 5 First, I want to discuss the
- 6 nominations. As, as in the past we always
- solicit nominations from the outside, we go
- 8 out with announcements in, on our NTP list
- 9 server, we take advantage of Federal Register
- 10 notices when we're anouncing new nominations
- to ask people if they have other nominations 11
- that they want us to consider to please 12
- submit them to the NTP for consideration for 13
- 14 listing or de-listing from the Report on
- Carcinogens. At the time of the 1999 15
- 16 meeting, the evaluations of the nominations
- 17 for formal review, at the time I took
- 18 advantage of, of the RG1, the NIEHS review
- 19 committee to help me identify the nominations
- 20 and make sure that, that there was
- 21 sufficient preliminary information for a
- 22. nomination before we proceeded with getting
- 23 approval to review a nomination for listing
- 24 in the report. Well, one of the
- 25 modifications are... that we are making for

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- 1 from clin..., clin..., excuse me, clinical
- 2 studies and/or data derived from the study
- 3 of tissues from humans exposed to the
- substance in question and useful for the 5 evaluating whether relevant cancer
- mechanism...mechanisms is operating in 6
  - people. So we just wanted to clarify what
- 8 was meant by human studies.

7

- In this slide I, I put up the review Q
- 10 processes, we discussed it at the 1999
- 11 meeting and I wanted to use this as a basis 12 to say most of the comments and issues that
- 13 were brought up dealt with the nomination 14 and the preparation of the background
- 15 document which is essentially this part of
- the process before it goes on to the 16
- scientific review by the three review 17
- 18 committees, which include the NIEHS review
- 19 committee or what we refer to as the RG1.
- 20 the interagency working group, which is made
- 21 of representatives from the NTP executive
- 22 committee or the RG2 and the NTP Board of
- 23 Scientific Counselors ROC subcommittee which
- 24 we refer to as our external peer review
- 25 meeting, which is, which is held in a public

- 1 all future Report on Carcinogens, and Chris
- 2 Portier was, was, pushed that we, we make
- 3 this a separate operation. We've established
- an NIEHS nomination committee, which is
- 5 independent of the RG1. This NIEHS nomination
- 6 committee is made up of NIEHS staff
- 7 scientists who get together and review the
- 8 list of nominations that my staff have been
- 9 able to pull together from solicited
- 10 nominations from outside or from nominations
- that, that we've been able to identify by 11
- 12 our perusal of the, of the literature or the
- 13 publication of other documents such as IARC
- 14 or EPA identification of, of potential
- 15 carcinogens for listing in the Report on
- Carcinogens. This NIEHS review committee 16
- 17 looks at all the preliminary information we
- 18 are able to gather or have been, or was
- 19 submitted with the nomination and they say
- 20 in their opinion there is sufficient
- 21 information for us to pursue a formal review
- 22 of the nomination. Once we, we go through
- 23 that exercise, first we go to, to Dr.
- Portier as Director of the Environmental Tox 24
- 25 program and, and get his approval and then

# 11 (Pages 41 to 44)

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- 1 we go on to the director of NTP who
- 2 ultimately has to give us his okay that we
- 3 can proceed with a formal review of the
- 4 nominations. Once we get the okay, the
- 5 approval from the Director, we go out with a
- Federal Register announcement with our intent
- to review a particular nomination and we
- 8 solicit public, public comments on the
- nomination and we specifically ask at this
- 10 time for, for any people who have an
- interest in, in the particular material we're 11
- looking at to identify issues that we need 12
- 13 to address in the course of our review of
- 14 the nomination. This was one of the issues
- 15 as Dr. Goldstein indicated that at the 1999
- 16 meeting that, that people indicated that,
- that issues surrounding the nomination needed 17
- 18 to be identified. And we go out with our
- 19 Federal Register notice announcing that we
- 20 intend to review these materials for possible
- 21 listing or de-listing from the Report, and
- 22 we solicit anyone with any information to
- 23 please identify the issues that they feel
- 24 are important for us to consider in the, in
- 25 the course of our review.

7

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- 1 some of the comments that were made in the
- 2 1999 meeting we have increased our effort to
- 3 try to identify outside experts that would
- be willing to help us in the preparation of 4
- 5 these background documents. And, and to, to
- try to elaborate on this. I've broken it
- down as how, how we have revised the process
- 8 that we've gone through the, the nominations
- for the different editions of the Report on
- 10 Carcinogens. For the 10th Report on
- Carcinogens, some of the background documents 11
- 12 were drafted or reviewed by, by nomination
- 13 specific experts. As we initiated our work
- 14 on the... on the 10th back in 1990...1999,
- I'm sorry, 1998 and 1999, we made a 15
- concerted effort to try to identify experts 16
- 17 that, that had some experience in, with a
- 18 particular nomination and solicit their help
- 19 in either preparing different sections of the
- 20 background document or at least reviewing a
- 21 background document and giving us their
- 22. comments as to the adequacy of the, of the
- 23 information contained in the background
- 24 document and the issues identified in the
- 25 document. The way we identify these experts

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1 As with all public comments that,

that we receive concerning the solicitation 2

- of information, the comments we receive on
- a, on or for a nomination are placed on the
- 5 web and become part of the public record. In
- addition as par... as part of the review
- process all the review committees also get the, any public comments that we've received
- 9 in the course of their review, included in
- 10 the package are the public comments we
- 11 received in response to comment for a
- particular nomination. Another area where we 12
- 13 have made a number of changes for the, for
- 14 the process is in the preparation and
- 15 distribution of the background documents that
- 16 we prepare for each of the nominations.
- 17 Briefly when we say that the background
- 18 documents are prepared with the, with the
- 19 support of a, of a contractor that we have
- 20 for the RoC process or for the RoC group and
- 21 taking the recommendations that were
- 22 identified or acting on some of the
- 23 recommendations that were, were made at
- 24 the last meeting, the 1999 meeting, excuse
  - me... I'm sorry.... based on some of the,

# Page 44

- is basically is to do as thorough a
- 2 literature search as we can on the substance
- 3 and identify people who have published
- extensively on the material in the literature
- 5 and go to these individuals and ask them if
- 6 they'd be willing to help us.

So the background document is

8 prepared and for the 10th Report on

9 Carcinogens and again in, this is in

10 response to some of the comments that were

made in the 1999 meeting. The background 11

12 documents are revised, were revised after the

13 RG1 and then also revised after the RG2

14 meeting so that, basically the comment was

15 that, that by doing this, providing the

16 public comments to the RG1 they could look

17 at the public comments, look at the

18 background documents and comment on the

19 document and, and make recommendations for

20 revisions if necessary and the same for RG2.

21 So in response to that comment that's why we

22 did this particular process for the 10th

23 Report.

25

7

24 After the RG2 had completed their

review of, of the nomination and made their

20

#### Page 45

- 1 recommendation, then the background document
- 2 became the document of record and was put,
- 3 made available to the public. Either we
- 4 may, we put out a Federal Register
- 5 announcement indicating that the documents
- 6 were available and if anybody wanted to get
- a copy to, we'd be happy to send one to
- 8 them, and then we also put them up on the
- 9 web site, excuse me... and made them
- 10 available to the public and this was at
- 11 least 60 days before the Board of Scientific
- 12 Counselors, the RoC subcommittee met to
- 13 review the nominations giving, giving people
- time to, to look at the background document
- 15 before the public meeting and giving them
- 16 the opportunity to come to the public
- 17 meeting knowledgeable of what was in the
- 18 background document and being able to make
- 19 their comments at that time.
- For the 11th Report on
- 21 Carcinogens...oh, by the way, the 10th Report,
- the 10th edition of the Report on
- 23 Carcinogens was published in, in 2002. For
- 24 the 11th report, we, we, before we started
- our reviews, we stepped back and, and looked

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- 1 have more consistency... we allow the, the
- 2 reviewers of a nomination to have the same
- 3 document to review and to make their
- 4 recommendations, so all three reco..., all
- 5 three scientific review groups have the same
- 6 document of record to look at and to apply
- 7 the criteria and make their recommendation.
- 8 For the 11th Report on Carcinogens the
- 9 background documents or records were made
- 10 available on the NTP website either right
- after the RG1 review, 9 of the 13 background
- documents were up on the web right after RG1
- review or 4 of the 13 were up on the web
- 14 after the RG2 review, after the second
- 15 review, but all of the background documents
- 16 for the 11th Report on Carcinogens were up on
- 17 the web and people notified of their
- 18 availability at least 90 days before the,
- 19 the public meeting of the RoC subcommittee.
  - For future RoC nominations, what we
- 21 plan to do is to continue to prepare the
- 22 background documents with the assistance of
- 23 nomination specific experts. We again will
- 24 try to identify individuals who'll help us
- 25 prepare or at least review the background

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- 1 at how things were working and actually it
- 2 was at the insistence of Dr. Portier that he
- 3 felt that we needed to make the background
- 4 document available to the public earlier in
- 5 the process than waiting until the RG2 had
- 6 completed it. So, for the 11th Report on
- 7 Carcinogens most of the background documents
- 8 were drafted and/or reviewed by nomination
- 9 specific experts. I think we, we prepared
- 10 13 background documents for the nominations
- 11 under consideration for the 11th and, and all
- 12 but two had input from outside expert
- 13 consultants, two we, we just could not
- 14 identify anybody to help, help with those
- 15 two background documents. For the 11th
- 16 report, once the RG1 had reviewed the
- 17 background document and, and said that the
- 18 background document was acceptable for
- 19 reviewing the nomination, applying the
- 20 criteria and making a recommendation, then we
- 21 identified that or I identified that as a
- 22 document of record and it is at that point
- 23 that we try to make it avail..., we tried to
- 24 make it available to the public as soon
- 25 after that as possible. By doing that, we

- 1 good thorough document. The RG1 again will,
- 2 will be asked to look at the background
- 3 document and to give us their opinion as to
- 4 the adequacy of the document for reviewing a
- 5 nomination, applying the criteria and making
- 6 a nomination... or making a recommendation,
- 7 excuse me. Once the RG1 has, has looked at
- 8 the background document and, and said yes,
- 9 we will accept this document for our review
- 10 of the nomination, what we will now do is we
- will take the background document and publish
- 12 it on the NTP website and it will be on the
- 13 NTP website for at least 45 days before any
- 14 review of a nomination takes place. So
- 15 before the RG1 review takes place, the
- 16 background document will be available on the
- 17 web, are made available for people to see
- and, and if they care to make, make any
- 19 comments, we'd, we'd be more than happy to
- 20 receive them.
- 21 Moving on to the actual review
- 22 process, the review process itself is other
- than, than the availability of the background
- 24 document and, and the RG1's involvement in
- 25 looking at the background document and making

- 1 an acc... I'm sorry, accepting the background
- 2 document for the review of the nomination,
- 3 the review processes continue, will continue
- 4 to remain pretty much the same. The first
- 5 review is by the NIEHS review committee, the
- 6 RG1, they will review the background document
- 7 and make their independent recommendation
- 8 for, for listing or, or not listing or de-
- 9 listing depending on what the nomination was
- 10 for. After the RG1 review it'll go on to the
- 11 RG2, the Executive Committee interagency
- working group, they will be given the same
- 13 document of record and they will review the
- 14 nomination, apply the criteria and make their
- 15 recommendation. Following the, the RG2
- 16 review as, as has been the process in the
- past, we will send out a Federal Register
- Notice announcing the public meeting of the
- 19 Board of Scientific Counselors RoC
- 20 subcommittee. In that announcement we will,
- 21 we will invite individuals to come attend
- 22 the meeting and if you care to make a public
- comment, to please come to the meeting and,
- 24 and address the, the nomination to the
- 25 committee. In response to some of the

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- 1 the nomination and we include in the Federal
- 2 Register all the recommendations that have
- 3 been made by the three scientific review
- 4 groups. We include what the recommendation
- 5 was and what the vote for, for the
- 6 recommendation was. Following receipt of the,
- 7 of the public comments from the final
- 8 Federal Register Notice, we take all the
- 9 recommendations to our NTP Executive
- 10 Committee. Our NTP Executive Committee looks,
- 11 reviews the nominations, discusses the, the
- 12 recommendations that have been made by the
- 13 three scientific review committees and then
- 14 make their own recommendation to the Director
- 15 for listing, not listing or de-listing
- 16 depending on what the nomination was.
- 17 Following that review, all of the
- 18 information, all three review committees'
- 19 recommendations, all the public comments that
- 20 we've received, the recommendation of the NTP
- 21 Executive Committee itself, all this
- 22 information is pulled together and we bring
- 23 it to the Director of the NIEHS/NTP for his
- 24 consideration and his final recommendation as
- 25 to what should be included in the report

# Page 50

- 1 comments that were made at the 1999 meeting
- 2 and as Dr. Goldstein indicated, we have
- 3 increased the time allotted for people to
- 4 make their comment to the Board. Initially,
- 5 initially it was people were limited to five
- 6 minutes, we've expanded that to seven minutes
- 7 and at the discretion of the chairman can be
- 8 expanded to up to ten minutes depending on 9 how many people we have commenting on a
- 10 particular nomination. So we've expanded the,
- 11 the amount of time that people can, can
- 12 address the, the Board during a public
- 13 meeting. Again the Board subcommittee listens
- 14 to the public comments, any written public
- 15 comments that we receive in response to this
- 16 particular Federal Register Notice, that
- 17 information is also provided to the Board of
- 18 Scientific Counselors and, and published on
- 19 the NTP website and is made part of the
- 20 public record and the board reviews the
- 21 nomination and makes their recommendation.
- 22 Following that recommendation, we go out with
- 23 our third and final Federal Register Notice
- 24 concerning this particular set of nominations
- 25 where we solicit final public comment on, on

- 1 and, and in what category. After the
- 2 Director of NIEHS/NTP makes, makes his final
- 3 determination then the, the draft of
- 4 the final edi... of that edition of the
- 5 Report on Carcinogens is, is completed and
- 6 forwarded on to the Secretary's office and
- 7 the Secretary's office takes the, the reports
- 8 with the recommendations for, for the
- 9 listings, reviews the document. The process
- 10 is, a lot of times is the Secretary's office
- 11 will come back to us with questions for
- 12 clarification or whatever and then once the
- 13 Secretary is, is satisfied with the document
- 14 it's, becomes the final document and is
- 15 forwarded on to, to Congress. And, and when
- 16 the Secretary forwards the report on to
- 17 Congress is our definition of when the
- 18 report is published. Requirement is, like I
- 19 said, every two years, the 11th report I
- 20 forgot to mention that we just completed all
- 21 our reviews. The 11th report is scheduled to
- be published this year in 2004 and we're
- 23 currently going to start working on the 12th
- 24 report, which would be due in 2006.
- 25 Just to follow up, in our response

- 1 to the, to the 1999 meeting that was
- 2 published on the web there were several
- 3 issues that were identified as under
- 4 consideration and I just wanted to very
- 5 briefly go over these and, and bring you up
- to date on the status of them. The first
- one was to create separate groupings within
- 8 the Report on Carcinogens according to
- intended use. This was a recommendation that
- 10 had been made by, by a number of individuals
- and we addressed that, we, we actually, when 11
- we were preparing the 9th Report on 12
- 13 Carcinogens, we, we addressed having the
- 14 categories separated for intended use, but
- 15 after looking at the report, getting input
- from, from our NTP Executive Committee, from 16
- 17 the Board of Scientific Counselors and also
- from the Secretary's office, it was decided 18
- that the current format of the Report on 19
- 20 Carcinogens where we just listed the material
- 21 in the two categories is, is the most
- 22 appropriate, and, and so we will continue to
- 23 do that for, for all future reports for the
- 24 time being. The other two were, were issues
- 25 that, that Dr. Goldstein emphasized in his

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- 1 consul... in consultation with their
- 2 physician do their own assessment as to the
- 3 benefit of taking or not taking the
- material. So we do work with our regulatory 4
- 5 agencies to try to address these two issues
- and we will continue to do so in the future.
  - and that's it from me, and I'd be glad to
- 8 try to respond to any questions.

DR. GOLDMAN: Yeah, Bill, I'm

10 going to go ahead and lead off with a couple of questions. First I wanted to make more

11

of a comment that I hope just makes it very 12

13 clear to the people in the audience exactly 14

where today's meeting fits in with various 15 Reports on Carcinogens, because I think it's

16 always important when people are coming in

and, and in participating for them to

18 know what they can actually affect and what

19 they can't affect, and my understanding, and

20 correct me if I'm wrong, is that the 11th

21 Report on Carcinogens which is due to come

22. out this year is basically in its final

23 stages of having recommendations brought

24 forward to the Secretary for the Secretary's

25 decision, and that this meeting cannot affect

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- 1 talk, one was to ask applicable regulatory
- 2 agencies to consider communicating
- 3 information about possible regulatory
- implications of listing and de-listing and
- 5 the other one was to work with regulatory
- agencies to identify additional venues and
- 7 strategies for targeting communications about
- 8 policy with broad group of stakeholders. We
- 9 continue to work with the regulatory agency 10
- representatives within the Executive 11 Committee and on our review committees to,
- to pursue this. There have been some, some 12
- 13 examples where when we listed materials, we
- 14 have joint statements by both the NTP and
- 15 the regulatory agency about a particular
- 16 listing. For example, the Tamoxifen as, as
- 17 Dr. Goldstein brought up. When, when
- 18 Tamoxifen was listed in the 9th Report on
- 19 Carcinogens, when the report was released, a
- 20 statement, a joint statement was released by
- 21 NTP and FDA and then NCI about Tamoxifen
- 22 and, and while it has been shown to be a
- 23 human carcinogen, it also has very beneficial
- uses for the treatment of ca., of breast 24
- cancer and that individuals should in

## Page 56

- 1 that process, because that process is nearly
- 2 completed. However, that the 12th Report on
- 3 Carcinogens has not yet gone into the
- 4 scientific review process and that in fact
- 5 this meeting can affect the review process
- 6 for the 12th report, is that correct?
  - DR. JAMESON: That's correct.
- 8 DR. GOLDMAN: So, just so that
- 9 people understand, you know, that... I mean
- 10 if you have a need or wish to have an
- effect on the process for the 11th Report, 11
- 12 there probably are ways to do that and...
- 13 but not this particular meeting, is not a
- 14 way to do that, and could you be precise
- 15 about where that 11th report is at this
- 16 phase, has it gone through the Executive
- 17 Committee, is it with the Director of the
- 18 NIEHS?

19

7

- DR. JAMESON: The... as it
- 20 stands right now the, the, the... when we,
- 21 when we, let me back up just for the point
- 22 of clarification, when we review nominations
- 23 for the, for a particular edition of the
- 24 report, for the 11th report, we usually break
- 25 the nominations into, review half of them or

# 15 (Pages 57 to 60)

#### Page 57 Page 59 a portion of them one year and then the 1 1 want to give you a little bit about my second half the second year. We've completed 2 2 philosophy on this and where we're leading 3 review of all the nominations for both the 3 the program on this, but also some 4 first half and the second half and the 4 additional clarification. First of all, the 5 second half... we, we are taking those to 5 45 days is a target, it's not an absolute. 6 the Executive Committee in February and, and But Bill said at least 45 days, well, that's then hopefully very shortly thereafter we'll our target, I want to make that very clear. have all the information we need and can 8 We're going to try to achieve a 45 day lead 8 present it to the, to the Director. time, but since the RG1 meetings are not 10 DR. GOLDMAN: Okay... 10 regularly announced, they're not public DR. JAMESON: At that time, meetings anyway, we're, we're... it could be 11 11 12 12 well in excess of that or it could be right, shortly after that. potentially slightly less, but that is our 13 DR. GOLDMAN: ...so that's 13 14 kinda where it is just so that people know 14 target for that. The second issue is the, that some of it has gone to the Executive 15 15 the question of the acceptability of a 16 Committee, some of it's going to go to the 16 document and what we're trying to do here 17 Executive Committee and is on its way to the 17 with the process. If RG1 looks over a 18 NIEHS Director, and so in terms of the 12th 18 document and concludes it's inadequate for 19 report though, that it's going to be... this 19 the review, that can happen two different 20 isn't, you know, very much, very timely... 20 ways, one is that the NIEHS nomination 21 DR. JAMESON: Right. 21 committee made a mistake and RG1 is in 22 DR. GOLDMAN: ...and, and can, 22. disagreement with them that there's enough 23 and can have an effect. The, the other thing 23 information here to do a... to list a 24 that I wanted to, to raise really is just as 24 compound. That would not disqualify the 25 background document and we may well continue 25 a point of clarification... Page 60 Page 58 1 DR. JAMESON: Mm-hmm. 1 hopefully if all the review committees were 2 doing the same thing they'd all say 2 (Indicating affirmatively.) 3 3 DR. GOLDMAN: You said that insufficient evidence to list, don't put it prior to beginning the scientific review on the list. If on the other hand they find 4 5 process that the RG1 looks at the background 5 factual problems with the document, factual document to see if it is suitable for the errors of interpreta.... of, of presentation 6 7 scientific review process, and if it is 7 because hopefully our experts are not 8 8 suitable then it will be placed on the web interpreting the material for us, they are 9 9 for 45 days before that process begins. presenting the material to us, then in fact 10 10 What if it isn't suitable, what is the that would go back for clarification and 11 process that you use? 11 correction. One thing Bill also forgot to DR. JAMESON: Well, if, if mention is that once the document becomes 12 12 13 we bring it to the, to the RG1 and they 13 the document of record the NTP does not 14 look at the document and they tell us it 14 intend to change that document, but the 15 doesn't contain sufficient information for us 15 document will build, as we receive public 16 to apply the criteria, it doesn't contain... 16 comments on the document, they will be We c... we cannot apply the criteria because 17 17 appended and noted that they are appended to 18 it's lacking in information in either the, 18 the document for any future review groups. 19 the animal section or the human section or 19 The issue here is that I feel fairly 20 something, then we would have to go back. 20 strongly that it's not up to the program to 21 address their concerns, work on it again 21 interpret the public comments that are coming 22 and, and revise it and bring it back. 22 to us as part of these, this review process. 23 DR. GOLDMAN: Okay. Dr. 23 We have three very competent review groups that provide us with advice on this issue, 24 Portier? 24 25 DR. PORTIER: Yeah, Lynn, I 25 we leave it up to them to interpret the, the

- 1 to the background document that we have
- 2 here. So they get appended and they get
- 3 noted and we do our best to try to bring
- 4 them to the attention of our review groups
- 5 as they begin this review process. Again
- 6 the philosophy is, the program is not
- responding to these public comments, nor do
- we actually own the background document, 8
- it's, it's something to facilitate the
- 10 discussion and facilitate the review and we
- want it to be as scientifically correct as 11
- 12 possible.
- 13 DR. GOLDMAN: The, the last 14
  - question that I wanted to, to put to you
- 15 before opening it up for more questions and
- 16 discussion is the role as you see it of the
- 17 NTP Executive Committee in this, and I'm, I, 18 I'm realizing from the written comments that
- there are comments about this, but I think 19
- 20 that it might be important for you to
- 21 explain what role, what function that step
- 22 has and how that's different than the RG1
- 23 and 2 processes and Chris, maybe you would
- 24 like to respond to that?
- DR. PORTIER: Yes, I will. 25

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- 1 sought as well. The Executive Committee may
- 2 or may not vote on a particular nomination
- 3 as to whether or not the Director should
- 4 choose one decision or another. All of the
- 5 discussions that go on at the Executive
- Committee are privileged, they are federal
- agencies talking to federal agencies so I'm
- 8 not going to get into a lot of detail about
- how that process works and what their actual
- 10 role might be because it changes depending
- upon the agent we're looking at, and what 11
- our concerns may or may not be on that 12
- agent, does that help, Lynn? 13
- 14 DR. GOLDMAN: Yeah, and I
- can... I can make, you know, a brief 15
- 16 comment, I chaired that committee for a
- 17 while, and I'm not with the federal
- 18 government and I never signed a statement
- 19 saying I wouldn't talk about what happened
- 20 there, and it, it was not a technical review
- 21 process in the way that the RG processes
- 22. were. It was on a different level, it, I
- 23 think, was useful to Dr. Olden to hear from
- 24 the leadership of the other agencies what
- 25 they thought, because it's a lot of weight

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- I, I guess I should have brought slides of
- 2 what is the NTP to lead us into this. The
- 3 National Toxicology Program is not one
- agency, it is not just NIEHS's own little
- 5 project, it's a multi-agency federal program,
- three agencies form the core, they're all
- 7 within HHS, the Directors of those three
- 8 agenc..., agencies sit on the Executive
- 9 Committee of the National Toxicology Program,
- 10 that is NIEHS, FDA and CDC NIOSH, their
- 11 heads or their designates sit on the
- 12 Executive Committee. The Executive Committee
- 13 is also making a recommendation to the
- 14 Secretary through the Director of NIEHS about
- 15 the listings in the Report on Carcinogens,
- 16 so their opinion is very important to the
- 17 final recommendations that go forth from the
- 18 Director of NIEHS to the Secretary of Health
- 19 and Human Services. Other members of the
- 20 Executive Committee are not necessarily part
- 21 of HHS, but again represent some very
- 22 important federal partners as part of the
- 23 NTP and contribute substantially to our
- process and our evaluations and all aspects 24
- 25 of the program, and so their opinion is

- 1 on his shoulders to make the recommendation
- 2 to the Secretary, it helped to bring out
- 3 into the open, if there were any possible
- disagreements or issues to have that out in
- 5 the open as opposed to people, you know,
- 6 individually going to the Secretary and
- 7 expressing their views. It's a healthy
- 8 process to have those different views aired
- 9 around the table instead of handled that
- 10 way. And it did help to surface things like
- the Tamoxifen kind of concern that, gee, if 11
- 12 this is listed it might help to have a
- 13 statement from the FDA about what it means
- 14 and to try to head off inappropriate
- 15 responses by the users of the product down
- 16 the line that they would overreact possibly
- 17 to the listing, so I, I, I, I felt that it
- 18 played a useful role, but I think that it
- 19 could probably be a little bit more clearly
- 20 explained what that role is having seen, you
- 21 know, some of the comments and that's why I
- 22 wanted to kind of bring that out. Opening
- 23 the mic's here for other questions or
- 24 comments for Bill Jameson about the process
- 25 and how it's changed and what might be

# 17 (Pages 65 to 68)

#### Page 65 Page 67 1 contributed here today. 1 that way, it's the Executive Committee that's SPEAKER: Focusing just a 2 their higher level people and agencies. 2 3 3 couple of questions following up what Dr. MS. LE HURAY: But, but the Goldman asked. The, if, if the background 4 Board of Scientific Counselors subcommittee, 4 5 document is accepted by RG1 as the, as the 5 they, they bring their own thoughts about 6 document of record, does that mean that the what is or isn't scientifically important word draft shouldn't be on the cover? 'Cause about a nomination to the review and if they 8 8 sometimes they say draft and then they're disagree or have issues with the way 9 not revised. something is presented in the background 10 DR. JAMESON: Right, that, 10 document, that's never appended anywhere, 11 that's never recorded anywhere, so that that's correct, there are, we have some, 11 some... we need to clean up our website, can... that just becomes an ephemeral and 12 12 13 there are some there that still have draft 13 even if it's the basis of their decision 14 on it that, that should be final, thank you. 14 that's just an ephemeral point, so... DR. GOLDMAN: Well, I think, I 15 DR. GOLDMAN: And just a 15 16 reminder to identify yourselves if you have 16 think we can take most of that kind of as a questions or comments. comment, I think that, you know, those are 17 17 MS. LE HURAY: Okay. Well, points well taken. Dr. Jameson, are there 18 18 I'm Ann Le Huray with the American Chemistry 19 19 points of clarification that you want to 20 Council, and following on that, I guess that 20 make? 21 I don't understand two things about that 21 DR. JAMESON: Just to, to 22 process with the document of record, or 22 address your last point about if... if 23 three things actually. One is why would it 23 review committee looks at a background 24 be inconsistent with making of the document 24 document and fear..., and feels that the background document is not... doesn't contain 25 of record to have a round of public review 25 Page 68 Page 66 1 final. I don't understand why that would be 1 to, something added to the, to the document, inconsistent with the process. Second is if 2 2 we have, we have allowed for that, in fact 3 there are in fact, you know, if you don't 3 there, there have been background documents have a round of public review and it comes that we reviewed for the 11th report and I 5 out with errors in it and then you say, you 5 should have mentioned that in my presentation know...and subsequent you build on it by and I apologize. If, if a review committee, 6 7 attaching public comments to it, how, how is 7 the RG1, the RG2 or the board gets a, a 8 that consistent with the Data Quality Act, 8 background document and reviews, reviews a 9 9 you know, you're putting out information background document and they feel it is 10 there that is incorrect, and even though 10 inadequate because it didn't contain enough you're putting in public comments that may 11 information in a particular area, if they 11 12 have corrections, that, that's different than 12 felt that we...a particular paper was not 13 having a document with NTP's name on it that 13 included that should have been included, 14 contains incorrect information, and thirdly 14 whatever...we give, we give the, each of 15 by calling it the document of record that 15 the, each of the review committees the 16 implies that reviewers after the RG1, for 16 opportunity to, to write a commentary about 17 example, RG2 and the BSC subcommittee will 17 the background document, and that commentary 18 be using that document as... to form the 18 then becomes part, part of the record for, 19 basis of their decisions, but what if.... 19 for the nomination. And in fact the RG2 did 20 perhaps RG2 wouldn't, because as Dr. Goldman 20 that for our review of Cobalt Sulfate. They 21 says perhaps it's not as technical a review, 21 felt that, that the information in the 22 but what if the..... 22 background document on, on production and use 23 DR. GOLDMAN: I meant the 23 of Cobalt Sulfate was insufficient and 24 24 executive com... not the RG2. The RG2 is unclear and they felt strong enough about technical. I'm sorry if I, if you heard me 25 25 that that they, they prepared an addendum or

17

23

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- a commentary to, to the background document 1
- 2 and that became part of the public record.
- 3 So as the, as the document goes through the
- 4 review committees, if the review committees
- 5 have a serious concern about the, the, the,
- 6 the background document, they feel something
- is left out or, or should have been included
- 8 or added, then, then that can be appended to
- the document as a commentary from that 10

particular review group. 11

12

13

15

DR. GOLDMAN: Were there any

other... wait, I think there was one more comment from the audience and then, before

14 we go to the... I'd like to take the

comments from the, from the audience first.

MR. KELLY: Bill Kelly with 16

17 the Center for Regulatory Effectiveness. It

occurred to me on my way to the meeting just 18

- today that although we submitted detailed 19
- 20 written comments on the process there was a
- 21 significant issue that we had totally
- 22 overlooked and that hasn't been spoken about
- 23 today. And it may have to do with just the
- 24 way that the procedures are written up that
- 25 talks continually about a background

#### Page 71

- just in the way things are worded just in 1
- 2 that first paragraph of the listings. One
- 3 example that comes to mind is alcoholic
- 4 beverages and I'm not sure whether that is
- 5 one of the ones that got changed slightly
- from what was in the background document.
- but that's a good example. Exactly how that
- 8 was phrased in terms of the quantity that
- might be known to induce cancer was an
- 10 important issue and there were some
- subtleties in the wording of that particular 11
- listing in the RoC. So that, that issue of 12
- 13 when do we see the language of the listing
- 14 and when do we get a chance to comment on
- 15 that has not specifically been addressed,
- 16 perhaps you could comment on that.

DR. JAMESON: Well, maybe we

- 18 could.... maybe that's something we, we need
- to address in the future, we'll see. I'd 19
- 20 like to see what we get from the rest of
- 21 the meeting and, and identify these issues.
- 22. DR. GOLDMAN: Chris?
  - DR. PORTIER: It, it does
- point... I, I think it's a suggestion worth 24
- 25 considering and we will, we will give it

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- 1 document, previously addressed background
- 2 document, but I know on a number of
- 3 occasions the way the actual listing is
- written and put in the Report on Carcinogens
- 5 does not... is not necessarily the same as
- what's in the background document. I know a
- 7 number of chemicals for which the actual
- 8 listing language has changed after the entire 9 review process was finished and so the
- 10 question is when does the public learn what
- the listing is actually going to say and 11
- 12 should it not have an opportunity to comment
- 13 on that actual listing language, or should
- 14 the background document in effect say, this
- 15 is what we're proposing as the actual
- 16 listing language and then again that raises
- 17 the issue of well, if this is the final
- 18 document of record, what does that mean with
- 19 regard to the listing language, does that
- 20 mean it can't be changed after that or, or
- 21 what? But there is this difference between
- 22 background document and the listing language
- 23 that goes in the final RoC and the public's
- 24 opportunity to comment on that. Sometimes it
  - can be very important, there are subtleties

- 1 our, our best consideration. I did want to
- 2 point out one thing though. The, the
- 3 historical background documents did in fact
- come into the review process with a flavor
- 5 in them of where this review was going. So
- there was some suggestion as you read the 6
- 7 documents that this probably should be
- 8 reasonably anticipated or this probably
- 9 should be a known human carcinogen. Part of
- 10 this splitting I'm having between RG1 and
- the development of the, of the nominations 11
- 12 in this independent background document
- 13 production is in fact to cause that
- 14 separation. So whereas historically there
- 15 might have been some indication of the, in
- 16 the background document as to what would go
- 17 into the final RoC document, that is not
- 18 required nor is it suggested nor should it
- 19 actually scientifically be there. The
- 20 background document should be facts,
- 21 statements about the evidence that's, that's
- 22 there, but no objective evaluation of whether
- 23 it should be listed or not. And since the
- 24 final listing in the RoC is a discussion of
- 25 the final opinion of the Secretary as to

#### Page 73 Page 75 1 whether it should be listed or not, it's, 1 the RG1 completes its review and makes its 2 2 it's not necessarily something that would be recommendation there is a summary of the 3 3 reflected in the background documents recommendation that is prepared, which 4 4 includes the vote for, of the rec..., of the anymore. 5 DR. GOLDMAN: Okay, so that's 5 recommendation and that information is 6 food for thought. published on the web as soon as it's DR. MOURE-ERASO: Now as available, it becomes part of the public having been part of the process, I, I think 8 record and, and forwarded on to the, to the, 8 that I did find especially with the advent to the next review committee so that they 10 of the Internet and the web sites that a 10 have that information. And, and the same is very rich way of understanding how were the true for the RG2, as soon as they finish 11 11 reactions of the, of the Board of Scientific 12 theirs and, and make their recommendation, a 12 13 Counselors to the decisions of the RG1 and 13 summary of their review and recommendation is 14 RG2 appear in the discussions that are 14 prepared, placed on the web and, and 15 printed in the, in the minutes of the 15 forwarded on as part of the package to the 16 meeting of...so, so there is a record of the 16 RoC subcommittee, as are all the public 17 reasons why there might be sometimes a 17 comments we've received all along this 18 divergency of, of, of recommendations, 18 process. I mean, we.. when we put out a 19 and as you said in your, in your... is like 19 Federal Register Notice and, and say we, 20 there are three separate recommendations with 20 we're soliciting public comment and, and we 21 the reasons that are given in detail in the 21 ask that you get your comments in in 60 22 minutes of the discussions. So, for anybody 22. days, we put a deadline on there only that 23 that want to know the process by which the 23 we can guarantee, that if you get us final decision came, you can see that it 24 24 information within, by that 60 days, say for 25 25 might be that the RG1, RG2 and the Board of example, we can guarantee that we will get Page 74 Page 76 Scientific Counselors' recommendations are 1 1 that information in the package to the next 2 different and, and, and the reasons why 2 review group or to whatever the next step in 3 3 could be getting out of the minutes of the the review process is. That does not mean 4 that after 60 days we will not accept meetings. 5 MS. FELTER: Susan Felter. 5 comments, that is not the case. We will accept comments on, on what we're doing at I have a, a clarifying question. Is it 6 7 possible to put the slide back up for one 7 any time. We're very, very happy to receive 8 second? 8 comments, but we put a deadline only so that DR. JAMESON: This one? 9 Q we can guarantee you that if we get it by 10 MS. FELTER: Right. In, on 10 that time we can include it in the package the right hand column it says that these are 11 11 with the next proc... with the next step in 12 three independent recommendations, and my 12 the process. 13 question is whether the commentaries that are 13 DR. GOLDMAN: Okay, yes. 14 provided by the RG1, you know, appears to be 14 DR. ALLABEN: I'd like to 15 sequential. If those are written up and 15 make one comment. Having been involved with the RG2 and the Executive Committee and, and 16 appended to the document, are those available 16 17 to the RG2 before they start their review so 17 been around long enough to evaluate documents 18 that in fact and, and those together then 18 that sort of evolved as they went through 19 are all available to the Board of 19 the review groups and changed to the 20 Scientific... so, so that is in fact a 20 Executive Committee and then also seen where 21 sequential. 21 they've been stagnant, it's sort of you're DR. JAMESON: Yes, as, as, 22 22 damned if you do and you're damned if you 23 as we proceed through the process... 23 don't, but I think that when the document MS. FELTER: Okay. changed over time and then it got to the 24 24 25 25 Executive Committee meeting, often they would DR. JAMESON: ...when, when

- 1 look back at RG1 and RG2 and try to
- 2 determine why they voted in a particular
- 3 way, and it could be confusing because they
- 4 wouldn't understand that, that RG1 and RG2
- 5 didn't have a particular set of information.
- 6 And if it was just sort of melded into the
- 7 document it would be less clear. But by
- 8 having the same document, for example, the
- 9 Executive Committee can look back and see
- 10 what document RG1 and RG2 looked like,
- 11 looked at, then they can also see how
- 12 additional information was added and impacted
- 13 the subsequent decisions, and so I think the
- 14 present format is probably the best at this

15 time.

DR. GOLDMAN: Okay, well, yes.

17 Chris.

DR. PORTIER: I just want to

19 reenforce what Mark pointed out, and that's

- 20 one of my concerns and the Director of
- 21 NIEHS's concerns as well and now with the
- 22 process we're trying to put into place here,
- 23 the Director will be able to sit down,
- 24 evaluate the evidence, understand hopefully
- everyone's point of view and how they

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- 1 possible. I'm going to now take the
- 2 prerogative of the chair, break the order of
- 3 the speaker's list just a little bit because
- 4 I know that Dr. Goldstein has a plane to
- 5 catch and the weather is pretty dicey out
- 6 there, so Bernie, if you want to come
- 7 forward and give your, your comments.

8 DR. GOLDSTEIN: Thank you,

9 Lynn, I really appreciate that. The, it's

- 10 particularly important on a day when the
- planes are down and delayed but you never
- 12 know. You heard Bill Jameson and the very
- 13 last point he made about changes talked
- 14 about working with regulatory agencies to
- 15 help get the message. I think more has to
- be done there. What I am particularly
- 17 concerned about is the fact that as Rafael
- 18 Moure-Eraso just told us, you've got a
- 19 public health decision here, there's a, if
- you're listing something as something that
- 21 causes cancer you've got to really act on
- 22 it. At the same token, we've heard, I think
- 23 very compelling information from industry
- 24 sources about certain things that get listed,
- appropriately so in my view, as carcinogens

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- 1 received, how they got to that point of view
- 2 and make a decision that's informed rather
- 3 than potentially hidden in some oth...in some
- 4 way. We're trying to make it as open and as
- 5 clear to the point of the Director can
- 6 actually see the evidence in front of him
- 7 about what the scientific review was like,
- 8 who said what, why, and make a, hopefully an
- 9 informed scientific decision from that
- 10 process. And to comment on the independent
- 11 review groups obviously, that was your
- 12 question about the word independent, in this
- 13 case the word independent simply implies that
- 14 they're different people on the different
- 15 groups. They are not necessarily independent
- 16 since obviously the decision of one is
- 17 portrayed to the other.

18

- DR. GOLDMAN: Thank you for
- 19 that and thank you, thank you, Bill, for
- 20 that presentation. I think that it's clear
- 21 that there is a lot of openness to change
- 22 here, that things have changed and are
- 23 continuing to change in the approach that
- 24 has been taken to make sure that people can
- 25 have as much access to the process as

- 1 having second order and third order effects.
- 2 Sometimes the effects are on the industry of
- 3 welding, sometimes they're on public health
- 4 as perhaps the Tamoxifen example, there are
- 5 others. And it seems to me that the
- 6 criticism is really not appropriate toward
- 7 the NIEHS who had a hazard identification
- 8 process. It's really appropriate toward the
- 9 regulatory agencies themselves. This process,
- 10 relatively uniquely I'm told, for all the
- 11 processes worldwide, has the regulatory
- 12 agency sitting in on at the very beginning
- and they are there throughout. And there's
- 14 absolutely no reason that they should not be
- able to decide in advance what they will do
- 16 preliminarily at least about the decision. So
- 17 what I would suggest as a very formal part
- 18 of the process would be something in which
- 19 every one of the regulatory agencies would
- 20 be required to provide, I gave it an
- 21 abbreviation and a name because after all
- 22 this is the way we work. I gave it a three
- 23 letter abbreviation because four letter
- 24 abbreviations don't work well in Washington
- 25 in my experience, but basically it's, it's

- 1 the regulatory agencies who are involved in
- 2 the NTP process, they ought to say what they
- 3 plan to do about it. And they ought to be
- 4 working at an issue as soon as something
- 5 gets put on the nomination list. And they
- 6 ought to release this all at the RoC listing
- or de-listing or in the situation of
- 8 something like Tamoxifen we ought to release
- it not then which is what happened at that
- 10 point, but when the Board, when this thing
- gets to be public which is long before it 11
- 12 formally does come out through the Secretary.
- 13 And they ought to basically be able to say
- 14 what they think is important. And, you
- 15 know, I'm not talking about something that's
- 16 binding, I'm talking about a non-binding
- preliminary intent of an agency to review 17
- 18 data, to gather data, to begin its
- 19 regulatory process or say in the case of
- 20 Tamoxifen, as the Consumer Product Safety
- 21 Commission is saying basically, not part of
- 22 our mission. Now a lot of these things can
- 23 be looked at from the point of view of an
- 24 agency that needs to basically be responsive
- 25 including what its time frames are going to

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- 1 to point out that they are I think still in
- 2 the process of gathering information about
- 3 drugs that get into, that humans use and
- 4 it's free to get into the worst kind, what
- 5 does that do? So there's a reason for them
- 6 to add perhaps Tamoxifen to that list, at
- least to look at it. Again, notify the
- 8 public as to what they plan to do and when
- they should plan to do it, and we're talking
- 10 about, I'm talking about something that if
- it goes more than one paragraph, it's 11
- 12 probably going too long. We're really just
- 13 talking about a short informational package
- 14 of what the agency intends to do about this,
- 15 and I see no reason that that can't come out
- 16 just as part of the, of, of the record at
- 17 the same time everything else as we raised.
- 18 I, I'd point out to you that a lot of the
- comments that are made here, particularly 19
- 20 from folks from industry, really ought to be
- 21 made to the regulatory people, they're the
- 22. people who are accustomed to responding to
- 23 it, they understand the process better,
- 24 what's going to come out of it. It's not
- 25 the kind of thing that you really, really

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- be. In other words tell the public flat out
- 2 what you expect to be, to be done here, it
- 3 gives you an opportunity to make a public
- health statement if need be. Don't worry
- 5 about whatever the compound is, it may have
- some benefits or that this is related
- 7 specifically to a particular situation. The,
- 8 the bias I'm coming from, just so that
- everybody knows what the biases are, is I
- 10 performed research and development at EPA lo
- 11 these many years ago and always in a
- 12 regulatory agency there is a problem of
- getting the scientific information from the 13
- 14 scientists involved in the agency who are
- 15 very often involved in these processes and
- 16 the folks who do the regulation. Well,
- 17 let's force that issue, let's make sure
- 18 there is a rapid response, let's make sure 19 that every time one of these decisions are
- 20 made, the agencies involved that have been
- involved from the get go are able to say,
- 21
- 22 what is it they plan to do about it. Now 23
- the plan, as I say, may be just simply, 24 simply a matter of saying that they're going
- 25 to gather information, could be on Tamoxifen

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- 1 want your, your scientists to be responding
- 2 to, you really want your regulators to be
- 3 responding to it, and sometimes the important
- thing to you is that they respond early. And
- 5 again the attempt here is to just simply put
- on record to every regulatory agency that's 7 part of this process from the very
- 8 beginning, that they will have to respond
- g and if they're going to respond it's in the
- 10 public benefit, the industries' benefit that
- 11 they respond more rapidly rather than slowly. 12
- That's my suggestion.

13

16

- DR. GOLDMAN: All right. Let
- 14 me see if any others have questions or
- 15 comments. Yes, Mark.
  - DR. ALLABEN: NIOSH is not a
- 17 regulatory agency but I always think in
- 18 terms of how we might answer this question
- 19 and how would you think that these agencies
- 20 would give you something beside a boiler
- 21 plate answer for every listing, in other
- 22 words, if we looked at this and knew that
- 23 when something was listed as a known or
- 24 reasonably anticipated, we would say, in
- 25 those particular cases we do this, this is

- on carcinogens. What would you expect youmight get beyond that?
- DR. GOLDSTEIN: Well, we were saying like Nickel Steel, the industry,
- 5 basically stainless steel is saying that they
- 6 are going to be hurt by this issue of people
- not buying stainless steel because they think
- 8 that it's a carcinogen, I'm not sure that
- 9 that's correct but it's just what they
- 10 report. But I think if, if you really are
- 11 going to find Nickel as a problem then one
- of the Nickel Steel issues has to do with
- 13 people working Nickel Steel, working in
- 14 stainless steel, grinding it or otherwise and
- 15 if NIOSH wants to say or OSHA wants to say
- 16 that in 90 days we're going to gather
- 17 information as to whether there is exposure
- 18 during the grinding or other processing of
- 19 Nickel Steel, you are basically committing
- 20 yourself to do something within sometime. Now
- 21 it's a non-binding commitment but it is
- something which you've probably looked at and
- 23 you've said, well, gee, they're now saying
- 24 Nickel is a carcinogen, Nickel Steel, I
- wonder if there's any exposure to people who

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- 1 they, they thought that through, it probably
- 2 would be a good thing if they would. I just
- 3 had a trivial suggestion which is that you
- 4 would call it an advanced notice instead of
- 5 a preliminary notice. I, I think in some
- 6 ways it's a good idea, I'm confused about
- 7 what the timing should be though, Bernie, I
- 8 mean, I think it could be, because just at
- 9 the point of, you know, many things that are
- 10 nominated and considered then end up not
- being listed. So, it could create confusion
- 12 if the agencies were to publish some notice,
- 13 that then would not come to fruition because
- it didn't end up being listed, so, but, so
- 15 that would need to be kind of worked
- 16 through, but I don't think it's a bad idea.
- DR. GOLDSTEIN: Maybe the
- 18 agency should have an idea though like if it
- 19 is listed as a known we'll do this, if it's
- 20 not listed we'll do that, I mean it's
- 21 just...

22

5

- DR. GOLDMAN: Some policies
- would be great, that's, it's really, that's
- 24 really a good point, and it does create a
- 25 lot of uncertainty for the community, the

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- 1 work in this, the people who repair it,
- 2 people who are tearing down old buildings
- 3 with Nickel Steel sink, sinks, and so we're
- 4 going to look at this and we expect in 90
- 5 days to have that information to understand
- 6 whether or not it's a major risk. Now that's
- 7 the kind of thing that I think can be done,
- 8 should be done.

10

- DR. GOLDMAN: That's a
- brilliant idea actually, that maybe if the
- 11 agencies came up with boiler plate language
- 12 for that, then they might actually have some
- 13 policies that would be clear, that wouldn't
- be a bad thing. So maybe that would be
- better, actually, but that has nothing to do
- with, of course, what the National Toxicology
- 17 Program would do, but it.. you know, it's
- 18 not a new idea either, remembering the old
- 19 OSHA carcinogen policy and what Eulah Bingham
- 20 did years back, you know, it doesn't hurt to
- 21 have some idea of what you're going to do if
- 22 something's listed. I, I don't think that
- 23 the agencies have that kind of policy, most
- of them, that, you know, that oh, god, if
- 25 there's a new listing and it's under my

- 1 fact that there, there aren't those
- 2 guidelines that are in place. Any other
- 3 comments or questions for Dr. Goldstein
- 4 before he runs to the airport? Yes.
  - MS. LE HURAY: Just two
- 6 things naturally, this is Ann Le Huray
- 7 again, one is just to point out it's not
- 8 NTP's fault that there's a number of
- 9 regulatory triggers that are just
- 10 automatically triggered, written into the
- regulation, one being an OSHA trigger if you
- 12 have a finding of carcinogenicity and the
- other being of course the Prop 65 in
- 14 California trigger because NTP is recognized
- as an authoritative body, and the, and the
- 16 second I just would like to say about...
- 17 that it's not the kind of thing that, I
- think you're quite right that you don't want
- 19 to have your scientists necessarily making
- 20 policy decisions, but the chemical industry
- 21 being a science based industry, we would
- 22 like to have our scientists engaged as well 23 and that's, that's part of... you know, some
- of the root of the frustration at least of,
- 25 of industry comments about getting engagement

# 23 (Pages 89 to 92)

1

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- because we think we have pretty good 1
- 2 scientists and you know, well, we think that
- 3 they know quite a bit about the materials
- 4 that are being listed, so one of the
- 5 frustrations is that our scientists would
- 6 like to be involved and, and engaged in the
  - process as well, so.

8 9

DR. GOLDMAN: I'm going to take one last comment here and then move on.

10 DR. CARPENTER: As a

11 scientist who works in an agency that deals

heavily in policy, I have some reservations 12

13 about what you've presented. I think NTP, as

14 I perceive this process is, is that it is a

scientific process, that all attempts are 15

made to keep it free from policy until the 16 17

very end of the process and I think that's

18 actually a good move, again speaking

19 scientifically, because you really don't want

20 policy to drive your science until the

21 appropriate time. And I wonder whether policy

22 implications being taken into account by a

23 group of scientists considering what should

24 be a scientific document, scientific decision

25 is, is a correct move.

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- DR. GOLDMAN: Okay, thank you
- 2 very much. Next up on the list is Donald
- 3 Smith from the UVIR Research Institute. My
- 4 understanding is that he was not going to be
- 5 able to make it today. Is that correct? And
- I. I have before me a written version of his
- testimony which I suppose I could just read
- 8 it into the record, see if I can, if I can
- find it, and you'll have to use your
- 10 imagination and pretend that I'm Donald L.
- Smith. I'm not even sure I can remember what 11
- 12 he looks like. I think we have seen him here
- 13 before. Good morning, my name is Donald L.
- 14 Smith and I am the Director of Research at
- 15 the UVIR Research Institute in Tucson,
- 16 Arizona, an organization studying the
- 17 biological effects of ultraviolet visible and
- 18 infrared electromagnetic radiation. It is my
- 19 opinion that the primary weakness of the
- 20 Report on Carcinogens is that it errs
- 21 fundamentally when (a) it relies upon the
- 22. outmoded and scientifically unsupportable
- 23 Linear Non-Threshold Haz..., LNT, hazard
- 24 assessment method, which assumes that because
- 25 an agent, substance or mixture, ASM, is

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#### 1 DR. GOLDSTEIN: I agree with

- you completely and I'm sorry if I, if my
- 3 presentation was too quick to make that
- point. No, I think that elsewhere within
- 5 the agency there ought to be people being
- told by their scientists that this is coming 7 forward to a decision, it could be a known,
- it could be a reasonably anticipated. We
- need to prepare what ought to be done, but 9
- 10 that's your job, the regulators, to decide
- what it is that you think we ought to be 11
- 12 saying about this if it turns out to be
- 13
- known, about what we plan to do. 14

DR. GOLDMAN: You were not suggesting that the risk assessors would do

16 this?

15

17

2

## DR. GOLDSTEIN: No, I don't, I

- 18 don't suggest this to the NTP that the risk
- 19 assessors do this, what I'm suggesting is
- 20 that when this gets published each of the
- 21 agencies that should've known about this from
- 22 the beginning because they've been sitting at
- 23 the table basically have their regulators
- come out and say here's what we intend to 24

25 do.

- 1 hazardous at a specific dose, it is
- 2 hazardous at any other dose, for evaluating
- 3 potential listings; (b) it fails to mention
- the beneficial effects of an agent, substance
- 5 or mixture, ASM, when that ASM has both
- 6 beneficial and harmful effects and this
- 7 failure is especially misleading and
- 8 potentially damaging to the American public
- 9 when the ASM, like for example, ultraviolet
- 10 radiation is essential for survival of life
- on earth. It is wholly irresponsible for any 11
- federal scientific body, NTP, and quasi-12
- 13 health agency, NIEHS to omit from a
- 14 document, the RoC, purporting to assess the
- 15 harmful effect or effects of an ASM on the
- 16 human body, a detailed discussion of the
- 17 beneficial effect or effects of the ASM on
- 18 the human body when the ASM is known to have
- 19 both harmful and beneficial effects. Thus if
- 20 the RoC is to warn the American public
- 21 accurately about the health implications of
- 22 an ASM that has both beneficial and harmful
- 23 effects like ultraviolet radiation, it must
- be sure not only to warn them about the 24 25 harmful effects of the ASM, but also to

- 1 the ASM. To do otherwise renders the RoC
- 2 incomplete and misleading because it will not
- 3 equally and fairly present both sides of the
- 4 risks involved to the American public. And
- 5 that is the, the end of, of Donald L.
- Smith's comments, and those will be, have
- now been read into the record. Why don't we
- 8 move to the next, the next commentor if
- that's okay with everyone, who is Timothy
- 10 French from the Engine Manufacturers
- Association. Are you here? Okay, not being 11
- present, I'm going to move forward. If 12
- 13 people arrive late we will fit them in at
- 14 the end, and so next is William Kelly from
- 15 the Center for Regulatory Effectiveness,

16 speaker #4. 17

MR. KELLY: Do you want me

to come up there or speak from.... 18

DR. GOLDMAN: I think it 19

- 20 would be probably easier, but if you'd
- 21 rather speak from back there, it's fine but.
- 22 Why don't you, why don't you come forward, I
- 23 think it might be easier for those of us up
- 24 here certainly to see you.
- 25 MR. KELLY: So I'm speaking

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- I would call the point of no return farther
- 2 forward in the process, whereas previously
- 3 the RG1 was the one to determine the
- 4 sufficiency of the nomination, we now have a
- 5 new group before the RG1 making the basic,
- preparing the nomination background and
- submitting it to the Director for approval
- 8 and then the review process begins. In view
- of this, I feel even more strongly that once
- 10 a nomination is submitted and is intended to
- be submitted to the nomination review 11
- 12 committee, that is when there should be a
- 13 public notice and an invitation for public
- 14 comment to the nomination review committee.
- 15 And the purpose of this is not to, to argue
- about whether a listing is appropriate or 16
- 17 not, it's just to make sure that the
- 18 nomination review committee is really, has
- 19 available all the significant information it
- 20 needs and this is particularly important with
- 21 what I would call mixed exposures or non
- 22. homogeneous exposures. There are a lot of
- 23 exposures in the areas of worker exposure
- 24 and things like industrial minerals and
- 25 metals where you don't have a synthetic

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- to your faces, not to your backs.
- DR. GOLDMAN: Exactly. 2
- 3 MR. KELLY: I'm not sure
- 4 whose this is, but... We submitted detailed 5 written comments which are available outside,
- I noticed there are some, there were some
- 7 formatting problems in posting them
- 8 electronically, so I have better copies if
- 9 anybody wants, wants one. Really the only 10
- change was made in them was the number of
- 11 some of the recommendations at the end. And
- 12 I see that one of our, our major
- 13 recommendations, I believe has been taken
- 14 care of now and that was the recommendation
- 15 to be sure to, to set a definite time for
- 16 the release of the background document and
- 17 I'm, I'm very pleased to hear that
- 18 commitment is being made to release that
- 19 before the RG...RG1, with a fairly specific
- 20 time frame before the RG1. We think that the
- nomination review committee is a, is a very 21
- 22 good idea and I guess the, the main
- 23 remaining recommendation we have centers
- around that. With the institution of that 24
  - new committee, it in effect moves the, what

- 1 chemical that's a very clearly defined
- 2 substance. In fact, in the case of say an
- 3 industrial mineral, the, the actual exposure
- may differ from one mine to another quite
- 5 dramatically as we, we've seen in some of
- the reviews. In other cases where you have
- 7 worker exposure, the types of exposure,
- 8 different types of facilities may be
- 9 different, that workers may be exposed to,
- 10 to co-carcinogens, or different sub....
- substances, some of them also potential 11
- 12 carcinogens along with the substance under
- 13 review, and the nom... the people on the
- 14 nomination review committee aren't
- 15 necessarily going to be aware of those very
- 16 site specific types of issues or mineral or
- 17 compound specific issues. And the nomination
- 18 review committee of course can review the
- 19 available peer review literature, but as
- 20 people may have noticed, it, in the issue, 21
- with regard to the issues of exposure and 22 how the substance is actually defined, those
- 23 two parts of the background document are not
- dependent on peer reviewed literature. The 24
- committees are free to consider other sources

- 1 of information. So I think it would be very
- 2 valuable to let the public and stakeholders
- 3 know when a nomination is going to be under
- 4 consideration and wheth..., when the nom...,
- 5 it is going to go to the nomination review
- 6 committee so that they can suggest points
- 7 that need to be considered, provide
- 8 information particularly on, on these kinds
- 9 of issues of what exactly are the physical
- 10 chemical characteristics of a compound, what
- 11 the exposures are, not quantitatively so much
- 12 as qualitatively and how they might differ 13 from, from site to site. And also to
- 14 recommend at that time people who might be
- spe..., very knowledgeable on these types of
- 16 issues and those might be, they're not
- 17 necessarily published authors, but they might
- be, for example, health and safe... safety
- 19 experts at a particular company or even a
- 20 mine operator who, or a mineralogist who is
- 21 familiar with that particular type of
- 22 compound at a particular mine or a
- 23 particular facility, but has not necessarily
- 24 published a paper on it. Okay, so that's,
- 25 that's the next major recommendation that we

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- 1 confidential we have gotten some reports on,
- 2 on how they're conducted. Those...the
- 3 Executive Committee does not necessarily get
- 4 into the details of a particular proposed
- 5 listing the way the other review committees
- 6 do. They will look at, you know, what has
- 7 happened in the review process, did RG1 and
- 8 RG2 differ from, in their votes from each
- 9 other, and did they differ from the RoC
- subcommittee and what are we going to do
- about that, or what are we going to do about
- 12 the Tamoxifen issue, but they don't get into
- 13 the science so much. So the question and I'm
- 14 not.. we have proposed that they actually be
- 15 removed from the review process, or as has
- been suggested today perhaps their role
- 17 should just be clarified more, but I would
- 18 suggest, certainly they have a place in the
- 19 process. I mean they're participating
- 20 agencies, it's an NTP listing, it's not an
- 21 NIEHS listing. Dr. Olden is Director of the
- 22 NTP which means he works with all of these
- 23 other agencies, he's not the guy who runs
- 24 these other agencies and that will be true
- of any subsequent Director also of course.

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- 1 had after releasing the background document
- 2 before RG1. Of course we've recommended that
- 3 since this is now an evolving process with
- 4 there really being not just a background
- document, but a bet..., what I would call abackground document package, as it moves
- 7 forward through the process, each committee
- 8 adds comments and recommendations to become
- 9 part of the package, that information be
- posted as it, as it develops and before each
- 11 review committee meeting so that people have
- 12 a chance to see it and if they, they notice
- anything that's really off in there they
- 14 have a chance to comment to the next
- 15 committee. Now what..., probably the most
- 16 radical suggestion we made which has been
- 17 referred here today, not necessarily
- 18 attributed to us, is, is the role, has to do
- 19 with the role of the NTP Executive
- 20 Committee. We actually... we made the point
- 21 that, that that is often viewed and in fact
- 22 is more properly characterized as a policy
- 23 level type of committee rather than a
- 24 scientific review committee. As I understand
- 25 it, even though those meetings are

- 1 So there's a place for it, the Executive
- 2 Committee, but I think it would be more
- 3 constructive for the process if instead of
- 4 having the Executive Committee actually vote
- 5 on a recommendation, which I think they have
- 6 mostly in the past, though I have no way of 7 really verifying that, that the better way
- 8 to do it would be to let each of the
- 9 agencies as an agency submit comments to the
- 10 Directors and of course they would go
- through the head of the agency or whoever
- was on the NTP Executive Committee before
- 13 they got to the Director I assume and they'd
- be signed off on. But then the agency would
- 15 be freer to have, you know, their best
- 16 scientists, their most qualified scientists,
- 17 particularly with regard to a particular
- proposed listing, take a look at what had
- been done with that listing and, and submit
- 20 really scientific comments to the Director
- 21 and the Secretary. There have been other
- 22 issues raised today which I think will come 23 up in the discussion, so I'm going to cut it
- 24 short and not comment on those yet. I
- 25 may.... well, you can count on me to jump in

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#### Page 101

1 as they come up in the, during the rest of 2 the discussion. So that's all I have for now 3 other than what's in the written comments we 4 submitted.

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DR. GOLDMAN: Thank you very much for that. Are there questions that people have, or points where you would like to receive clarification? Mark?

DR. TORAASON: Yeah. Playing a role in the Executive Committee not as a, as a member but as a, sort of a briefer for our Director I would argue that I think that at times the Executive Committee can be more technical than it's being placed here. What, what does not take place at the Executive Committee from my perspective is a rehashing

17 of issues where there's a great deal of 18 agreement. It's only in particular cases

19 where there's a contention over an issue and

20 in these cases the Executive Committee will

21 evaluate it. So I think that their vote is

22 important and they do play an impact and in

23 a sense... I can't speak for all the agencies that are involved... that the 24

Director doesn't go... our Director doesn't 25

#### Page 103

- 1 the process of nomination that anybody that
- 2 consider that something should be nominated
- 3 should be free to present it and then within
- 4 the NTP, the gathering of information occur
- 5 and the decision is made if it, it is there
- 6 something, if there is enough material to do

it. But, I, I, I would like to, to, I

8 wonder if you are suggesting that a

nomination be made more formal and that the

10 people that nominate present evidence?

MR. KELLY: My understanding of the process as it's written up right now

13 is that, is that the nomination review

14 committee is free to supplement what was

submitted by the.. along with the original 15

nomination. The point I'm making is that I 16

17 think it's important for the public and

18 stakeholders to know when a nomination has

19 been submitted and when there is going to be

20 work done by the nomination review committee

21 in making a recommendation on the sufficiency

22. of the nomination and gathering further

information. And it's the gathering further 23

24 information part that I was particularly

25 interested in. I..., once they make that

## Page 102

go to the Executive Committee meeting without a thorough review of all the material and a 2 3 brief on that material, so it's just that if 4 there's nothing in contention then it's 5 not...

DR. GOLDMAN: Yeah. DR. TORAASON: ...brought up and discussed again.

DR. GOLDMAN: Thanks for that clarification. Are there questions or..... yes, Dr. Moure.

DR. MOURE-ERASO: On the issue of, of the nomination committee that you were, you were discussing in there. The way I read it you are saying that or imply that the party that nominates a chemical from the

NTP to be considered presents evidence or 17 18 presents the literature of the, of the, of

19 the chemical while you are making the

20 nomination. My understanding, and I wish if

21 that NTP people should comment on this is 22 that, the responsibility of gathering the

23 information for the nomination is the NTP...., I mean they, they have, my 24

25 understanding is that they have facilitated

## Page 104

- 1 recommendation and the Director approves it,
- 2 the process is set in place that you have to
- 3 go through almost a two year review process
- 4 and it's a shame to see that happen if the
- 5 nomination has not been based on complete
- data or on data which is somehow flawed. So 6
  - I would argue that it's important for people
- 8 to know the nomination is about to be
- 9 considered and to get to the nomination
- 10 review committee all available information.

I think it's especially important and to 11

suggest individual experts that that 12

13 committee should consult for further

14 information, particularly on issues they

15 regard as especially significant. Does 16

that...

17

DR. MOURE-ERASO: Yeah, I

18 understand better what you're saying.

19 SPEAKER: I must be missing

20 something, Bill, how is what you described

21 different than what he is requesting? I

22 mean you, you, you said you are going to

23 solicit comment before the review begins,

24 aren't you?

25 DR. ALLABEN: Yeah, we, we

- 1 for a nomination begins, but I think what
- 2 Mr. Kelly is suggesting is before we even
- 3 identify the nomination, before the
- 4 nomination committee sees what is being
- 5 proposed for possible nominations for listing
- 6 that there be a public notification of what
  - we're even thinking about considering and

getting some input on that, is that... 8

MR. KELLY: Well, there are 10 really two distinct parts to the process

now, that the review process does not begin

11 until the nomination which has been approved 12

for sufficiency goes to RG1, and the public 13

14 announcement is not made currently until just

15 before the RG1 meeting. What I'm suggesting

16 is that the public announcement process needs

17 to be moved farther back to the point where

18 prior to consideration of the nomination by

19 the nomination review committee so that they

20 are sure that they have all the important

information on that substance or exposure.

22 Does that, does that help, Mark?

DR. GOLDMAN: Chris, did you

want to chime in, I think I understand what

25 you're saying, I actually...

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#### Page 107

- 1 evidence points in a, in a particular
- 2 direction or not. I will also point out that
- 3 in the review process that Bill outlined,
- once the Director has selected a list of 4
- 5 compounds that we can reasonably review in a
- two year period in the NTP for the Report on
  - Carcinogens, you have the opportunity to
- 8 comment on those nominated chemicals and
- clarify the record of the science on those
- 10 chemicals which we do encourage you to do,
- and you have the opportunity at that point 11
- to suggest experts who we might include in 12
- 13 the overall evalu... preparation of the
- 14 background documents because at that point we
- 15 have not started the background documents. So
- 16 there is an opportunity to do effectively
- 17 the same thing you're asking for after the
- 18 choice has been made that these are the
  - things we will review.

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- MR. KELLY: I would like to
- 21 see specifically stated in the procedures
- 22. that before the RG1 review, the invitation
- 23 for public comment will include the
- 24 invitation for recommendations on experts who
- 25 should be included in the preparation of the

# Page 106

# DR. PORTIER: I, I

- understand. I understand what you're saying
- and I want to make a few things clear.
- Number 1 is that the policy of the National 5 Toxicology Program is that just because a
- chemical enters the review process does not
- 7 mean in any way, shape or form it is suspect
- 8 as a carcinogen; that is not the intent of
- 9 our process in advance. Obviously we spend
- 10 time and effort up front looking at what's
- 11 available to us, we balance a lot of issues
- 12 in the nom..., in evaluating what the
- 13 nomination committee gives us in terms of 14 resources we have available to include in
- 15 our overall review and a number of things.
- 16 And so it's not simply a science issue per
- 17 se up front. But I do want to make it
- 18 clear, you're presuming in some sense we're
- 19 reviewing this in the nomination committee
- 20 with the intent of deciding whether it has
- 21 enough evidence to actually make the listing,
- 22 that's not the intent. The intent of the
- 23 nomination committee is to decide whether or
- 24 not there is enough evidence to review, not
- 25 enough.. not the question of whether that

- 1 background document. I believe that's not
- stated explicitly in the procedures right 2
- 3 now. And I understand your point of view, I
- am sticking with my point of view that it,
- 5 it would be valuable for the nomination
- review committee to, to have a chance to
- review all the best available information
- before they make a decision on whether to go
- g forward with the nomination, and as I said I
- understand your point of view also, that 10
- that's not a, it's not a review decision, so 11
- 12 there we leave it, it's a suggestion.
  - DR. GOLDMAN: I have a
- 14 question for you. You suggested in your, in
- 15 your statement that it would be good to
- 16 expand the core of knowledgeable experts to
- 17 include people who are not scientists and
- 18 don't have any scientific information to
- 19 contribute about the carcinogenicity of the
- 20 chemicals like mine operators and you listed
- 21 some others and... I was very surprised at
- 22 that suggestion and, and I wanted to
- 23 understand what it is that you felt that
- those folks could contribute to this kind of 24
- process in terms of trying to sort through

# 28 (Pages 109 to 112)

#### Page 109 Page 111 1 evidence about carcinogenicity? DR. GOLDMAN: The question of 1 2 2 MR. KELLY: Well, I'm not what is Vermiculite. 3 MR. KELLY: What is sure I meant to suggest they weren't 3 4 scientists. I mean some of them might be, 4 Vermiculite, does it have asbestos in it or 5 might be... 5 not and you're going to need people to 6 DR. GOLDMAN: You said they present technical information from the Libby might not have published... 7 facilities itself, you know, presumably there 8 MR. KELLY: ...be a min..., be 8 is exposure information that has not 9 a mineralogist, for example. necessarily been gathered by toxicologists or 10 DR. GOLDMAN: Uh-huh. 10 epidemiologists or pathologists or, or (Indicating affirmatively.) 11 11 other... MR. KELLY: I don't know DR. GOLDMAN: Okay, that helps 12 12 whether you'd consider that a scientist or 13 13 me understand. 14 not, but say somebody who runs a mine and 14 MR. KELLY: ...health sci..., 15 analyzes samples from the mine or whatever 15 health scientists... 16 would be in a position to say what are the 16 DR. GOLDMAN: That helps me 17 actual exposures at that particular mine and 17 understand what you meant. the same would be true for say a production MR. KELLY: ...that will 18 18 19 help, help understand what exactly is the facility... 19 20 DR. GOLDMAN: Is what you're 20 substance to which these people are exposed. 21 getting at... 21 DR. GOLDMAN: Thank you very 22 MR. KELLY: Those are the 22 much. Okay, well, I've let us go past our 23 technical, technical people but not 23 time for the break and.....Oh, one more 24 necessarily scientists in the sense of being 24 comment, sorry. toxicologists or epidemiologists or 25 25 DR. DELZELL: I believe you Page 110 Page 112 pathologists. 1 mentioned that the, the language of the 1 solicitation for public comments that's made 2 DR. GOLDMAN: So is what 2 3 3 you're getting at is just physically what or after the nomination is, is not clear. Can chemically what's the actual identity of the 4 you be more specific about that? 5 agent? Is that the issue you're trying to 5 MR. KELLY: You might be get at, is there a scientific issue in there referring to the comment I almost directed 6 7 about, you know, mineralogy or chemistry of 7 directly to Chris that the, the currently 8 the agent? 8 the solici.. solicitations for public comment 9 Q MR. KELLY: Yes, we're do not ask the public to suggest compound 10 10 specific experts who could contribute to talking, we're talking... 11 DR. GOLDMAN: Is that what... preparation of the background document and I 11 MR. KELLY: ...about the 12 12 suggested that that be specifically included 13 13 in the notices and in the procedures. Is properties... 14 DR. GOLDMAN: 'Cause I just 14 that what you're referring to? 15 didn't... 15 DR. DELZELL: Yes. MR. KELLY: Did, am I clear 16 MR. KELLY: ...properties of 16 17 the exposure, whether it's a single exposure, 17 about that? 18 whether it's a mixed exposure, what exactly 18 DR. DELZELL: Yes. 19 it, it looks like. Some, particularly 19 MR. KELLY: Okav. Dr. 20 industrial minerals exist in a, quite a 20 Toraason, I got the feeling I did not 21 variety of forms depending on the particular 21 satisfy... 22 mineral deposit. Some of you may be familiar 22 DR. TORAASON: No, I 23 with the, the whole controversy having to do 23 understand it now. As we went around and with, I forget the, the Vermiculite 24 around there, we talked about it. 24 25 25 controversy and whether... DR. GOLDMAN: He understands.

# 29 (Pages 113 to 116)

#### Page 113 Page 115 DR. TORAASON: Yeah, I let's go ahead then and... 1 1 2 DR. PORTIER: Clearly we can understand. 2 3 3 wait 'til after lunch for your presentation DR. GOLDMAN: Understand 4 4 the...yeah, that's important, thank you so and you can contact him and... 5 much. Okay, as I said before, I was starting 5 DR. GOLDMAN: And... 6 to say we did go right through the break and 6 DR. PORTIER: ...discuss the what I want to propose is that we would 7 issue... continue in this manner until noon and break 8 DR. GOLDMAN: Also I have a 8 at noon, for a brief lunch. Is that okay or 9 re... 10 do we need to adhere to the 12:15 break 10 DR. PORTIER: ...we can decide time? Mary, just pipe up if...it's, that's 11 after lunch. 11 okay, is that okay with people in the 12 12 DR. GOLDMAN: I also have a 13 audience that instead of at 12:15 we would 13 request from one of the later speakers to go 14 take our lunch break at 12, so that I'm, I'm 14 before lunch, if.... is that.. would that be basically cutting out the little morning okay for you to stay through lunch and... 15 15 break, but trusting that you can come in and MS. LE HURAY: Sure, that'd 16 16 17 out. So why don't we go ahead and keep 17 be fine. 18 moving on? Is James McGraw here? 18 DR. GOLDMAN: ...do it after 19 MS. LE HURAY: No. lunch? Is that all right? Okay, why don't, 19 20 DR. GOLDMAN: No, I'd 20 why don't we go ahead then? Jennifer Sass 21 heard...yeah, I thought he wasn't going to 21 had requested to try to go before lunch 22 be able to make it, but we do have a letter 22 because of a scheduling conflict. So we will 23 from him and I.. and Richard Becker I take 23 then accommodate that and.... I'd like to 24 it is still digging... 24 see Rick here so let's call him. MS. SASS: Is it okay if I 25 MS. LE HURAY: Through the 25 Page 114 Page 116 1 me his slides. give my comments from here? 2 DR. GOLDMAN: I think it may 2 DR. GOLDMAN: Or is he going 3 3 to continue to try to soldier on and get be difficult, if you, if you do need to 4 here, they might dig him out if he wants to speak from back there, there is a mic on the 5 go later. I could move on to the next 5 pole, you could use that mic I think or sit 6 down at your chair, but then we won't be 6 speaker. 7 MS. LE HURAY: I, I could 7 able to see you, so it would be better if 8 8 either give his presentation, or if you're you're speaking into a mic and we are 9 recording so we want to make sure that... 9 going to continue tomorrow, he doesn't think 10 MS. SASS: Is this on? I'm 10 he'll be able to get out today. DR. GOLDMAN: We may be Jennifer Sass with the Natural Resources 11 11 Defense Council. These are short comments and 12 concluding today, so it could be that the 12 13 best thing then would be to go ahead and let 13 I've also handed a few copies in some 14 you keep your place in line here and, but 14 written comments... some written copies. I 15 they may be plowing the area out. If, if... 15 have only two points and I, I don't think MS. LE HURAY: Well, I know they're, they're actually very radical at 16 16 all, so I'm sure that when you hear them 17 there was some areas, and I'm not sure where 17 18 Rick lives, but for example they closed 18 you'll really be excited about making these 19 Georgetown Pike this morning because of ice. 19 minor changes. I'm also volunteering, I, I 20 DR. GOLDMAN: Yeah. 20 train guide dogs, this one's in training, so 21 MS. LE HURAY: So if he 21 I hope she doesn't get out of hand. The 22 lived out that way it's more, more than a 22 first is the criteria I think need an plowing problem, it's ice on the road, so... 23 23 explicit description of how mechanistic data DR. GOLDMAN: Okay. I know. can be used to upgrade an agent. The NTP 24 24 25 I drove here, I know about the ice, okay, 25 criteria for listing agents in the Report on

- 1 Carcinogens as quote, known to be human
- 2 carcinogen, unquote, requires sufficient
- 3 evidence of carcinogenicity from studies in
- 4 humans, which indicate a causal relationship
- 5 between exposure to the agent, substance or
- mixture and human cancer, that's the criteria
- as it's listed. The criteria also allow for
- 8 conclusions of carcinogenicity to be based on
- scientific judgment with consideration of all
- 10 relevant information, this is also written.
- This relevant information may include 11
- mechanism of action information. The 12
- 13 criteria, the criteria describe how
- 14 mechanistic data may be used to de-list or
- 15 downgrade an agent that causes cancer in
- 16 animals. The criteria state, quote, for
- 17 example, there may be a substance for which
- 18 there's evidence of carcinogenicity in
- 19 laboratory animals, but there are compelling
- 20 data indicating that the agent acts through
- 21 mechanisms which do not operate in humans
- 22 and would therefore not reasonably be
- 23 anticipated to cause cancer in humans, that's
- 24 the language of the example that's given.
- 25 However, it is an obvious, obvious absence

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- 1 clarification should be part of the criteria
- 2 as opposed to listed below and even this
- 3 clarification though, we don't think is
- 4 sufficient, for example Vinyl Chloride is a
- 5 known human carcinogen, but Vinyl Bromide and
- Vinvl Fluoride also produce tumors in
- experimental animals and the same types of
- 8 DNA adducts in exposed animals and the same
- metabolites by rodent and human liver
- 10 microsomes. All of this information
- indicates that these Vinyl halides act by a 11
- 12 common mechanism and should be regarded as
- 13 human carcinogens. I think that the NTP
- 14 does take this kind of thing into account, I
- 15 just think that this spe..., the language
- 16 should be explicit and it should be included
- 17 in the criteria. It would be misleading for
- 18 a worker to believe that his or her cancer
- 19 risk is reduced when working with Vinyl
- 20 Bromide for instance versus Vinyl Chloride.
- 21 The NTP RoC needs to maximize the
- 22. appropriate use of this mechanistic data to
- 23 properly inform the public of cancer hazards
- 24 that they may encounter in environments and
- 25 work places by including specific and

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- 1 that the criteria lack an explicit
- 2 description of how mechanistic data can be
- 3 used to upgrade an agent. Especially to the
- known human carcinogen category. So, we think
- 5 that it's essential to have explicit criteria
- laid out that would allow the use of
- 7 mechanistic data to list or upgrade an agent
- 8 to known human carcinogen where it's
- 9 appropriate. I know that the NTP considers
- 10 this, but I think it should be part of the
- 11 language and not just a, a negative example.
- 12 My second point is that the NTP Report on
- 13 Carcinogen needs to maximize the appropriate
- 14 use of mechanistic data to properly inform
- 15 the public of cancer hazards that they may
- 16 encounter in the environment or the
- workplace. After presenting the criteria, the 17
- 18 report provides a definition of human studies
- 19 as traditional cancer epidemiology, data from
- 20 clinical studies and/or data derived from the
- 21 study of tissues of humans exposed to the 22 substance in questions and useful for
- 23 evaluating whether a relevant cancer
- mechanism is operating in hum.... in people, 24
- 25 that's the language that's used. This

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- explicit language in the criteria, thank you. 2
  - DR. GOLDMAN: Any questions
- 3 for Dr. Sass? Comments?

5

- DR. MOURE-ERASO: I
- appreciate your comments Dr. Sass, I think
- it's a, it's a topic very near to my heart
- 7 because I was involved in these decisions
- 8 and, and I would like simply to add that,
- 9 that the first part of your, of your
- 10 comments that, that you say, that an example
- is, is, is put on the current comments on 11
- 12 the criteria that of how mechanisms of
- 13 actions could be used to change a nomination
- 14 or, or a, or a decision of being a known
- 15 human carcinogen to being a reasonably
- 16 expected to be a human carcinogen. Actually
- 17 the, the cases of Vinyl Chloride, Vinyl
- 18 Bromide and Vinyl Fluoride is probably the
- 19 counter example that is the opposite in
- 20 which mechanism data was considered in the
- 21 discussions of the bureau of scientific, of
- 22 the, of the Board of Scientific Counselors
- 23 to, to change the nomination for reasonably
- 24 expected to be a carcinogen to a known
- 25 carcinogen, and actually the decision of the

- 1 Board of Scientific Counselors was
- 2 specifically that based on the similarities
- 3 of action between Vinyl Chloride and Vinyl
- 4 Bromide and Vinyl Fluoride; so there is a
- 5 particular example of what you are saying in

6 the first paragraph.

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MS. SASS: Right, thank you.

Yeah, that, that is true of course and what

I'm hoping is that tho..., that kind of

10 language and some language that captures 11

those kinds of uses can be put into the

criteria more explicitly. 12 13

DR. GOLDMAN: Okay, don't everybody stampede toward the door, but I've

15 had another request for somebody to be moved

16 up in the order and which we're going to go

17 ahead and accommodate, another flight that

18 somebody has to catch, and so speaker number

8. Dr. Roth.

DR. ROTH: Thank you for

21 accommodating me, I, I don't know if the 22 flight's going to take off after hearing

23 that Old Georgetown Road was closed, but...

24 I have been involved with beryllium for over

25 25 years as a U.S. government agency

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- 1 comments, (4) They did not give the public
- 2 sufficient time to address the Board of
- 3 Scientific Counselors, (5) And they did not
- 4 permit dialogue or questions and answers
- 5 between the public and the Board of
- Scientific Counselors, and finally they did
- not provide a response to comments that were
- 8 submitted and some of these were pretty
- technical comments that would have made a
- 10 substantial difference in the Board's
- 11 decision about the carcinogenicity of
- beryllium. To give you some specifics about 12
- 13 the process, the public was not given an
- 14 adequate opportunity to present their
- comments to the NTP. One deficiency was the 15
- 16 scheduling of nine chemicals to be reviewed
- 17 by the Board of Scientific Counselors during 18 a two day period. During public comments on
- 19 the beryllium nomination, members remarked at
- 20 several points as to the need to conclude
- 21 consideration of beryllium and move on to
- 22. the remaining chemicals because of the press
- 23 of time. Another deficiency was the
- 24 limitations on the interaction between public
- 25 commentors and the Board of Scientific

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- official reviewing the beryllium epidemiology 1
- 2 data, as it was at the time. As a
- 3 researcher I've published quite a lot on the
- epidemiology of beryllium. I was a
- 5 commentator to a number of different panels
- and committees such as this for OSHA, EPA,
- 7 NIOSH and then I served on numerous panels,
- agency panels to deal with beryllium. My
- full comments on the beryllium hearings, the 10 NTP beryllium hearings are, was submitted to
- you and they're available outside as well. I 11
- 12 would just like to summarize some of these
- 13 comments here in about five or ten minutes.
- 14 The comments are divided into two portions,
- 15 the first of which is the process, and the
- 16 second I'd like to give you a little bit of
- 17 the technical substance. The major problems
- 18 that we've had with the process section of
- 19 the beryllium hearings with NTP are (1) NTP
- 20 did not prepare an adequate background
- 21 document, (2) They did not provide the 22 public time to review the background
- 23 document, (3) They did not give the Board of
- Scientific Counselors sufficient time to 24
- 25 review the background document and the public

- 1 Counselors in discussing the adequacy of the
- two key studies. Indeed at various points 2
- 3 some members of the Board of Scientific
- Counselors agonized as to whether they should
- 5 even be discussing the comments from the 6 public or answering questions as opposed to
- 7 merely listening, listing the comments. Next
- 8 the composition of the Board of Scientific
- 9 Counselors was another deficiency; only seven
- 10 of the twelve Board members were present for
- the deliberation, five of the members did 11
- 12 not hear the public comments including some
- 13 principal reviewers. In fact, the key with
- 14 beryllium epidemiology is the epidemiology
- 15 and there was only one epidemiologist present
- 16 at the time. Another deficiency was selecting
- as one of the three primary reviewers a 17
- 18 member who had co-authored at least two
- 19 papers and was apparently working on a third
- 20 paper with Dr. Ward. That was one of the 21 key epidemiologists. This person's work was
- 22 at the crux of the board's decision to
- 23 support a cancer classification change for
- beryllium. Persons should not be chosen as 24
- primary reviewers on proposed nomination for

- 1 a change in cancer classification if they
- 2 have been professionally close or personally
- 3 linked to an author of the primary studies
- 4 used to support the change. Those summarize
- 5 some of the problems with the process. NTP's
- 6 criteria for listing states: conclusions
- regarding carcinogenicity in humans or
- 8 experimental animals are based on scientific
- judgment with consideration given to all
- 10 relevant information. In several respects,
- 11 relevant information concerning beryllium was
- 12 excluded from consideration by NTP. And there
- 13 were two instances of this. One was a Ph.D.
- 14 thesis whose document was available online
- 15 and they refused to consider it because it
- 16 was just a Ph.D. thesis and another of which
- 17 was a paper that I had published with Levy
- 18 and Roth. The, an early draft of the paper
- 19 was submitted to the committee, they refused
- 20 to look at it because it wasn't yet peer
- 21 reviewed, but it was peer reviewed and
- 22 published two months before the background
- 23 document came out. So that data were
- 24 available. And the data in the paper were
- 25 key because they addressed just the issues

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- 1 States. Of these, five showed no statistical
- 2 association between lung cancer and, and
- 3 exposure to beryllium whatsoever, none
- whatsoever. In fact some of these five 4
- 5 studies had a negative association, that is
- to say for the beryllium workers the levels
- of lung cancer were lower than the
- 8 population in general, the U.S. population in
- general and far lower than the relevant city
- 10 rates; in other words it was just the
- 11 opposite way. There were only two plants
- 12 that showed any association and the relative
- 13 risks for these plants were extremely low,
- 14 they were like 1.2, 1.3. Adjusting for
- 15 smoking even in the papers upon which the
- 16 Board of Governors relied upon, which showed
- 17 that one of these plants, all the
- 18 association was associated with smoking, it
- 19 had nothing to do with beryllium exposures.
- 20 So six out of the seven plants showed
- 21 nothing. The last plant adjusting for city
- 22. rates instead of the U.S. rates also showed
- 23 that there was no association. If you looked
- 24 at all the data collectively, that is to say
- 25 from all seven plants instead of cherry

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- 1 that were raised at the meeting, and the key
- 2 issues was, smoking was one of them and our
- 3 paper had shown that adjusting for smoking
- alone would have changed all the
- 5 statistically significant associations with
- beryllium and lung cancer would have been
- 7 attributed to smoking alone, so smoking was
- a critical issue. Another critical issue in
- 9 the paper was whether or not to compare the
- 10 lung cancer rates of beryllium workers
- 11 compared to the U.S. as a whole or to
- 12 compare it for the relevant rates to the
- 13 city in which the plants were located and in
- 14 which most of the beryllium workers worked.
- 15 Adjusting for city rates instead of using
- 16 national rates, which include rural areas
- 17 where lung cancer rates are much lower,
- 18 would have also changed the association from
- 19 beryllium and lung cancer from being positive
- 20 to being negative, no association whatsoever.
- 21 To put the, all the beryllium data into
- 22 perspective is that all these papers, ours
- 23 as well as all the others, looked at seven
- 24 beryllium plants in the United States, the,
- all the production facilities in the United

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- picking plants that would have also shown no
- 2 association whatsoever. Despite this,
- 3 beryllium's designation was changed from
- being a probable risk association with lung
- 5 cancer to almost a certainty. I believe that
- this experience reveals that NTP's processes
- 7 are severely deficient as are its criteria
- as applied in practice. NTP should revise 8
- g its process and its practices in applying
- 10 its criteria. Reconsideration of beryllium
- and beryllium compounds will be a good place 11
- 12 for NTP to start in applying improved
- 13 processes and procedures. Now the
- 14 documentation for everything that I've told
- 15 you was contained in the footnotes to my, to
- 16 my comments, so if you have any detailed
- 17 questions you could refer to those. Those
- 18 are my comments.

19

- DR. GOLDMAN: Thank you very
- 20 much. Questions? Yes.
  - DR. ALLABEN: Looking at, at
- 21 22 your written comments, would you say that
- 23 you have several problems with the review
- 24 process, they're all specific toward
- 25 beryllium. Would you say that these were

# 33 (Pages 129 to 132)

#### Page 129 Page 131 endemic to the entire process, or that trying to get back to that and, and... 1 1 2 2 DR. ROTH: Right. beryllium just got a short shrift here? 3 3 DR. ROTH: I would, well, DR. GOLDMAN: ...what, in the 4 the fact that there were... I, I only 4 bigger picture just looking back from that, 5 attended the beryllium hearings, okay, so I 5 your experience obviously with the compound, 6 couldn't tell you about the others. But I but what you've learned from that and what saw with the short time period they were you would like to communicate to us about what you think needs to change. covering nine pollutants in a very short 8 8 9 period of time, and for the other chemicals DR. ROTH: Right, I have a 10 I know that there weren't any, there, there 10 great deal of difficulty just in doing my was maybe one epidemiologist and I'm sure job and working with the technical portion 11 11 that with the other chemicals epidemiology 12 12 of things, process is generally way beyond me, but it seems to me that there are things 13 was also of concern, so even though I didn't 13 14 attend the other sessions I would assume 14 that you could do, number 1, if you don't have an adequate number of epidemiologists on 15 that it was also endemic to the other 15 16 chemicals as well. 16 staff, which is, and the issue is DR. GOLDMAN: Can I just ask 17 epidemiology, then you shouldn't approve 17 a question just for clarification? I'm 18 anything until you know you have an adequate 18 thinking back, I'm trying to remember, which 19 number of epidemiologists on staff, and the 19 20 Report on Carcinogens contained this listing 20 other things are pretty well laid out. For example, there maybe should be very, there 21 change? 21 22 DR. ROTH: Is it the 10th 22. should be specifics up until what point do you accept published papers, like here our 23 23 report? 24 DR. GOLDMAN: It was in the 24 paper was published in the peer reviewed 25 25 10th, so it was the last... scientific literature two months in advance Page 130 Page 132 1 DR. ROTH: Right. 1 before the document came out and it seems to 2 DR. GOLDMAN: ... the last one 2 me that you should try to take advantage of 3 3 and as...and I know that you commented the all this latest information. And you know, last meeting so you've obviously observed 4 the other things that I addressed I think 5 some of the changes that have occurred in 5 it's fairly obvious what the next step the process and I was wondering compared to should be, you know, if, there should be an 6 7 then and versus now where you see the 7 opportunity for commenters to hear the criticisms of their work, or you know, where 8 changes having been made and more broadly 8 9 9 what you think are the most important areas it's accepted and not accepted. So the 10 10 that need to be addressed. Because, I mean process should make sense. 11 some of these things like bringing in more 11 DR. GOLDMAN: And your paper, 12 experts, they have made that as a change, I 12 is that the Levy and Roth 2002, is that the 13 think there probably would be more 13 one... 14 epidemiologists today and so forth, but maybe 14 DR. ROTH: Right... 15 some of these there haven't and... 15 DR. GOLDMAN: ...that you're DR. ROTH: Right. Well, 16 16 referring to? 17 again, are you talking about process or are 17 DR. ROTH: ...right, and it's 18 18 published in Inhalation Toxicology. you... 19 DR. GOLDMAN: The process, 19 DR. GOLDMAN: In Inhalation 20 20 Toxicology. Okay, thanks. Any other questions yes... 21 DR. ROTH: Okay. 21 or comments before we... oh wait.. go 22 DR. GOLDMAN: ...in terms of 22 ahead....you first and then. the subject matter of our meeting... 23 23 DR. MOURE-ERASO: I would 24 DR. ROTH: Right. 24 like to first make the comment that I, I, I 25 DR. GOLDMAN: ... today, I'm am amazed of the lengths that you have gone

#### Page 133 1 to continue trying to save the good name of 2 beryllium through the years. I have been 3 following your presentations and it seems 4 that has been a tremendous effort that has 5 been put. One question that I have on the specifics that you recommend is you, you are saying that if a reviewer on the Board of Scientific Counselors has been involved in 8 producing a scientific study that somehow 10 relate to the issue that that person shouldn't be allowed to, to be a reviewer? 11 DR. ROTH: That, that 12 13 individual was pretty much an advocate that 14 beryllium is a carcinogen, you know, he had 15 an axe to grind before he came and they

16 didn't even pay attention to our paper 17 whatsoever. 18 DR. MOURE-ERASO: Yeah. I, I 19 disagree with you very, very strongly. I 20 don't, I think that we aren't talking about 21 having axes to grind, probably there would 22 be other persons here that have axes to 23 grind, I, I, I disagree with your 24 characterization of the person that you 25 pointed out here.

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1 think that is not useful.... if you can make 2 some recommendations specifically some 3 procedures that would be helpful... 4 DR. ROTH: Right. 5 DR. MOURE-ERASO: ...but you 6 know, I don't think...I don't think that you are going to have a second bite at the 8 apple... 9 DR. ROTH: Right. 10 DR. MOURE-ERASO: ...to try to 11 declassify beryllium... 12 DR. ROTH: Right. 13 DR. MOURE-ERASO: ... in this 14 forum. 15 DR. ROTH: Right, well, I 16 think at a minimum, at a minimum they should be reading and paying attention to and 17 giving credibility to the published papers in 18 19 the open scientific literature. 20 DR. GOLDMAN: Point well 21 taken, and, and I think your point about 22 mak...you know, having a clear idea of a cut 23 off for when papers will not, can no longer be brought into the process is an excellent 24 25 point obviously, logically.

# Page 134 DR. ROTH: Right. At a

minimum the individual should have looked at

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3 the latest scientific research which was a published paper and not only was it just a 5 general scientific paper, but the issues that were discussed at the meeting was whether or 7 not there were other confounders that could 8 have explained the elevated levels of 9 beryllium lung cancer. And the issues were 10 smoking, whether or not...what rate should be 11 used as a referent population and whether or 12 not all seven plants should be considered as 13 opposed to one or two plants, these were... 14 DR. MOURE-ERASO: Yeah, I, I 15 heard, I heard... DR. ROTH: These were the 16 17 precise...so the paper was extremely 18 relevant, it addressed... 19 DR. MOURE ERASO: But you 20 know, the objective of, of our exercise here 21 is to discuss how could, how could we 22 improve the process, I don't think that we 23 want to re-litigate all the aspects that you have repeated over and over in every forum 24 25 or the beryllium industry has, I think... I

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DR. ROTH: Mm-hmm. 2 (Indicating affirmatively.) 3 DR. GOLDMAN: Every day 4 there's a new paper and you have to have 5 some way to stop the flow in so that you 6 can analyze what's there and that just needs 7 to be clear. I thought that was a good 8 point. Let's now move on. Amy, I'm...we g have to...you know, we only...oh, Bill had 10 his hand up, I'm so sorry, Bill, it's hard, my eyes in the back of my head are covered 11 12 by my hair. 13 MR. KELLY: I'm sorry, I'll 14 try to be very brief. This again goes back 15 to the issue of making sure that the 16 nomination is correctly described from the 17 outset. What, it, perhaps my recollection is 18 faulty, but wasn't there with beryllium an 19 issue of worker exposure coincidentally to 20 Sulfuric Acid mist and did not, did that 21 have a bearing on the carcinogenicity issue? 22 DR. ROTH: Right, that, that 23 was another issue that I didn't raise but 24 the one plant that had the highest levels, 25 relative risk of about 1.4 the.. that used

# 35 (Pages 137 to 140)

#### Page 137 Page 139 1 I want to make sure that.... Sulfuric Acid and it was listed the, there 1 2 2 are individuals that thought that that could DR. GOLDMAN: Because I'm 3 3 be the association, that could be the, the afraid that we will lose our audience. 4 confounding factor, that could be another DR. PORTIER: I, I want to 4 5 confounding factor, so you're right, Sulfuric 5 make sure we, it's clear we have plenty of 6 Acid was another issue. 6 time, we'd like to come back after lunch in DR. GOLDMAN: But that sounds 7 case there are people who show up. I, I don't want to rush this at all. 8 8 to me like an issue for the epidemiology review in terms of if there's confounding... DR. GOLDMAN: Do you want to 10 DR. ROTH: You're right. 10 go ahead and give your comments now and then DR. GOLDMAN: ...and not in, perhaps we can have both comments before 11 11 12 and not so much an issue of the nomination lunch, take our break, come back and make 12 13 13 sure that we've discussed and summarized. to me but... DR. ROTH: Right, but it's, DR. PORTIER: And I would 14 14 15 it's a technical issue. 15 appreciate a five minute break right now, 16 DR. GOLDMAN: It's a 16 yes. 17 technical issue. Why don't we go ahead now, DR. GOLDMAN: Well, Chris, if 17 I'm seeing here the numbers of speakers that 18 we're going to take a break now since it's 18 19 are left are dwindling down and we've got noon why don't we just break for lunch then? 19 20 two more on the list. Are there others that 20 I mean, it's... that's my sense, is that 21 I'm not aware of who are here to speak 21 okay? Yeah, why don't we just take a lunch 22 because when I just again kind of, it's noon 22 break and what time do you want to come 23 and I said we'd break for lunch now, but I'm 23 back? SPEAKER: You're the Chair. 24 tempted to say we could move forward with 24 25 the last two presentations and then break 25 DR. GOLDMAN: Say at, how Page 138 Page 140 for the day. Now if people would find that 1 long does it take to get lunch here? to be an appealing alternative, I don't 2 DR. WOLFE: The, the lunch 2 3 3 think that the lunch options around here are options are basically to go across the necessarily the greatest, but I want to street to the Natcher building, there are 5 check in also with our last two presenters 5 just, there's very limited food downstairs and, and if any of you were counting on the because they're renovating the cafeteria. But 7 lunch as well for some reason, you don't 7 right across the street in the Natcher they have to say what it was... Amy, what, what's 8 8 have like a full surface cafeteria with 9 9 your pleasure? sandwiches and salad and some hot things, so 10 10 SPEAKER: I think we should it's just right across the street. DR. GOLDMAN: So why don't we 11 go ahead and... 11 12 DR. GOLDMAN: Go ahead? 12 say that we'll be back here by say 1 13 13 o'clock? That's a bit of a walk, and people SPEAKER: Yes. 14 DR. GOLDMAN: Let's forge 14 have to bundle up to go back and forth so I 15 forward then and let Ann, you want to, you 15 apologize to you, Ann. MS. LE HURAY: If I could 16 want to have a...let's give people a 10 16 17 minute break, 10, 15 minute break. Chris? 17 just do one thing before lunch, I'd like to 18 DR. PORTIER: I would feel a 18 answer Dr. Toraason's question that you asked 19 lot more comfortable if we came back after 19 about the, Dr. Roth about beryllium, because 20 lunch and just summed up and continued. I 20 if we look at NTP's comments in 1999 at a 21 don't want to feel like we are rushing 21 similar meeting I think we had something 22 through these public comments. There is no 22 like 9 or 10 one pages from different 23 reason for rush, we can do your comments 23 chemicals or substance groups describing before lunch. There's good reasons to do their experience with the, with the 24 24 25 them before lunch 'cause many may not come process... the Report on Carcinogens process.

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#### Page 141 Page 143 1 And then of course we had Dr. Roth on 1 about listing, listing, listing, but of 2 2 beryllium and then Dr. Piccirillo will be course if you look at NTP's website it's 3 3 giving an example from the 11th Report on always listing/de-listing and there have been 4 4 Carcinogens, you know, to answer any issues several cases of substances that have been 5 you, people had, and that kind of, Dr. Roth 5 de-listed and I think that the processes 6 doesn't have an overview of all the 6 that are thought of should include talks different people that had been inolved. Thank about how do we de-list when it's 8 8 appropriate. So I apologize for having to vou. 9 (WHEREUPON, a lunch recess was taken.) pull these apart. On scientific quality just 10 DR. GOLDMAN: Okay, I can't 10 to, to look at the...by the way, copies of 11 think of anything I really wanted to do. these slides are available on the table 11 All right, we have a couple more outside and I appreciate greatly the staff 12 12 13 presentations from members of the public and 13 here helping me to get the Internet 14 starting with the American Chemistry Council. 14 downloaded to make the copies. But the 15 This time I will, I'll actually let you go. 15 found..., the foundation of the Report on 16 MS. LE HURAY: Sorry? 16 Carcinogens listings and de-listing should 17 DR. GOLDMAN: This time I'll 17 always be based on quality of science. You 18 18 know, as I had said in one of the comments actually let you go. MS. LE HURAY: All right, so 19 19 that I made, the chemical industry is a 20 everybody has to pretend that I'm Rick 20 science based industry and we employ 21 Becker, and like I said, through the miracle 21 scientists, we consult with scientists and we 22 of modern technology Rick was able to e-mail 22. have a strong...have a foundational

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me his slides. We also have written comments

that are also not here today, but I've been

assured by NTP that they will be made part

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1 of the record and up on the website and that 2 kind of availability. But if anybody wants 3 to see a copy of our comments you can certainly get in touch with Rick or myself 5 or anybody at the NTP and we will be happy to give you comments, they might even be 7 posted on our public website, I'm not sure 8 about that. So essentially, the ACC comments, 9 American Chemistry Counsel subcommittee, the 10 bulk of the chemical industry in the United 11 States has... would like to recommend several 12 improvements to the process and to the 13 criteria used in the Report on Carcinogens, 14 and one way of strengthening the scientific 15 quality is through strengthening the process. 16 I believe that that should be obvious. The 17 second is enhancing the public participation 18 processes in the development of the Report 19 on Carcinogens listing, and thirdly, we have 20 some recommendations on the clarification of 21 what the criteria should be for listing and 22 de-listing chemicals as Carcinogens. 23 I'm just going to go ahead, go on and do a sidebar to say that in the 24

discussion this morning we've been talking

Page 144 1 willing at the, and I think that's been 2 shown through time, if the science is...so 3 indicates, to take appropriate actions even 4 if it, you know, impacts on our industry and 5 I think that that's been shown most recently 6 in the whole P-Tox developments where 3M 7 voluntarily suggested removing them from the 8 marketplace. So anyhow, because the basis of 9 the RoC should be quality of science. It 10 should constitute comprehensive and thorough reviews and interpretations of the best 11 12 available science. It should, scientific 13 experts, those with specific knowledge of the 14 issues involved should be involved in the 15 process. The process, whatever parts of the 16 process should be conducted in a manner that 17 fosters a dialogue, and the decision making 18 should be transparent and that goes hand in 19 hand of course with the concept of fostering 20 the dialogue. It means having open meetings, 21 stakeholder involvement, meaningful 22 opportunities for input and for scientific interaction. Any changes then to the Report 23 on Carcinogens that NTP contemplates should 24

be focused on ensuring that these changes,

philosophy that regulations and any kind of

decisions that affect our industry should be

based on science. And we're more than

- 1 opportunities for input are enhanced. And of
- 2 course, I mentioned earlier too in one of my
- 3 comments that we have two new, relatively
- 4 new directives that need to be thought about
- in the entire change process and that is
- what impact does data quality have to have
- on whatever goes on in the Report on
- 8 Carcinogens and secondly, you know, how, how
- does the peer review requirements recently to
- 10 come out promulgated by the Office of
- 11 Management and Budget, how is that
- 12 incorporated in this process?
- 13 Just to go on a little bit, but
- 14 really I would like to see enhanced
- 15 processes that include the public and
- 16 stakeholder participation, enhanced
- opportunities and not just writing comments 17
- that for all appearances go into the void 18
- 19 and we don't ever know if there's been a
- 20 response to the comments, but actually having
- 21 it as more of an interactive process.
- 22 That's what it's all about.

23

- So how do we propose to do that?
- 24 We, at ACC a number of people were called
- 25 together and we looked at the process as it

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- 1 evaluates the same chemicals to...for their
- 2 reproductive and...for their reproductive
- 3 and...

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- DR. GOLDMAN: Developmental. MS. LE HURAY:
- ...developmental, thank you, for toxicity,
- and looks at that in specific. So that
- process has been much more open and that is
- part of our recommendation. In our written
- 10 comments we get into a detailed proposal,
- not necessarily the final thing, but a 11
- 12 detailed proposal of how the CERHR process
- 13 as it currently exists might be adapted to
- 14 the Report on Carcinogens process. Just for
- 15 those who might not be aware, off of NTP's
- 16 website there is a flow chart for the CERHR
- 17 process, which shows right from the very
- 18 beginning an open nomination process, anybody
- 19 can nominate for listing, and in the case of
- 20 RoC for de-listing. The nominations are
- 21 reviewed by NTP who brings some of them
- 22. forward, this recommended, recommendations,
- 23 lots of opportunities in the beginning for
- 24 NTP to consider all the various important
- 25 aspects about whether there's data available,

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- 1 was before 1999. When we looked at the
- 2 enhancements to the process that were made
- 3 as a result of the meeting held five years
- ago, when we looked at the further
- 5 enhancements that you had proposed in the
- Federal Register Notice and we thought, our
- 7 basic problem is not going to be fixed; in
- our view, the basic problem was the, was the
- 9 process which supported this dialogue. By just nibbling around the edges, and we would 10
- 11 urge NTP to think about doing a sweeping
- 12 change to the current Report on Carcinogens
- 13 listing process, and we would promote as a
- 14 model for that change something that NTP has
- 15 done and has done very well, that is science
- 16 based, that allows the opportunity for
- 17 scientists who know the substances that
- 18 they're considering very well to be involved
- 19 from the very beginning in what has been a
- 20 very open and transparent process and that
- 21 is something like we know it's not an exact
- 22 duplicate, there would have to be some
- modification, but something like NTP, CERHR,
- that's the Center for Evaluation of Risk to 24
- Human Reproduction, which essentially

- 1 whether it's timely, whatever it is that
- 2 needs to be done to take the process
- 3 forward, but there's public comment very
- early on, and including the ability to
- 5 nominate who serves on these, what they call
- in the CERHR process the expert panels. Now
- 7 as I understand the process the expert
- 8 panel, as Dr. Roth was mentioning earlier,
- 9 would not include somebody who has
- 10 necessarily a direct stake because of their
- own research or because they were involved 11
- 12 in legislating a particular, or writing
- 13 regulation for a particular chemical or they
- 14 were directly involved as you know industry,
- 15 people whose portfolio included that
- 16 chemical, but they need to have the right
- 17 area of expertise and the right set of
- 18 expertise to consider the data for that
- 19 particular chemical or set of chemicals, and
- 20 as a result of being involved in the
- 21 nomination process and also, now perhaps it's
- 22 been different at other CERHR meetings
- 23 although I don't think it's been vastly
- 24 different, because certainly those of us who
- have been involved and talked amongst

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- 1 who've had what they might consider
- 2 unfavorable outcome as well as those of us
- 3 who've had experience with favorable outcomes
- 4 agree that the process is essentially a fair
- 5 process, that you can go in and talk and
- 6 present your point of view and at the end of
- 7 the day reach some sort of strong,
- 8 scientifically acceptable and valid
- 9 conclusion. So we told you what the CERHR
- 10 was. Our written comments, the ACC's
- 11 written comments, this is kind of a flow
- 12 chart that we made thinking about how to
- 13 change the RoC, adapt from the CERHR
- 14 processes into the RoC, we're not sure of
- all of the legislative requirements for the
- 16 involvement of say the executive committee
- and all the different government agencies,
- and an the different government agencies,
- 18 you know, so around the edges and those kind
- 19 of requirements we may not have considered
- 20 everything. But we tried to incorporate
- 21 some of the regulatory requirements as we
- 22 understand them that are incumbent on the
- 23 RoC to include such as the interagency
- 24 involvement with being a more open and
- 25 interactive, transparent process, so in our

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- Rick did, but I'll try to answer any
- questions that you have of me.
- 3 DR. GOLDMAN: This was very
- 4 quick, thank you very much. I do want to
- 5 ask you a question, at the beginning you
- 6 listed a number of points some of which you
- didn't go into in as much detail and I
- 8 think, and there might be some shorthand
- here, but I want to make sure I understand
- 10 them. Your slide that said scientific
- 11 quality, the third bullet point you mention
- that NTP's efforts to revise the RoC process
- will be advanced by activities to address
- 14 data quality and peer review directives of
- 15 OMB. I don't know if you can expand on
- 16 that, either here or, you know, when...
- 17 perhaps it's expanded on in the written
- 18 testimony, but I would just like to
- 19 understand what is meant by that?
- 20 MS. LE HURAY: Well, it's
- 21 ACC's belief and, that NTP's activities and,
- and work product, shall we say, such as
- 23 Report on Carcinogens, the background
- 24 document for the Report on Carcinogens as
- well as other materials like the CERHR

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- 1 figure and we also have some detailed
- writing about it. And then finally getting
- 3 on to the second point, and I only have one
- 4 slide about ACC's recommendation for the
- 5 criteria for listing and de-listing and we
- 6 could certainly say a number of things about
- 7 the criteria used by IARC or by EPA, but
- 8 just focusing on the criteria that NTP uses,9 we feel like there's the distinction between
- 10 known human carcinogen and reasonably
- anticipated has been blurred to the point
- where the public can't really distinguish the
- 13 differences. And so we would suggest some
- 14 changes that we've discussed in more detail
- in our written comments that would clarify
- the distinction between known human
- 17 carcinogen, which would of course involve as
- well epidemiological evidence that, of in
- 19 fact human carcinogenicity and making a
- 20 distinction between that and reasonably
- 21 anticipated. And then we also would agree
- with some of the other commenters previously
- 23 today that the mechanistic information should
- be included as a guide to your listing and
- 25 delisting criteria, so thank you very much.

- 1 monographs and the technical reports, the
- 2 ACC, maybe not the technical reports, I'd
- 3 have to look at that, believe that these are
- 4 subject to the Data Quality Act and
- 5 therefore it's incumbent on NTP in the
- 6 process to ensure for the three principles
- 7 in the Data Quality Act which are utility,
- 8 transparency and quality and there's specific
- 9 definitions in the DQA of what each of those
- items entail, but for example, to take an
- 11 example of utility, if you are talking about
- 12 chemical A and you use information about13 chemical B to make a decision about chemical
- 14 A, you have to show why that is useful, that
- 15 information about chemical B is useful in
- 16 reaching a decision about chemical A. And
- 17 they have...so, so then on peer review
- 18 tho..., those, those people in the room who
- 19 have dealt with the American Chemistry
- 20 Council know that we strongly believe and
- 21 promote peer review as a way to ensure that
- 22 the best quality science is produced by any
- kind of process, whether it be published ina peer reviewed journal or published by
- 25 government agency or science that we in fact

#### Page 153 Page 155 criteria as we understand it being developed 1 1 through the long range research initiative. 2 2 There's a strong peer review element in so, so I don't think that there's anything 3 3 additional proposed to, to meet it. that. 4 DR. GOLDMAN: Are OMB's peer 4 DR. GOLDMAN: Dr. Portier has 5 review directives in draft or final at this 5 a question and then I'll ..... there are 6 stage? Are OMB's peer review directives 6 some other questions up here. draft or final comments to this audience or 7 DR. PORTIER: Yeah, there was one additional step in your proposal for the 8 8 is this more a comment that you're making to modification of SEER and I did want to ask a 9 OMB? 10 MS. LE HURAY: Well, I think 10 little bit about that. it, I think it's a two part, okay, because I MS. LE HURAY: Okay. 11 11 think that while the draft peer review, 12 DR. PORTIER: In the SEER 12 13 you're correct that they are currently 13 process the expert panel report is submitted 14 drafts, however, and I am not an expert on 14 for public comment and given the public 15 either of these, I'm just giving you my 15 comments on the SEER panel report and the 16 understanding of them, and my understanding 16 report itself, the NTP does a final 17 is that it does apply to the executive 17 monograph, which is not sent out for public 18 branch and that OMB did issue a directive to 18 comment or peer review prior to the release 19 the executive branch that the peer review 19 of our public monograph, whereas here you 20 directive was to be adopted. Now I could 20 have in the RoC process, I believe you put 21 be mistaken about that, but... 21 that in there. NTP draft monograph. 22 MS. BECK: I can clarify 22. MS. LE HURAY: Right, and 23 that. This is Nancy Beck from OMB. We 23 that, that's one of the exclusive changes 24 released a draft bulletin on peer review and 24 that we would recommend go through the 25 we've received lots of comments from the 25 CERHR, as a matter of fact, that lies within Page 154 Page 156 1 process of going through those comments 1 there, as well as for the RoC. That there before there'll be any final bulletin, so 2 2 be a draft and final monograph, to allow an 3 3 right now it's just a draft. additional opportunity to comment because, MS. LE HURAY: Well, thank you know, we just love writing comments. 5 you very much because I wasn't sure, but in 5 DR. PORTIER: We appreciate any case, we, you know, eventually presumably 6 the comments actually. Again, it's something 7 there will be a peer review requirement and, 7 we will consider and, and look at very and it's better to think about how to 8 carefully, it's a, it's an interesting 9 9 incorporate that now than to wait until proposal. There are some slight differences 10 10 after it's implemented and then have to go between the SEER process and the RoC process in that the SEER process is an NTP 11 back and make changes. 11 DR. GOLDMAN: So then, one 12 12 initiative, it's our choice to do this, it's 13 last question then, so the proposed outline 13 something we thought was important as a 14 of a process that you presented in your last 14 public health initiative as compared to the 15 slide, is that to address all of these 15 RoC which is a statut..., statutory 16 points or...? 16 requirement that the Secretary has assigned 17 MS. LE HURAY: Well, it, it, 17 to us, so it's a slightly different process 18 I would have to look at the, at the written 18 in that the Secretary makes the final 19 comments, but I know that in the discussions 19 decision, not us in the RoC. Just to note 20 that we had, my understanding of the process 20 that slight technical difference. 21 that was proposed, it was proposed that the, 21 DR. GOLDMAN: I think if you 22 what the equivalent in the CERH process was 22 could...oh go ahead. 23 called the expert panel review, that that 23 MS. LE HURAY: That's all would qualify as a peer review step as in, 24 24 right. I was just going to say I think we 25 you know, and fit within the peer review appreciate that although we didn't understand

#### Page 157 Page 159 1 all the implications of that, but, you know, 1 Scientific Counselors step, at least not one 2 2 I mean the good news from our perspective that I'm familiar with and so we would 3 3 was that, you know, industry overall has had suggest that they would be replaced by this 4 a positive reaction to the CERHR process and 4 expert panel. Now perhaps... 5 while we were trying to, you know, see, 5 DR. CARPENTER: Which would be well, what additional changes were, you know, 6 chemical specific, each, each... what was the effect of these changes that 7 MS. LE HURAY: They would be you proposed in your Federal Register Notice, 8 chemical specific. Well, I think in our 8 what would be the effects of all these? written comments, if I'm remembering 10 Well, this answers a lot of what industry's 10 correctly, that what we suggest is that 11 problems have been historically with the perhaps there could be like a core group of 11 Report on Carcinogens, because even 12 some sort of core committee that, that could 12 13 implementing some of the changes that are 13 be like a Board of Scientific Counselors 14 suggested in the, in the Federal Register 14 committee, but that you would explicitly bring in some additional people who are 15 Notice, I think that everybody recognizes 15 that industry's basic problem is I, things explicitly have expertise in the issues that 16 16 17 that I had mentioned a little earlier is 17 are important to that particular chemical or 18 that we're a science based industry, we deal 18 set of chemicals. Now in the CERHR process 19 with science and we would like to be able to 19 it has, I think we've been through about, 20 talk about the science and not have it so ... 20 what, five or six cycles since the process was re-instituted at the CERHR and there's 21 and not, not have our interaction be 21 22 relegated to the regulatory stage. Dr. 22. been one Board who've covered a number of 23 Goldstein's comments were I thought very 23 related chemicals, so there's one that was 24 good, but I think that he needed to, to, to 24 just about a year ago, February of last 25 25 refine it perhaps to understanding that our year, only covered two, but they were two Page 158 Page 160 1 the, the data that are out there and the 1 light bulbs, so it was definitely light bulb, propane light bulb. And then there 2 processes that our chemicals, the health 2 was another one that did four or five or 3 3 effects of our chemicals, than anybody else does, and, and we just think our input is 4 maybe even six studies altogether so now, 5 very valuable and it's very frustrating when 5 but I don't think that there is a BSC it doesn't appear as though anybody's subcommittee involved, am I wrong about that, 6 6 7 listening, so. 7 in the CERHR process? 8 DR. GOLDMAN: Well, that's 8 DR. PORTIER: The Board of 9 9 what we're here to do now. I think a number Scientific Counselors reviews everything we 10 10 of questions from the panel, and I'm going do with CERHR like all other aspects of the to go ahead and start with Dr. Carpenter and 11 11 program, but there's no specific subcommittee for CERHR. 12 just work my way across if that's okay and 12 13 you probably want to leave that up. 13 DR. DELZELL: Is, is 14 MS. LE HURAY: And if I may 14 there...I know the, the CERHR process is, 15 just state, remember again, I'm not Rick 15 CERHR process is relatively new, but has Becker so... 16 16 there been any aspect of it that you would 17 DR. GOLDMAN: We know. 17 criticize? 18 MS. LE HURAY: And I don't 18 MS. LE HURAY: I know that 19 19 there have been... at one point, though we even plan on being. 20 DR. CARPENTER: So what the 20 think that that issue was resolved there was 21 American Chemistry Council is suggesting is 21 some conflict of interest questions about who 22 that the, the Board of Scientific Counselors 22 was named or nominated to serve and I think 23 23 would be removed from this process? that those have been resolved, but quite MS. LE HURAY: Quite frankly, 24 24 frankly, the, our biggest fear about going 25 I mean the CERHR does not have a Board of 25 in this direction that I'm suggesting,

- 1 proposing that NTP consider going in this
- 2 direction is that we are aware that the
- 3 current process could be... has been greatly
- 4 influenced by the participation of, of Jack
- 5 Moore and his, you know, perhaps unique
- ability to be inclusive and to understand
- who to include and how to get this done and
- how to, to run it properly, but we think 8
- that that's now been institutionalized, it's
- 10 been through, like I said, through four or
- 11 five cycles and our hope is that it won't
- 12 become a process where it all relies on one
- 13 person. So the process has worked very well
- 14 up 'til now, and we think that it's not just
- 15 Jack Moore's involvement that has resulted
- 16 in, in a very open and inclusive process.
- 17 DR. GOLDMAN: Okay, I can
- 18 tell you as I've, I've looked at the process quite a bit over the years and the two 19
- 20 issues that have been raised again and again
- 21 have been the extent of the effort and
- 22 commitment by the outside expert panel
- 23 members, it's a tremendous amount of effort,
- 24 and many people after doing one have sworn
- 25 they would never do another, because it's

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- one time, it takes a long time, you're 1
- 2 right, I'm sure that the people who are
- 3 manning and woman-ing these expert review
- 4 panels spend a very large amount of time on,
- 5 you know, the work product has so far been
- quite extensive, and they take ownership of
- these expert review reports. So, you know,
- 8 since they're taking ownership, their name is
- on it and that means they're going to spend
- 10 a lot more time on it. But we think that
- in the end the result is a lot more 11
- 12 acceptable to, to the regulated community and
- 13 perhaps you would find that it wouldn't have
- 14 actually taken more time. I don't know.
- 15 You'll have more experience than you need, I
- 16 think, for that.

17

- DR. DELZELL: The other thing
- 18 I, I wanted to ask you to comment on if
- you'd like to, is that you and several other 19
- 20 people have mentioned that the, the peer
- 21 review response to public comments is often
- 22. not satisfactory and do, do you have any
- 23 comments about mechanisms for doing that?
- 24 MS. LE HURAY: Well, this is
- 25 the difficulty of my wearing the ACC hat

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- been nearly their entire job, you know, for
- 2 a couple of months to do it and nobody's of
- 3 course hiring them to do it. So, it's a lot
- to ask volunteers to do and the second thing
- 5 has been the pace and the productivity. If
- you compare the outputs with the outputs 7 from the RoC it's really no comparison at
- all, it's a couple of orders of magnitude
- different, so figuring out how to make that
- 10 kind of a process work that fast and then,
- you know, maybe part of why people have 11
- 12 liked it is because it has been slow so
- 13 there's been a lot of time taken, but then
- 14 you don't have the public health benefit of
- 15 the analysis having been completed at the
- 16 end, so...

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- MS. LE HURAY: If I may just
- 18 add to that, I mean, another process that,
- 19 that, that is, has, has, is more like NTP
- 20 than CERHR, but that it has been more
- 21 inclusive in many ways, has been the IARC
- 22 process, and that's very different than what
- NTP, you know, have done in this process, 23
- but like Dr. Goldman was saying, they take a 24
  - smaller number of compounds to review at any

- 1 the, in, in that regard. How to and, and I
- 2 think that part of the overall problem, the
- 3 more standard problem, in my narrower
- personal experience has been that the, the
- 5 peer reviewers, as I think Dr. Roth had
- mentioned, are reviewing anything from, you
- 7 know, 10 to 12, perhaps a few more, few less
- 8 at any given RoC subcommittee meeting. They
- g have maybe an hour and a half to two hours
- 10 to spend on any given chemical, whether 11
- it's one with very complicated issues or one
- 12 that there are no complicated issues, or at
- 13 least no dissent from the complicated issues.
- 14 I know I've been to RoC peer review
- 15 meetings where there have been nobody to
- 16 give public comments, and I, because I was
- 17 somebody who sits in the audience, nobody in
- 18 the audience who's really following what's
- 19 going on with a certain chemical. But then
- 20 there's other ones where there's been a
- 21 number of commenters but I think the members
- 22 of the, of the peer review committee, I
- 23 don't know how it is that they operate, but
- 24 I don't think they have a lot of time to
- review all the materials they've been given,

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- including comments from the public, and I 1
- 2 would venture to guess that perhaps one of
- 3 their charges is not to specifically make
- sure they're familiar with and respond to 4
- 5 those comments from the public, because none
- 6 of the proceedings are ever made public, you
- know, other than the court reporters putting 8 out a transcript, that's the extent of what
- 9 is ever made public about those RoC
- 10 meetings.

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# DR. GOLDMAN: And I can, I

- can tell you my, my impression having served 12
- 13 not on the RoC subcommittee but certainly on
- 14 the BSC, that it seemed to me that the
- 15 members did feel that it was their job to
- 16 not only read all of the background document
- but also all the comments that had been, 17
- that had been submitted in. I think most 18
- 19 people do do the work, you know, do the
- 20 homework, but I can really hear the
- 21 frustration that you feel of seeing the
- 22 issues go by quickly without really seeing a
- 23 lot of discussion and I mean obviously that,
- 24 that would be frustrating and I think that
- 25 that's something that we've heard earlier

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- NTP add that language, so thank you.
- 2 DR. GOLDMAN: I want to keep,
- 3 I want to keep moving down the table and
- then there are some hands up in the audience 4
- 5 as well but, no. Mark?
  - DR. TORAASON: Two questions.
- 7 One is, on this particular slide, one thing
- 8 that I'm trying to incorporate here is a
- hallmark of the RoC and that's this voting
- 10 process that, you know, RG1, RG2, RG3 and
- you sort of have a tally, which I think 11
- 12 probably plays heavily on the director in
- 13 trying to make a decision seeing how these
- 14 group, and I don't see that in here, or
- 15 having a real clear idea of how you would
- 16 either just get rid of that or incorporate
- 17 it into this. The other question is, the NTP
- 18 has a mandate to, to list or not to list,
- 19 do you think what you're proposing is
- 20 actually going to have an impact, I mean
- 21 there are, are there examples where the
- 22. outcome would actually be different if you
- 23 added all this extra elements of review or
- are we adding more, something more to 24
- 25 achieve the same end?

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- today as well, so it's a, it's an important
- point. You wanna, Chris?
  - DR. PORTIER: I, I want to
- echo some of Lynn's points about that, that, 4
- 5 those being very important points, I just
- want to make sure I didn't hear something 7 incorrectly. The RoC meetings, the, the
- 8 public part of the RoC meetings is the whole
- 9 meeting for the Board of Scientific
- 10 Counselors. There are no additional meetings
- 11 of that Board that occur other than in that
- 12 public meeting. The laws of the FACA require
- 13 that. I will note there is a substantial
- 14 difference between the IARC process and the
- 15 RoC in that none of the IARC meetings are
- 16 public. The votes are not public, what's
- 17 included or excluded from their documents is
- 18 not public, it's a very closed process, so,
- 19 and, and I think you want to be very careful
- 20 in making that comparison given some of your
- 21 other comments about openness.
- 22 MS. LE HURAY: And I, and I,
- 23 and I agree, and I should have left them
- 24 alone, you're correct, because it's not
  - something that ACC is proposing, that, that

- MS. LE HURAY: I, I, I would
- 2 say, to respond to your second question
- 3 first, I would say that it could impact
- potentially outcome in that if you include
- 5 in outcome what is the documentation for the
- 6 decision that's made. The documentation for
- 7 the decisions that are made now, as you all 8 know, the RG1, you get a short summary
- 9 without any discussion of the basis for the
- 10 vote. For RG2 you get a short summary
- without any discussion of the basis for the 11
- 12 vote. For the Board of Scientific Counselors,
- 13 you get a summary and it's, and you don't
- 14 get a, any kind of a sense of the often
- 15 quite intense discussions that happen in
- 16 those one and a half to two hours that you
- 17 have to devote to, to your chemicals. So to
- 18 compare this with the RoC process, what 19
- we're really doing when you think about it 20
- is that up through the point of the final 21
- expert panel, a lot of what we're doing here
- 22 is proposing a new way for developing the
- 23 background document. Okay? And it's much
- 24 more focused on, you know, involving the
- 25 experts, involving industry, talk, talking at

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- the science level. Now we go then it gets 1
- 2 turned into what we call here a monograph
- 3 because we're simply duplicating language
- 4 that the CERHR is using, which as they call
- 5 there the NTP produced document, a decision
- 6 document, if you will, the monograph, and so
- how, how that exactly would be, how, how it
- 8 would work to fit in, there's some sort of a
- requirement that we have in RG1 and RG2, you
- 10 have to duplicate those, but then I think
- 11 that could be worked in, but it would happen
- 12 after the final expert report was issued, I
- 13 think is where it, would be where it would
- 14 fit, and so it might be beneficial, though,
- 15 to these groups to the extent that the
- 16 expert panel would come to some
- 17
  - recommendation.

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- DR. GOLDMAN: I mean, in essence, you're also in a sense eliminating
- 19 20 the background document step in that the
- 21 expert panel is writing the document, the...
- 22 in a way that the draft expert panel report
- might be the background document although it, 23
- it has seemed to me, I've observed a couple 24
- of the CERHR efforts that, the CERHR staff 25

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- 1 is, is suggesting is that the overall amount
- 2 of interaction and transparency, that, you
- 3 know, nothing is ever going to be perfectly
- 4 transparent in this kind of a process, but
- 5 that certainly there could be a lot more
- 6 dialogue earlier on in the process, and I
- think it would behoove everybody and improve
- 8 the process from everybody's perspective.
  - DR. GOLDMAN: Question from
- 10 the audience, please identify yourself?
  - MR. NIDEL: I have different
- 12 kinds of reactions maybe to what you just
- 13 were talking about. The first is regarding
- 14 the scientific quality, it seems like maybe
- 15 the posit..., you know, it just seems like
- 16 there's an aim to focus a hundred percent
- 17 on science rather than any bit on policy and
- 18 I guess from maybe an uneducated public
- perspective it seems like we have to 19
- 20 remember that there is a policy element to
- 21 this despite the fact that the focus is on
- 22. getting the science correct. You know,
- 23 this, the Report on Carcinogens has very
- 24 policy based impacts and I think that there
- 25 are policy considerations that should be

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- 1 do put some effort into filling the
- 2 information, you know, at least the
- 3 scientific data, you know, in, in a, in a
- way they have it, and in some sense they
- 5 do have a background document but it, it
- isn't called that and it gets worked over by
- 7 the expert panel before it becomes a draft
- 8 and so ... you know, I think that's another 9 thing that's worth thinking, someone has to
- 10
- do that work, right, for the reviewers?
- 11 MS. LE HURAY: And I'm not 12
  - sure, you know, what happens behind the
- doors of the CERHR, if you will. I mean, 13
- 14 the expert panel puts their name on this
- 15 report, the initial draft which is the peer
- 16 review draft, who prepares that, what sort
- 17 of process it goes through, that's very
- 18 opaque to me. I mean I have seen some of
- 19 those peer review jobs and seeing that
- 20 there's, you know, uneven quality, some are,
- 21 are more complete, some sections are more
- 22 complete than other sections, but that's to
- 23 be expected, you know, in something that's a
- draft, but how that's produced I'm not 24
  - certain. And I think what I, what, what ACC

- 1 taken into account that are not going to
- 2 meet the same strictures as a scientific
- 3 standard. You know, an example would be the
- kind of evidence that the government would
- 5 use to elevate a terror threat. If it's, if
- it's a threat of great magnitude they're not
- 7 going to, you know, the credibility of the
- 8 evidence may not be as great, which brings
- g up kind of a conflict between the industry 10
- and the policy which is, the greater market there is for a product, the greater desire 11
- 12 the industry has to hold it to scientific
- 13 standard because this is a profitable product
- 14 that's, you know, going out to many people.
- 15 But from a policy perspective, that's even
- 16 greater weight in favor of the precautionary
- 17 principle and trying to protect the public
- 18 from the impact of that compound, I think
- 19 you brought up the 3M example and I, I may
- 20 not have the full, I mean I've read various,
- 21 you know, accounts of that example, but from what I understood it was based on, that they 22
- 23 recalled based on the findings that Scotch
- 24 Guard or these compounds were in the blood
- 25 of people all throughout the globe rather

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- 1 than some scientific evidence that said that
- 2 that was necessarily a health threat.
- 3 MS. LE HURAY: I, I do not
- 4 know the details myself of the P-tox
- 5 example, but let me respond to two questions
- 6 that you asked. One, one is, I mean, I. I
- don't think that from a policy perspective
- that this proposal makes any changes to what 8
- I think I've heard most people say here
- 10 which is that policy discussions come after
- the NTP has reached their conclusion. This 11
- would still keep that conclusion, you know, 12
- 13 based on science, leave it up to the, the
- 14 regulators or policy makers to take that
- conclusion, that whatever it is that NTP 15
- 16 reaches, and apply what they think is
- appropriate to do with it. So, for example, 17
- 18 to, to stick to the CERHR example.
- 19 California also uses the CERHR as an
- 20 authoritative body to identify compounds as
- 21 developmental or reproductive toxins and they
- 22 have regulations based on that so, so NTP
- 23 reaches the scientific conclusion. This is
- 24 whatever, low concern, high concern from the
- 25 point of view of develop, developmental or

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- 1 with some caution because I mean I've worked
- 2 with chemicals that had come out that were
- 3 listed in the 10th and the 9th report that
- 4 were never indicated to me by the industry
- 5 that I worked within and for, to be of any
- hazard. So I think that there is, there is,
- it's. it's not a hundred percent that the
- 8 industry knows best, I guess is what I would
- say, even though they may be the people who,
- 10 you know, have patented or invented or you
- know, come up with and handled these 11
- 12 compounds in huge volume.
  - MS. LE HURAY: Well, then, I
- 14 think we have a basic disagreement, but I 15
  - think what we can agree on is this, that to
- 16 the extent that science is never going to be
- 17 a hundred percent knowable because it's
- 18 science, it's not engineering where you can
- 19 have an equation and fill in the slot.
- 20 Industry has gone to great lengths to learn
- 21 about these chemicals and usually, maybe
- 22. there's exceptions, but usually industry will
- try to know a little more and does know a 23
- 24 little more than people who have not focused
- 25 on those chemicals because they're not

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- 1 the state of California goes forth and
- 2 regulates on that basis. So the policy, I,
- 3 and I think that's what I've heard before.
- Then the second thing that I'd just like to
- 5 say is that in fact it's just the other way
- around typically, which is that typically
- 7 your lower volume chemicals are more profitable than the commodity chemicals that
- 9 are out to, out there, you know, used in
- 10 great bulk, because typically lots of those
- 11 are made and the prices are very low.
- MR. NIDEL: Well, I, I 12
- 13 think, I mean, that probably depends a lot
- 14 on the product. My, my other response to
- 15 what you've said is you, you've referred to 16 industry as being scientific and knowing, you
- 17 know, kind of in a, just having, having a
- 18 good knowledge of these compounds and of
- 19
- their chemical, you know, properties and 20 potentially their, their health effects and I
- 21 guess what strikes me as someone who is a
- 22 scientist that used to work in the industry,
- I don't necessarily agree that that's true 23
- and I just want to say that to take, I 24
- 25 guess my comment is to take what you're

- 1 focused on learning about those chemicals,
- 2 and that's one thing we do, I mean, we try
- 3 to know our products, so. 4
  - DR. GOLDMAN: Anybody else?
  - Okay. I guess one more, one more question.
    - DR. MOURE ERASO: It seems
- 7 that, that your proposal what I notice is
- 8 that you basically have very little
- 9 confidence on the expertise or scientific
- 10 ability of the people that do the work in
- the NTP and NIEHS and the animal experiments 11
- 12 or the people that are called to be in the
- 13 Board of Scientific Counselors?
  - MS. LE HURAY: No, we, we
- 15 think that's not the case at all and I, I
- 16 would be the last person to, to personally
- 17 and I think that the ACC as well, to, to
- 18 question the credentials of any of the
- 19 people because we know the good work and we
- 20 are as supportive of much of the work that
- 21 NTP does as we sometimes will be critical of
- 22 the work that NTP does. It all depends on
- 23 circumstances. But we think that everybody's 24 in a bad situation and particularly the
- 25
- Board of Scientific Counselors because quite

- 1 often we will see, you know, you've heard
- 2 other people say, for example, with the
- 3 background document which is, you know, the
- 4 basic document on which it's supposed to be,
- 5 which is the document of record supposed to
- 6 present the, the data on which decisions are
- made. Sometimes that's not available until
- 8 very late in the process. Now I know there's
- been a concerted effort to try to make that
- 10 available earlier and that's one of the
- proposed changes that Dr. Jameson has 11
- proposed in the Federal Register Notice to 12
- the RoC process. But it's still been the 13
- 14 case in the past and we would hope that it
- 15 would not be in the future, if the process
- 16 were not to change, that, I, I have spoken
- 17 with people who served on these boards and
- 18 one thing that I have taken away from it is
- 19 that they feel very inundated because
- 20 oftentimes very late in the process,
- 21 sometimes a week or two, and if they're
- 22 lucky three or four, before the actual
- meeting, mounds of paperwork all of a sudden 23
- start appearing in their office. Which 24
- 25 includes the background document, the public

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- 1 DR. MOURE-ERASO: They're not
- 2 supposed to, yeah.
- 3 DR. GOLDMAN: And I think, I
- 4 think that it has in common in both
- 5 instances in reality there's a background
- document that is developed by a contractor.
- Maybe in one case it's more visibly that
- 8 than the other but the I.... as far as I
- could always tell in with the process for
- 10 the developmental and reproductive toxicants
- 11 that the contractor does get it started.
- 12 Even though the expert panel finishes it,
- 13 there is that support that's given to the
- 14 experts. But I, I would agree that it, it
  - would be a very radical change, it's a...
- 15
- MS. LE HURAY: And, and 16 17 that's, that's one of the things that we
- 18 recognize right at the very beginning, that
- this is a sweeping change that we're 19
- 20 proposing, but we would suggest that we, we
- 21 had changes that we proposed at the meeting
- 22. five years ago, and there were, some of
- 23 those changes were implemented and
- 24 incorporated, but some of our experiences in
- 25 the last five years have been not that much

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- 1 comments. You know, if you have a longer
- 2 period of time and you're reviewing, say,
- 3 ten chemicals but sometimes the, the timing
- is very tenuous, and we've experienced that
- 5 because we oftentimes want to present
- comments and we have perhaps one chemical to
- 7 review and feel as though we're being
- 8 stretched for time. Now perhaps it's, it's
- 9 different.

10

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- DR. MOURE-ERASO: But your,
- 11 your proposal is pretty radical... you're
- 12 saying, you're saying to basically dissolve
- 13 the Board of Scientific Counselors and stop
- 14 NIEHS to prepare the draft document and give
- 15 it to a panel of experts that supposedly
- 16 will, will come from another side, and it's
- 17 pretty radical.
  - MS. LE HURAY: Well, and I
- 19 agree with that, but I also think the Board 20 of Scientific Counselors to be able to look
- 21 at this would not be involved in developing
- 22 the background documents in any case.
- 23 DR. MOURE-ERASO: Not supposed
- 24 to.

25

MS. LE HURAY: Exactly.

- 1 different than the experiences were before
- 2 some of those changes were incorporated and
- 3 we said okay, well, why is this, what is at
- the heart of the issues that we have? And
- 5 it really has to do with having a chance for
- real input by the public early in the
- process. Currently the, the opportunities to
- 8 comment come very late in the process,
- 9 after, essentially the science has been
- 10 reviewed in the background document and
- that's the, the, you know, it's said to be 11
- 12 the, the document of record and as Dr
- 13 Portier said earlier, you know, once RG1
- 14 has, has reviewed it, there's no changes.
- 15 Well, we do not, the public doesn't have a
- 16 chance to comment before RG1 has reviewed
- 17 it. So it, it, it's kind of a little loop
- 18 system where, where we're frustrated by that
- 19 lack of involvement.
- 20 DR. PORTIER: I'd like to make
- 21 a correction. At least from my experience on
- 22 the Board for the last four years, I'm
- 23 finishing up the fourth year of my term, a
- 24 week or two, that's clearly not the case.
- 25 These, these background documents are, are

- 1 Oftentimes the inundation of, of materials
- 2 toward the end of the time period that
- 3 you're looking at are public comments. Those
- 4 are things that are being, coming in late to
- 5 us and because we all do make every effort
- we can to look at the public comments.
- personally I guarantee you that that goes
- 8 into my consideration of, of the information
- but that's what takes the time right at the

10 end, it's not the background documents.

MS. LE HURAY: Yeah, but part of the reason for that is that the public

- 13 comments, the background documents are not
- 14 made available to the public. You're seeing
- 15 it for the first time. Dr. Piccirillo,

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12

- 16 who's giving the last speech of the day will
- be talking about a case where the background 17
- document was made available. I don't know. 18
- was it six or seven weeks before the RoC 19
- 20 meeting and because we were trying to, you
- 21 know, get the comments in time for RG2, we
- 22 put together those comments in 10 days. But
- 23 you know, this is, we're not making comments
- 24 on policy here, you're making comments on
- 25 science and that sometimes take a long time

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- 1 is an opportunity for a public comment on it
- 2 and we... it's been mentioned... I'll make a
- 3 couple of public comments. First of all the
- 4 SEER process is changing, we want to be
- 5 certain that we are in fact in line with
- current peer review practices of the U.S.
- government. And so the panels that make up
- 8 the SEER review committees are no longer
- going to be ad hoc NI..., NTP panels, they
- 10 will in fact be special emphasis panels
- which is a special government type of issue 11
- and it's going to have, they will have a 12
- 13 slightly different make up to them than they
- 14 have previously, you will see because of
- 15 that factor. There's a number of things
- 16 that will be changing in that process you
- 17 should be aware of, and I would just keep an
- 18 eye on it since you've paid so much
- attention to it. I would keep an eye on it 19
- 20 over the next few months as we actually
- 21 change the way in which that process works,
- 22. again keeping in line with what's happening
- 23 within the U.S. Government.

25

- 24 DR. GOLDMAN: Could you, could
  - you, what do you mean by special emphasis,

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- to develop. So if I had a wrong impression,
- 2 my, I think our impression is based on when
- 3 things get posted on the website. So...I'm,
- I'm glad to hear that it's different for the
- 5 RoC committee.

7

8

16

19

- DR. GOLDMAN: That's good to
- have that clarified. That's important
- because, I mean I do think that there was a
- 9 time several years ago when there, there
- 10 were documents that came late and so maybe
- 11 that's an impression that has been left but
- 12 I hadn't heard that for a long time either.
- Okay, well, if it's okay with everyone, I'm 13
- 14 looking around here, why don't we go ahead
- 15
  - and move to our last speaker?
    - MS. LE HURAY: Well, I thank
- 17 you all for your patience, because like I
- 18 said, I'm not Rick Becker.
  - DR. GOLDMAN: You, you're
- 20 better than Rick Becker. We, we were pleased
- 21 to have you. Thank you so much. Yes, Chris.
- 22 DR. PORTIER: While we're
- 23 moving to the next qu..presenter, I'm going
- 24 to make a few comments about the SEER
  - process to make sure it is clear since this

- just so... put it in English so that...
- 2 DR. PORTIER: It's hard to
- 3 put into English. The...you, you can think
- of panels as falling into three different
- 5 categories. So you are made up of, to some
- degree, representatives of our Board of
- Scientific Counselors and past and present
- 8 and Executive Committee, past and present,
- g but as such you're an ad hoc advisory panel
- 10 for NIEHS in this particular capacity at
- this particular time. In those cases we can 11
- 12 pretty much put whoever we want on such a
- 13 panel. If we really want something to, to,
- 14 to match up to where we, the, the Federal
- 15 Government thinks should, thinks should be in 16 terms of balance of expertise, balance of
- 17 location across the country, gender, et
- 18 cetera, then in fact we move into a more
- 19 formal category and special emphasis panels
- 20 fall into that category. It changes the way
- 21 the members of the panel are viewed as to
- 22 whether they're government employees or not
- 23 government employees as compared to in this
- 24 capacity, you are not government... you're
- 25 not actually government employees, you're

- coming in as a one day advisor. In those 1
- 2 cases it's a slightly different set of rules
- 3 on conflict of interest. Then finally you
- 4 have a third level of advisory panel, that's
- our Federal Advisory Committee Act fan,
- panels, those are formal panels, they're,
- they stay for long periods of time. Our
- Board of Scientific Counselors is such a 8
- panel. There's an actual process involved in 10 getting names on to such a panel, in review
- 11 of such a panel, there's formal evaluation
- 12 of conflicts, number of issues go into that,
- 13 so, the SEER panels are moving up out of
- 14 sort of this ad hoc into the special
- 15 emphasis panel category because we feel it's
- 16 appropriate for the activities they do. The
- 17 Board is a higher level panel in terms of
- 18 the activities they do in the requirements
- 19 for evaluation of their efficacy on that
- 20 panel or whatever.

21

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15

- DR. GOLDMAN: So, basically
- 22 what he's really telling us is that we're
- 23 not special. Okay, there's another piece of
- 24 testimony that has been brought in from
- 25 James McGraw. It is several pages long and

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- 1 because you've heard them several times
- 2 already. One of the main frustrations of the
- 3 Naphthalene panel during the RoC process was
- the fact that it did not appear that there 4
- 5 were really substantive opportunities for
- public input into the Naphthalene process.
- And I think that this comes down to the fact
- 8 that even though it appeared that certain
- time lines were, were in place that for
- 10 various reasons things were moving along very
- quickly, not allowing really the, the public 11
- 12 input process to its full avail. As an
- 13 example with the, with Naphthalene, NTP
- 14 elicited recommendations on the listing of
- NTP through the RG1 process, the RG2 process 15
- 16 and then took it to the BSC RoC
- 17 subcommittee. Unfortunately the RG1 review
- 18 occurred well in advance of the draft
- 19 background document, the RG2 review then
- 20 occurred before publication of the draft
- 21 background document and we really had, and,
- 22. and after and prior to the date of receipt
- 23 for public comments. So we really were
- 24 enmeshed in trying to provide comments,
- 25 trying to meet these time lines and I think

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- to spare all of you the agony of hearing me
- give it a dramatic reading, what I'm going 2
- 3 to do is virtually read it into the record,
- kind of like the way members of Congress
- 5 read things into the record. If you've ever
- gone to a, a congressional hearing and then
- you see the hearing record and later they're, it's there. If that's okay with
- everybody. We, we, we will pass out copies
- 10 if everybody would please read the testimony,
- 11 is, is that okay? Great. All right, so we
- 12 have one last presentation and this is
- 13 Vincent Piccirillo from Coppers and American
- 14 Chemistry Council, the Naphthalene panel.
  - DR. PICCIRILLO: Good
- 16 afternoon. The Naphthalene panel of the
- 17 American Chemistry Council appreciates this
- 18 opportunity to talk with you today and 19
- provide our comments on the review process 20 used by the National Toxicology Program in
- 21 the Report on Carcinogens process. I've heard
- 22 a number of comments earlier today which
- actually paralleled the comments I was
- 24 planning to make and so I will not spend a
- 25 lot of time dwelling on those comments

- 1 from some of the earlier discussions, if we
- 2 had set time lines for the various reviews
- 3 or the various time periods for getting in
- comments, this would really help the industry
- 5 to provide substantive comments on each of
- these documents or to assure that the
- 7 underlying science involved with the chemical
- 8 does get to the hands of the scientific
- 9 reviewers. We know full well that NTP spends
- 10 a lot of energy in doing the literature
- 11
- searches and reviewing the literature they're
- 12 able to find but if you look at the
- 13 industry, they're spending a lot of time
- 14 also looking at these chemicals and may be
- 15 well aware of documents of publications which
- 16 may illuminate the process of the, of
- 17 carcinogenicity for a particular chemical.
- In the current RoC process it really 18
- 19 seems that it's the, the Board of Scientific
- 20 Counselors subcommittee that is the principal
- 21 opportunity for public engagement and it is
- 22 based on this, these public comments that a
- lot of decisions appear to be moved forward. 23
- 24 One of the things that we, we do feel is
- 25 that the time for public participation should

- 1 be much earlier than that in the process. As
- 2 was indicated, the public actually has 7
- 3 minutes in which to put forward their
- comments on what could be some very 4
- 5 complicated issues in regards to things such
- 6 as mechanisms of carcinogenicity. Or
- specifi...specificat...specificities regarding
- the metabolism of the chemical. So it really 8
- doesn't give a lot of time to really get
- 10 involved in the, the process with that, with
- that Board. With Naphthalene, however, there 11
- was something else that was brought up this 12
- morning which is very important to us. And 13
- 14 this was the issue around the establishment
- 15 of closing dates for submission of scientific
- literature or publications which would be 16
- 17 relevant to the deliberations of the
- 18 subcommittee. In the November 2002 RoC
- 19 subcommittee meeting we sh..., we saw a case
- 20 which we feel ne..., we need to bring
- 21 forward to the group so that similar things
- 22 don't happen in the future. In this
- 23 deliberation it was obvious that the basic
- 24 principles of the Data Quality Act, that is
- 25 objectivity, transparency and utility, were

#### Page 191

- 1 objectivity, the transparency and the utility
- 2 of the Data Quality Act process were
- 3 violated for the following reasons. First,
- 4 the work of several well regarded,
- 5 independent academic researchers who've
- extensively published on the toxicology of
- Naphthalene and was presented in the draft
- 8 background document were criticized. The
- widely accepted work was dismissed as being
- 10 of little value by the chairman, who based
- on search of the literature, has not 11
- 12 published any research on Naphthalene.
- 13 Second, the public was not permitted to see
- 14 either the newly submitted document or the
- publications that were said to form the 15
- 16 basis of the documents at the subcommittee
- 17 meeting. No public comment was sought either
- 18 at the subcommittee meeting or since the
- 19 presentation or were any changes made to the
- 20 background document to reflect the
- 21 discussions of the, of the chair on these
- 22. new documents. Third, since the RoC
- 23 subcommittee meeting, NTP has provided to the
- 24 Naphthalene panel a list of three references.
- 25 These three published papers were purported

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- 1 compromised. And the rationale for saying
- 2 this is because the subcommittee chairman
- 3 temporarily stepped down from his job as the
- chair to join the discussion of Naphtha...,
- 5 Naphthalene and to participate in the vote.
- The chair also then provided a document to
- 7 the subcommittee members just prior to the 8 break and suggested that the subcommittee
- 9 members review that document during the break
- 10 because he would be making substantive
- 11 comments after the break. Following the
- 12 break, the Naphthalene panel was given its
- 13 seven minutes to make its comments and it
- 14 was then followed by oral presentations by
- 15 the chair, and this was a highly technical
- 16 presentation to the sc..., to the
- 17 subcommittee, including new information not
- 18 previously shared with the subcommittee nor
- 19 made part of the public record. The members
- 20 of the public present at the meeting were
- 21 neither permitted to see the materials on
- 22 which these judgments were being based nor
- 23 to ask questions or give additional
- information or clarifications to some of the 24
- 25 things that were discussed. The ob...,

- 1 to be the basis of the document distributed
- 2 to the subcommittee members at the meeting.
- 3 The panel has reviewed this literature and
- found that these data are of little to no
- 5 utility to the understanding of the
- 6 Naphthalene carcinogenicity. In the absence
- 7 of further information the panel can only
- 8 conclude that the presentation made by the
- subcommittee chair was a personal opinion 10 unsupported by published literature. The
- acceptance of the chair's privately 11
- distributed document by the RoC subcommittee 12
- 13 without a review of these underlying
- 14 publications calls into question the
- reliability of the decisions made by the RoC 15
- 16 committee. We feel that it was important to
- 17 bring these to your attention. It's very
- 18 important that these reviews also be unbiased
- 19 and we talked about bias this morning. We
- 20 hope that these types of deviations will be
- 21 considered in adopting some of the new
- 22 processes for the RoC to hopefully avoid
- 23 such situations in the future. Another 24 thing that we feel is, is also very
- 25 important is that the procedures for listing

## 49 (Pages 193 to 196)

#### Page 193 Page 195 1 should be clarified. One of the things that 1 DR. PICCIRILLO: It, where it 2 2 came up during the subcommittee discussions became very difficult, Dr. Portier would 3 3 was that one of the members was not sure how like, where it became very difficult for us 4 to deal with Naphthalene. He felt that it 4 is the fact that the RG1 vote was 6 to 1... 5 was essential to go back and take a look at 5 DR. GOLDMAN: Okay. 6 other chemicals showing similar profiles as 6 DR. PICCIRILLO: ...to list. far as carcinogenicity in animals, 7 the RG2 was 4 to 4. genotoxicity, et cetera, to see how previous 8 DR. GOLDMAN: So RG1 was 6 to 8 9 subcommittees had dealt with those issues. 1 to list, RG2 was a 4, 4 split. 10 10 And it was his impression from going back DR. PICCIRILLO: 4, 4. and re-looking at the RoC, the 9th and 10th DR. GOLDMAN: Uh-huh. 11 11 RoCs, that none of the chemicals that had 12 12 (Indicating affirmatively.) 13 the same data or similar data to Naphthalene 13 DR. PICCIRILLO: Yeah, and... DR. GOLDMAN: I mean...and 14 were listed. So we feel it might be 14 15 important for NTP to try to put together 15 I'm not usually focused on vote counting, I 16 some kind of a, of a guidance that would 16 was just wondering how things were, you 17 help in the committee's abilities to take a 17 know, going before that. look at the data, see what kind of 18 DR. PICCIRILLO: What, what I 18 precedents may already have been set and 19 felt was rather interesting is that there 19 20 then determine if this chemical truly does 20 were some very good questions brought up by 21 fit or not. This way, at least there will be 21 some subcommittee members which seemed to be, 22 some clear pattern for the subcommittee to 22. the decision was we can discuss these later, 23 move forward. Based on these experience, 23 but yet when the discussion turned to these experiences, the Naphthalene panel fully 24 24 underlying documents some of those questions 25 25 supports the discussions that Dr. Le Huray were really never answered. Page 194 Page 196 made in regards to making some sweeping 1 1 DR. GOLDMAN: Yeah. changes in the RoC process. Hopefully this 2 2 DR. PICCIRILLO: One of the 3 will increase the transparency of the process 3 other things that we wondered about, coming and also lead to more meaningful science back to the timing and the amount of time 5 ba... meth..., science based methodologies. 5 that, that the subcommittee members actually 6 have in their review. I think it may be true 6 Thank you. 7 DR. GOLDMAN: Thank you very 7 that, that some of these documents do arrive 8 much. I actually want to start off with a 8 in exceptional time for the members to question for you. I really can appreciate 9 9 review them. But it's a matter then of the 10 from your description of what happened at 10 time available because if, I noted that there were a number of questions being 11 the, at the, I take it that was the BSC RoC 11 12 subcommittee that you were describing... 12 raised by some of the committee members that 13 DR. PICCIRILLO: Yes. 13 were things that probably should've been 14 DR. GOLDMAN: ...that...I, I 14 considered, looked at earlier. DR. GOLDMAN: Mm-hmm. 15 wasn't there so I can't really comment on it 15 16 obviously, but it sounds like it would've 16 (Indicating affirmatively.) 17 been a fairly trying experience if it really 17 DR. PICCIRILLO: For instance 18 went as you described it. I was wondering if 18 there was a, a discussion about whether 19 it made a substantive impact though on the 19 genotoxicity data are relevant to the 20 way things were going, I mean what, what 20 carcinogenic process. And it was obvious that 21 were the votes like for the RG1 and RG2 21 no one really had taken a look at the weight 22 committees and I mean did it, you know, did 22 of evidence approach to using gene tox data this like change the tide in the way things 23 23 that EPA had promulgated a number of years 24 ago. So, the, the lack of genotoxicity for 24 were going or, you know, where were things 25 25 going before it went there? Naphthalene just seemed to be discarded. So

## 50 (Pages 197 to 200)

#### Page 197 Page 199 1 it's just some of these sorts of things made 1 available for everybody to discuss. The.. It 2 2 me at least have a sense that, that many of happens that, that, that the person that was 3 3 the committee members, the committee members a member of the panel, was the chair, has 4 done studies in his group of study in UCLA are working in the thick, but in some cases 5 they may not have really had the time... 5 and presented this data as one scientist 6 DR. GOLDMAN: Yeah. making a comment on, on Naphthalene and this 7 DR. PICCIRILLO: ... to was presented as any other evidence that 8 8 everybody else presented. And, and I really completely get involved in the issues. 9 DR. GOLDMAN: Well, let me reject the characterizations of lack of 10 provide you with a bit of reassurance having 10 transparency or attempt to influence the votes of people, I think it's insulting to worked with science committees like this a 11 11 say that. And the transcripts of the meeting 12 lot over the years and scientists of fairly 12 13 high caliber and I've never seen a s...you 13 are available and I recommend that everybody 14 know, a group like that who, you know, 14 that is interested in this should read it somebody at the last minute throws something 15 15 and you'll see exactly what happened there. 16 over the transom, and it doesn't contain 16 DR. GOLDMAN: And I, I 17 data and... that's what you described, that 17 didn't mean to imply that I was accepting 18 that would sway them away from looking at 18 any one version of it, but I certainly can 19 data that they had reviewed and, and I, I, 19 see that from the perspective of our 20 you know, it must have been painful to 20 presenter that what happened there didn't 21 watch that, but I don't believe that that 21 feel that way and, you know, so this is one 22 kind of stunt, whatever it was that you 22. of those disputes that we're not here to 23 observed, would have distracted a group of 23 settle. We're really here to see if the 24 scientists from the actual data that they 24 process has a problem in..... 25 25 were looking at, and I think that's DR. PICCIRILLO: Yeah, I, I Page 198 Page 200 important, you know, for you to hear. And, 1 think where, where our comment comes in is 2 and also that, by the way, there, there has 2 the fact that we have a very short time in 3 been a change since EPA promulgated those 3 which to make our presentation. Had this guidelines some years back in terms of, you document been submitted as part of the 5 know, an earlier belief that all, all 5 public comments, it would have been available to us. It would've placed us in a position carcinogens are genotoxic agents and, and a 7 greater degree of sophistication that genes, 7 where our 7 minutes would've been spent 8 gene expression can be affected in many discussing that document and the relevance of 9 9 ways, in ways that cause cancer without that document rather than spending the 7 10 classically being quote, unquote, genotoxic 10 minutes discussing some issues and things 11 in terms of the in vitro tests and so forth, which were already covered within the 11 12 which I'm sure you're aware of. Why don't I 12 background document itself. 13 go ahead and open it up for comment? I 13 DR. TORAASON: This may not 14 don't know if anybody...um, yes? 14 be a fair question, but, you, you mentioned 15 DR. MOURE-ERASO: Well, first 15 advocates and it was mentioned earlier in 16 of all I would like to caution Dr. Goldman 16 the, in the day, but there was also the, the 17 to accept one description of what happened 17 idea of expert panels. Don't expert panels 18 as what happened. 18 by their nature have advocates on them and 19 DR. GOLDMAN: But I wasn't 19 how do you resolve that? 20 there. 20 DR. PICCIRILLO: That, that 21 DR. MOURE-ERASO: Exactly, I, 21 very well may be true, that depends on the 22 22 make up of the, of the panels, depends on, I was a member of the committee and I disagree with the perspective that is being 23 on the selection process for putting the presented here. I don't think that in any panels together. So...I don't know if there 24 24 25 25 way, the, the evidence that was is a fair way of putting together a non-

## 51 (Pages 201 to 204)

#### Page 201 Page 203 1 seemed that there was a, a situation which 1 subcommittee. 2 2 maybe could've been controlled better. DR. GOLDMAN: Yes? 3 3 DR. CARPENTER: You and the DR. PORTIER: I. I want to 4 speaker before talked about limited time of 4 make sure I clarify one issue. The chairman 5 discussion, it's been my experience that 5 for any given meeting of the NTP Board of 6 that's really not the case. Do we ever have Scientific Counselors is just the chairman a time limit on a particular chemical? for that meeting. There is no permanent Didn't we discuss talc for the better part 8 chairman for any of the meetings. We always 8 discuss the issue of who should be the of a day without being cut off and saying, 10 10 time is up? As long as new information was appropriate chairman and again, to make the being offered and presented, the Bo..., the record straight here, for the Naphthalene 11 11 Board was listening to it and I, and I don't 12 situation and to give you a little more 12 13 know where this idea of a set time came 13 insight about how we run the Board of 14 Scientific Counselors RoC meeting, generally from. 14 15 DR. PICCIRILLO: Well, the chair does not vote at the Board of 15 actually Dr. Portier mentioned that this Scientific Counselors Report on Carcinogens 16 16 morning that one of the changes was going 17 Meeting because they feel that if they were 17 from a 5 minute time period to a 7 minute 18 going to vote on such an issue they become 18 19 19 an advocate and they can't properly control time period. 20 DR. CARPENTER: Comments from 20 the discussion between, in the Board to 21 the public, but I'm talking about the review 21 bring out the, the issues that are being on. 22 process. Then you, you said the Naphthalene 22 They, they're concerned that they might be 23 committee was given an hour and a half to 23 somewhat biased. If any chairman for any 24 24 consider all of this information and I particular meeting does in fact express a never, I don't remember having been on ... 25 25 strong desire to enter into the debate on an Page 202 Page 204 1 DR. PICCIRILLO: Well, no, 1 issue and to vote on that issue, we discuss very carefully with that chairman whether or 2 actually, I think what Dr. Le Huray said was 2 3 we had a, we ended up because of the timing 3 not they should chair such a session because with the RG2 coming up, et cetera, we had a we are very concerned that they might 5 period of about 10 days to do our, our 5 control that session. So in this case, for public comments. So... 6 this particular session, this person was not 6 7 DR. CARPENTER: But you 7 chair of the, of the particular meeting from 8 the start to finish. They stepped down for 8 yourself during your presentation made a 9 the entire Naphthalene discussion. And you 9 comment about not having adequate time to 10 10 present to the Board because of, of will see that happen again, if it ever occurs, simply because we, we feel the, 11 constraints. I mean that doesn't, that 11 12 doesn't make much sense to me. 12 there's greater concern on our part for them 13 DR. PICCIRILLO: But no, 13 dominating the meeting as chairman than for just entering into discussion with the rest 14 that's...to the, yeah, this is to the 14 15 subcommittee itself. We had, we had a 7 15 of the Board. DR. GOLDMAN: Thank you for 16 minute time period in which to present 16 17 comments. We had submitted all of our, our 17 that clarification. That sounds much more 18 written comments prior to that and when 18 appropriate. It's, it's good to hear that. 19 you've got that 7 minutes, it's very 19 Other comments or questions? 20 difficult to determine which issues you want 20 DR. MOURE-ERASO: One last 21 to discuss. So the earlier comment that I 21 comment. For the record, I find it curious 22 made was if we had seen other public 22 that you say that the person that made a 23 comments, and there were some concerns that 23 presentation did not have any expertise of were raised, that would have influenced how 24 Naphthalene when one of the most respected 24

papers on Polycyclic Aromatic Hydrocarbons

25

we spent our seven minutes before the

- 1 as been, he, this person has been an author,
- 2 he's considered an authority on air pollution
- 3 and Polycyclic Aromatic Hydrocarbons and the
- 4 record is clear about this and to say that
- 5 he didn't have any expertise with

8

6 Naphthalene, I consider preposterous.

DR. PICCIRILLO: No, the

comment we made was, we did a, I, search of

his, his li..., of the literature published

10 by this particular individual and none of

the research was on Naphthalene per se. 11

DR. GOLDMAN: I think I'm 12

13 going to call a time out for this, okay.

14 They can take it outside or whatever,

15 but...seriously, I mean, we're... we really,

16 you know, we really appreciate your comments

17 and, on the process and I think that it, I

18 think that it's, it's quite helpful. Are

19 there other questions or comments for this

20 presenter? If not, I'm going to invite you

21 to sit down and, and, I've taken a little

22 bit of time here to summarize some of the

23 things I've heard and I thought maybe I

24 could kind of walk through that and then

25 open it up to make sure that, you know, that

#### Page 207

- the public actually makes the nominations but 1
- 2 in that selection process. Secondly, it was
- 3 raised that the scientific review process
- 4 perhaps could be improved. Now we've heard
- 5 that the NTP already has established a goal
- of a 45 day period where the background
- document is out there for review, to give an
- 8 opportunity to read it prior to the, to, for
- everybody to read and maybe comment for the
- 10 RG1. However, there are some other ideas
- that were put forward such as perhaps that 11
- 12 even more subject matter experts might be
- 13 involved, such as revising the background
- 14 document at each stage instead of appending
- 15 the changes that occur at each stage to the
- 16 document, whether you rewrite it or append
- 17 seems to be an issue. And even to as radical
- 18 of a proposal of getting rid of the RG1 and
- 19 RG2 processes in, in essence and replacing
- 20 them with an expert panel that's more like
- 21 the Panel for the CERHR which is changing,
- 22. but might still be seen by some as being a
- 23 preferable process to the RG1 and 2
- 24 processes. Some issues were raised about the
- 25 role of the Board of Scientific Counselors.

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- we have, that we've heard what everybody has
- 2 to say. Read what document? No, I'm not
- 3 going to read that document. We're, that, we
- have virtually read that document into the
- 5 record. So, so some very, very quickly, very
- quickly and I've kind of arranged these in
- 7 order of the, of the process. Obviously
- 8 very consistently during the day, I think we've heard a lot of support overall for the
- 10 process of listing of carcinogens through the
- 11 concept that carcinogenicity is an attribute
- 12 that is in, intrinsic to a chemical, that
- there's a weight of evidence approach that 13
- 14 should be applied and that the listing
- 15 process has public health value. Broadly, of
- 16 course that the public should be involved
- 17 early and as often as possible, that they
- 18 should be striving for full transparency and 19
- more time somehow for discussions back and 20
- forth, discussions throughout the process. 21 Specifically with the nominations process
- 22 starting at the beginning, there was a
- 23 question raised as to whether there was some
- 24 way to bring in public input into the
- 25 nominations process other than the fact that

- 1 I think some of those ended up in getting a
- 2 better understanding of how the BSC actually
- 3 works. But some of them had to do with
- perhaps even more time for them to
- 5 deliberate on individual chemicals, perhaps
- 6 more time for people to give presentations
- 7 to them and have back and forth dialogue
- 8 with them. And of, to an extreme of perhaps
- 9 cutting the BSC out of the process and
- 10 having those interactions occur with the 11
- expert panel, in essence that the expert 12 panel would encompass, you know, the RG1 and
- 13 2 and 3 processes all into one process,
- 14 which then I suppose a la CERHR would result
- 15 in something that the whole BSC would look
- 16 at as opposed to having an RoC subcommittee.
- 17 Some questions were raised about the next
- 18 step which is the role of the Executive 19
- Committee for the National Toxicology 20 Program, you know, what is that thing and
- 21 what does it really do and I think from what
- 22 I've heard, comments ranged from either, you
- 23 know, better defining that role, to make it
- 24 more, more understandable to, to actually
- 25 eliminating the Executive Committee from the

- 1 process. I will say, you know, my two bits
- 2 in this having participated in various
- 3 elements of this is that, if there weren't
- 4 an Executive Committee to look at these
- 5 listings at this stage probably whoever is
- 6 directing the NIEHS would want to invent
- one, because of just the need to vet these
- 8 decisions among all the part..., parties that
- 9 are a part of the National Toxicology
- 10 Program before taking them to the Secretary
- in the Department of Health and Human
- 12 Services which is a big step, and there are
- 13 a lot of agencies in the department who care
- 14 about this, and those agencies need to
- 15 participate somehow and it is a, it is a
- 16 forum for that and I think that it would be
- 17 a real loss to the process to cut that out
- and I think you'd end up with processes that
- would be less out in the open and less
- 20 direct and probably less well informed by
- 21 the science without having the Executive
- 22 Committee, that's just my opinion. A lot of
- questions came up with the interface between
- 24 this process and the Risk Management Process.
- 25 And it was pointed out that, you know, that

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- 1 other comments were made throughout the day
- 2 about the issues of peer review and the
- 3 quality of, of the data, and again, just my
- 4 perspective, but I think it would be hard to
- 5 point to a process either in the government
- 6 or outside of the government where there's
- 7 been a higher level of peer review or a
- 8 higher degree of attention to the quality of
- 9 the information that goes into these reports.
- 10 And I, you know, I think that one would need
- 11 to proceed with great caution before changing
- this process because it, it really has been
- 13 extraordinarily successful in being a very
- 14 high quality, very highly respected process.
- 15 And just to go back at, at the, in closing
- 16 to Bernie Goldstein's quote of what I said
- in 1999 and I would still say, and that is
- 18 that this is a process that really has
- 19 focused on the science and bringing the
- 20 science into a weight of the evidence
- 21 approach to determining carcinogenicity. It's
- 22 not a process that's done for the sake of
- 23 process. And that, that it's probably
- 24 important to, to maintain. Obviously there
- are some changes that are gonna need to be

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- 1 there's even a state government in our
- 2 country, California, that has regulations
- 3 that directly incorporate the decisions, the
- 4 listings of the RoC into the regulatory
- 5 processes and that case for proposition 65,
- 6 that there is sometimes a public health duty
- 7 to put the listing into perspective and I
- 8 think that that's a place where I think
- 9 we've heard today that the NTP has taken
- that into account and that that has happened now a couple of times with pharmaceutical
- now a couple of times with pharmaceuticalagency, agents like Tamoxifen. But again, Dr.
- 13 Goldstein recommended publication of an
- 14 actual notice around the time of the, of the
- 15 NTP RoC listing, that would give, give
- 16 stronger signals about where the regulatory
- agencies are going with that. And this is a
- bit out of the purview of the NTP so far,
- and, and again my two bits worth is that's
- 20 probably a good thing because one of the
- things that has probably made this process
- 22 so successful over the years is that it is
- 23 not a regulatory process, that it's a
- 24 scientific process and it's not, not embedded
- 25 in a regulatory agency. Another, a number of

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- 1 done but fundamentally the public health
- 2 value of this process needs to be honored in
- 3 the process of considering those changes. Are
- 4 there comments on, are there points that I
- 5 missed in that summary that need to be
- 6 brought out, other issues that, that people
- 7 heard that need to be brought forward? I'm
- 8 kind of opening it up for a bit of
- 9 discussion on that. I was going to call
- 10 on...

11

13

15

16

- MR. KELLY: Would you like
- me to come up or...?
  - DR. GOLDMAN: What?
- 14 MR. KELLY: Would you like me
  - to come up, or...
    - DR. GOLDMAN: No. Speak from
- 17 the mic is fine. Just...and identify
- 18 yourself.
- 19 MR. KELLY: Well, I've been
- 20 debating whether, there is an issue that has
- 21 not come up and it's, it's an important
- 22 issue I think, I've been debating whether to
- even raise it because it's a bit of a can
- 24 of worms, has to do with the criteria for
- 25 listing a known human carcinogen. And the

- 1 clarification that's given for that, and
- 2 what's important to know is that that
- 3 clarification itself has been interpreted and
- 4 that when you consider the interpretation,
- 5 the clarification is not clear. Now what
- 6 the, what the criteria for known human
- carcinogens says is you have to have
- 8 sufficient evidence from studies in humans to
- establish a causal relationship. And then the
- 10 clarification says you need, this means you
- need evidence from studies, actually it says 11
- 12 studies of humans rather than in humans. It
- 13 doesn't say sufficient evidence to establish
- 14 a causal relationship, it just says you need
- evidence of studies of humans. But then it 15
- 16 adds a second paragraph that says there is a
- 17 summary paragraph that applies to both the
- 18 known and the reasonably anticipated criteria
- 19 that says consider all relevant data. Now
- 20 that, when that first came out, that was in
- 21 the Federal Register Notice in 1996, the all
- relevant data language. We did not consider 22
- 23 it that important because relevant seemed to
- 24 refer to whatever was stated in the
- criteria. If it's relevant for known, you 25

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- when you consider what happened there and 1
- 2 the interpretation that's been put on it,
- 3 and I'm sure this will come up again some
- time in the future, that clarification can 4
- 5 be considered quite ambiguous. And I wanted
- 6 to point that out and it may be necessary to 7
- make a clarification of the clarification.
- 8 DR. GOLDMAN: Well, I'm not
- 9 saying that I agree with you that it 10 actually says that, but I'm remembering now
- that also Dr. Sass raised the question about
- 11 12 further defining the situations under which
- 13
- human data other than epidemiologic data
- would move a chemical up into the known 14
- 15 category and, and so I, I think that that's
- 16 another thing to add to the, the summary. 17
- It's another issue and, and you're raising
- 18 it from a different direction. And, and the
- 19 need to have it be, if you may, equitable in
- 20 terms of those, you know, the kin..., the
- 21 data can cause you to down grade a chemical,
- 22. you know, and what can cause you to upgrade
- 23 it and I think if Dr. Sass were here, that's
- 24 the point that she would raise again, so I,
- 25 but, we, we should add that, that issue to

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- 1 consider if it's relevant for what's said
- 2 reasonably anticipated cri..., listing
- 3 criteria, you consider that. Then when we
- got to the dioxin listing, what happened was
- 5 there was a background document that said
- the basis for the listing is a combination
- 7 of three things, human epidemiological 8 evidence, which the background document said
- 9 was not sufficient. It was limited. Animal
- 10 experimental evidence and in vitro
- 11 mechanistic data indicating that there was a
- 12 similarity between the mechanism for animals
- 13 and humans. So there was not sufficient
- 14 evidence from studies in humans but that
- 15 insufficienc..., insufficiency was compensated
- 16 for by animal and in vitro data. And that
- 17 was justified on the basis of this final
- 18 paragraph that says, we can consider any
- 19 relevant data. So in effect what it said is
- 20 you don't need sufficient evidence from
- 21 studies in humans. If you've got other
- 22 evidence that will compensate for
- insufficient evidence, that's evidence in the 23
- 24 form of animal evidence or in vitro data
- 25 that all adds up to mechanistic data. So

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- 1 the list because it seems that that is still
- 2 a live issue. Other, I know there were some
- 3 other hands... yes?

4

- MS. FELTER: Susan Felter. I
- 5 have a couple of questions that evolve
- 6 around the issue of exposure and the first
- 7 one is, is really a question in terms of
- 8 whether a draft document is considered to be
- 9 adequate or not to move forward? The sense I
- 10 got from the discussion was focused more on
- the, the toxicity side of it. But if I 11
- 12 understand the mandate correctly, the list of
- 13 substances that must be published is based
- 14 on those that are known or reasonably
- 15 anticipated and to which a significant number
- 16 of persons residing in the U.S. are exposed.
- 17 Is that better defined somewhere in terms
- 18 and, and has that ever been a basis for
- 19 deciding that something is, documentation is
- 20 not sufficient to move something forward 21
- because there's inadequate information on the 22 exposure side or where do you find a better
- 23 description?

25

- 24 DR. GOLDMAN: So your
  - question is are there chemicals that have

#### Page 217 Page 219 1 been nominated that have not been moved 1 MS. FELTER: Yeah. I'd like 2 2 forward because of a judgment that there are to continue with my question about exposure, 3 3 not a sufficient number of people in the it goes back to I think the very first 4 United States who are exposed to that 4 opening statement that I've heard a couple 5 chemical? Does anybody from the program know? 5 of times that cancer is intrinsic to a 6 Bill, can you, can you answer that question? chemical and I find that to be a very DR. JAMESON: Yes, as a interesting statement to not have 8 8 matter of fact there have been a couple of controversies surrounding it because as we 9 chemicals that were listed in the first all know there is species specificity, 10 Report on Carcinogens that were subsequently 10 metabolic differences such that one strain, removed from or de-listed from, from the one specie may be, it may be intrinsic to a 11 11 Report on Carcinogens because it was 12 male rat but no one else, may be associated 12 13 determined that there was no longer any 13 with high doses and not low doses, example 14 human exposure to that material. So it 14 of lung cancer associated with particle overload. So a chemical that demonstrates 15 didn't, since there was no documented 15 16 exposure to those materials, they were 16 some tumorigenicity or carcinogenicity under removed even though there was strong, strong 17 specific situations, to say that now it's an 17 evidence that, that it was an animal 18 intrinsic property of the chemical...if you 18 19 19 could address that a bit? carcinogen. 20 DR. GOLDMAN: Which materials 20 DR. GOLDMAN: Well, I 21 and which chemicals? 21 should've said the ability of the, of the 22 DR. JAMESON: I'd, I'd have 22. chemical to cause cancer in a human and I 23 to look at the report, I can't really... 23 think that issue that you raised about 24 DR. MOURE ERASO: I, I don't 24 species differences has been addressed and 25 25 remember a, the specific chemical but one for quite some time actually in the way that Page 218 Page 220 data that are relevant to species that might 1 thing that, that concern me about that as 1 being one criteria is that there might be 2 support the notion that the risks for humans 2 3 the, the mistaken conclusion that that 3 are different than risks for other species, particular chemical might not be a carcinogen and has been incorporated and can be used, 5 or it doesn't have cancer effects when in 5 has been used to downgrade the classification reality the only criteria that was used, not 6 of chemicals just as those same mechanistic 7 to have studied, is that there is no 7 data in humans has sometimes been used to 8 8 exposures in the United States. Meaning that upgrade the classification of a chemical. So, if there are not exposures in the United 9 9 that's, that's a part of this process. 10 10 States, it doesn't matter if it's MS. FELTER: May I? I, I 11 carcinogenic or not, which, I found it a certainly agree, and I've seen many examples 11 little strange to say that and also probably 12 12 of where that is true, certainly with the 13 the language could be changed in a way that, 13 species differences. What might be less 14 that to make it clear that nothing is being 14 obvious to me and, and maybe the question of 15 said about the carcinogenic effect of the 15 genotoxicity to some extent comes in here is the relevance of findings at higher doses 16 chemical one way or another, simply it has 16 17 not been studied. Because there might be the 17 and not lower doses, where from the amount 18 possibilities of having that confusion. 18 of information that's available on the Report 19 SPEAKER: Actually that 19 on Carcinogens, again, with the goal being 20 language can't be changed because that's the 20 public health, if there's no distinction made 21 law. I mean, that's the one we've always had 21 between, you know, there's no dose 22 to deal with that issue, so... 22 information included in here to indicate that 23 23 DR. MOURE-ERASO: The this chemical caused tumors in these 24 language stays basically. 24 bioassays or these studies under these 25 DR. GOLDMAN: Go ahead. 25 conditions. It's simply a statement that it

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- 1 caused tumors, boom. Which when you really
- 2 get into it from a toxicological perspective,
- 3 the implications of finding tumors under one
- 4 set of circumstances versus a different set
- 5 of circumstances in terms of the public
- 6 health implications are quite different. And
- so has there been discussion about, and
- 8 maybe this goes beyond the scope of this, 9
  - this meeting.

10

# DR. GOLDMAN: No, it, it

- 11 really isn't. I mean, it's, it's, I think
- 12 that it's been an ongoing issue for probably
- 13 from the beginning of the program and the
- 14 way I would encapsulate the issue is, is it
- okay that the Report on Carcinogens stops at 15
- 16 the hazard identification stage or should
- they take a next step and do dose response 17
- modeling, you know, come up with potencies 18
- or, or come up with judgments about what 19
- 20 would be the appropriate dose response curve
- 21 and whether there might be a threshold and
- 22 so forth and so on. And at, at this point
- 23 in time there may be comments and I think
- 24 that the NTP folks can talk about that,
- 25 sometimes there are kind of comments about

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- 1 about how do we present this material and to
- 2 what degree we might try other things, so I
- 3 think your comments are useful and we, we
- 4 will follow up on them. One of the reasons
- 5 we are now very vehement, I personally am
- 6 very vehement about the background documents
- becoming sort of something that is
- 8 permanently there for people to look at and
- review and see the comments and see the
- 10 process that went through is, it's actually
- that that puts the, the report of, Report on 11
- 12 Carcinogens listing into context. It's really
- 13 hard in a short document that isn't the
- 14 entire book of the background document to
- 15 break it all down into something clear and
- 16 so the background document then plays a more
- 17 important role as do the comments on the
- 18 background documents and the minutes from the
- 19 meeting and the discussions of the votes, et
- 20 cetera. They all become something that
- 21 place the listing in context. And so we're
- 22. working on it, it's just not an easy issue.
  - DR. BABBAGE: Yeah, Michael
- Babbage from CPSC and I just wanted to 24
- 25 comment mostly on Dr. Goldstein's very

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- 1 some of that, but once NTP makes the
- 2 judgment about classification, it's up to the
- 3 individual agencies to go through processes
- of attempting to determine exposures, dose
- 5 response modeling and so forth and they
- don't always do those things the same way to
- 7 even, even further complicate our lives. So
- 8 this has, this has been an ongoing issue 9 and, and it's been felt that by stopping
- 10 short of that, that it, it clearly draws the
- 11 line between this process and a risk
- 12
- management process, but I think it's always 13
  - going to be an issue. Chris?

14

- DR. PORTIER: I just want to
- 15 make sure I, I'm understanding the comment,
- 16 now this is a comment on the RoC document 17 itself because obviously the background
- 18 documents spent a considerable amount of time
- 19 talking about the context of the observations
- 20 which are being reviewed and so the question
- 21 is to what degree does all of that
- 22 information then also get characterized into
- 23 the rather short listing that goes into the
- 24 Report on Carcinogens. And certainly every
- 25 re..., every report we visit the discussion

- 1 interesting proposal but also a little bit
- 2 on this last comment is, as it stands now
- 3 when a chemical is listed in the RoC, it
- doesn't automatically trigger any regulatory
- 5 action in at least at CPSC, and when we do
- 6 evaluate potential hazards we of course
- 7 consider the RoC, IARC and the CERHR and,
- 8 and, and so on, but the, but our policy has
- 9 always been that we do our own evaluations
- 10 of everything from hazard ID to the, to the
- risk and risk management, so really the, the 11
- 12 bottom line is that the bur..., the burden
- 13 is on us, on, on the regulatory agencies, or
- 14 in our case on us in particular to, to do
- 15 the, the, the next three steps of the
- 16 risk assessment essentially and to, and to 17 say whether a particular product in our
- 18 jurisdiction is a hazard and I mean, that's,
- 19 that's how it is and whether that should
- 20 change, I don't know, but that's the way,
- 21 that's how it is now.
- 22 MR. KELLY: Of course, this,
- 23 this issue came up the last time we had a
- 24 public meeting on this in, in 1999; that is,
- 25 the issue of to what extent should the

- 1 listing information on the Report on
- 2 Carcinogens give some information about dose
- 3 or exposure and what is known about
- 4 carcinogenicity at a particular dose or
- 5 exposure, to what extent does that knowledge
- depend on there being a certain level of
- dose or exposure. Since that meeting we, we
- do have new legislation and guidelines in 8
- the form of the Data Quality Act and
- 10 guidelines and one of the requirements of
- that is utility. Utility is defined as 11
- utility to the intended, for the intended 12
- 13 purpose of the information product. We've
- 14 discussed this before when you go back to
- 15 the legislative history of the Report on
- 16 Carcinogens, it's very clear that Congress
- 17 intended that this report have utility for
- individual Americans who would make choices 18
- about their personal lifestyles and 19
- 20 exposures. And yet at the very, in the
- 21 introduction of the Report on the Carc...,
- 22 on Carcinogens currently it says that
- 23 there's nothing in the Report on Carcinogens
- 24 is intended to necessarily have any relevance
- 25 to the activities of people in their daily

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- called, pursue an alcoholic lifestyle. That 1
- 2 is, they're very heavy drinkers and have all
- 3 the other things associated with an alcoholic
- 4 lifestyle of just general dissipation, poor
- 5 diet, lack of exercise, you know, lack of
- productive work, that sort of thing, possibly
- low socioeconomic status which has been
- 8 correlated with increased risk of cancer, et
- cetera. And yet the, so the implication of
- 10 this would be that the listing should say
- that alcoholic beverages are known to cause 11
- 12 cancer among people who are heavy drinkers
- 13 or who are, who are, pursue an alcoholic
- 14 lifestyle, something like that. That was the
- 15 debate and yet they were instructed that
- 16 they could not insert that sort of language
- 17 in the Report on Carcinogens and they should
- 18 not even consider it as part of the
- 19 information product because the Report on
- 20 Carcinogens is only a hazard document,
- 21 doesn't consider risk. I think this issue
- 22. now with the new legislation...
  - DR. GOLDMAN: Bill, I don't
- 24 believe that's what the committee concluded
- 25 about the literature on alcohol, but, you

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- 1 lives and there have been occasions when
- 2 the, there have been critical issues
- 3 regarding dose and exposure that have come
- up with regard to specific listings and the
- 5 review panels, particularly the RoC
- subcommittee have been instructed by RoC
- 7 staff that they should not consider dose or
- exposure in making recommendations on the 9 listings. The one that comes most prominently
- 10 to mind as a good example of this is, which
- 11 I no longer have any interest in other than
- 12 my daily personal life as an individual
- 13
- consumer is the consumption of alcoholic
- 14 beverages, in which there is considerable
- 15 evidence that very moderate intake of
- 16 alcoholic beverages is not carcinogenic and
- 17 is actually has health benefits, mainly in
- 18 the form of having to do with heart attack
- 19 and stroke. But the point is that, and this
- 20 was raised and debated considerably among the
- 21 RoC subcommittee members is that the evidence
- 22 we have that shows carcinogenicity with
- 23 alcoholic beverages; that is, what we were
- 24 already shown as known to be a carcinogen
- 25 only has to do with people who are what they

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- know, I might be wrong, it's been a few
- 2 years, but I don't think that that really
- 3 was their conclusion.
  - MR. KELLY: Oh, I don't know
- 5 about the conclusion, I'm talking about
- 6 the...

4

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23

- DR. GOLDMAN: That, that the
- 8 risk for cancer was only among these
- 9 subgroups that suffer from all these other
- 10 conditions. I don't think that that was
- their conclusion. So I, you just have to be 11
- 12 careful here but...
  - MR. KELLY: I didn't say
- 14 they concluded that, I said...
- 15 DR. GOLDMAN: Yeah.
- 16 MR. KELLY: ...they were
- 17 debating that and then they were told that
- 18 that was not even appropriate to get into
- 19 and it was not necessary to debate. So they
- 20 never really reached a conclusion on it. But
- 21 it was an imp...it is an important point. 22
- It, it comes up with, very prominently with 23 some other listings that are in the Report
- 24 on Carcinogens now. And I think it's going
- 25 to come up sometime with the new legislation

- 1 and guidelines and should probably be dealt
- 2 with at some point. And the usual response
- 3 is that they're, you know, we don't want to
- 4 get into quantitative risk assessment and
- 5 dose response curves and the usual, you
- know, things that regulatory agencies get
- into and I don't think you need to do that.
- I think a, there are broad qualitative sort 8
- of dose response or exposure statements that
- 10 can be made about some of these chemicals.
- 11 You know, for example, on some of them you
- could say that, you know, cancer has only 12
- 13 been found, is, is only known to have
- 14 occurred in worker populations that were
- exposed to extremely high doses as a result 15
- of industrial accidents. You know, if that 16
- 17 were the, the case rather than in the
- general population, rather than saying it's 18
- 19 giving the implication that it's known to
- 20 cause cancer among anybody who's exposed to
- 21 this. But again, I would like to point out
- 22 that we, we do have some new law on this
- 23 particular issue. There is very pertinent 24 legislative history. It's never really been
- 25 confronted adequately I believe by the
  - Page 230
  - agency. I found the response to the public
- 2 meeting comments in 1999 to be very
- 3 dismissive in fact of this particular issue.
- And since it has come up, I do feel that
- 5 this needs to be pointed out at this point.
- 6 Thank you.

1

7

21

25

- DR. GOLDMAN: Okay, well, I
- 8 guess that's another issue to put up there,
- 9 but I, I should say that I have not yet
- heard anything either here or elsewhere to 10
- 11 say that there's a determination that the
- 12 Data Quality Act applies to this process so,
- 13 I, but I think that your point about trying
- 14 to put the, put it in somehow in context
- 15 with exposure and I think it get backs to
- 16 the point that was made earlier needs to be,
- 17 you know, added as one of the, one of the
- 18 issues that was raised. Are there other
- 19 issues that need to be identified as coming
- 20 out from, from this meeting? Make sure that
  - we're not leaving anything out.
- 22 DR. MOURE-ERASO: I mean, I,
- I, I read what you presented as the summary 23
- 24 of the issues and I, a little unclear about
  - it, the way that you presented this in order

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- 1 of priorities or is it a list or, or, or
- 2 how?

11

- 3 DR. GOLDMAN: I tried to put
- 4 it in the order of the process. So starting
- 5 from the nomination through the scientific
- 6 review through bringing it forward to the Board of, so I tried to just put it in the, 7
- 8 in, in process order.
- DR. MOURE-ERASO: Yeah, 9
- 10 because of, of, I probably will have, as, as
  - probably the people here in the panel have
- different levels of, of reactions to these 12
- 13 statements that were presented, I mean, it
- 14 doesn't seem that, if the panel is going to
- 15 react to the issues that were presented,
- 16 there will be different opinions I assume.
- 17
  - DR. GOLDMAN: Perhaps it would
- 18 make sense at this stage to, you know, turn to the members of the panel to see if you 19
- 20 have some feedback that you know, your own
- 21 reactions or, you know, further points that
- 22. you want to make to be sure to put them in 23
- here now. There will also be a written 24
- report and an opportunity in that to, you
- 25 know, after we've had a chance to ruminate

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- further, to, to add to that. So, do you want
- 2 to lead off on that?

3

- DR. MOURE-ERASO: Sure.
- 4 First of all I, I, I hear with some
- 5 trepidation the proposal of a re-
- configurating the procedure, the process of,
- of conducting the business of the NTP.
- 8 Specifically the, the recommendations of
- q basically eliminating the R, RG1 and RG2 and
- 10 the Board of Scientific Counselors. I believe
- 11
- very strongly that the appropriate function 12 of the science in the federal prog..., in
- 13 the federal government that exists in, in
- 14 NTP is to take the responsibility of the
- 15 process of making decisions that eventually
- are going to have big public health impacts. 16
- 17 And I absolutely reject the notion that we
- 18 can privatize this process. The expert panels
- 19 as it was described here constituted mostly
- 20 from the industry that supposedly is being
- 21 affected by these decisions is in my mind 22 absolutely not an improvement in the process,
- 23 but the opposite. I also believe that one of
- the things that is also of great importance 24
- 25 in terms of having a fairness in the way

- that mechanistic data are used as you 1
- 2 mentioned, what Dr. Sass mentioned that there
- 3 is a need to have explicit descriptions of
- 4 how mechanistic data can affect a process,
- 5 upwards and downwards and that that should
- be made specific in the language, and not
- only put an example of how things could be
- de-listed and know how things could be 8
- changed from one classification to another.
- 10 And specifically to, to maximize the
- appropriate use of mechanistic data, to 11
- properly inform people of, especially 12
- 13 properly inform exposed people what to expect
- in effects of carcinogenicity. 14

16

- DR. DELZELL: I'm sure that 15
- each of us on the panel has a slightly different view of what's transpired and what 17
- 18 our reactions are. I. I do. I have heard
- 19 some very specific recommendations for
- 20 clarifying and improving the process, and I
- 21 think those need to be carefully considered.
- 22 I am not as willing to, not dismiss but, but
- 23 have a negative reaction to the idea that
- 24 the whole process be reviewed and perhaps
- 25 changed. I think that it is very good to

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- 1 minimal. And I think that the Board gets an
- 2 understanding of that issue, I think that
- 3 the industry that's being affected and
- 4 impacted by those decisions understand that
- 5 issue, but I don't think that in general
- very many other people really do, that a lot
- of times with, when you're, when you're
- 8 dealing with state agencies in particular, if
- you see a chemical listed as a carcinogen,
- 10 it's an immediate problem, and that's, that's
- clearly not true. And I think there, there, 11
- there should be a mechanism whereby some of 12
- 13 those reservations can be expressed and I've
- 14 done this in, in RoC meetings as have a
- 15 num..., number of other people. It's in my
- understanding not part of the mechanism now, 16
- 17 but I would really like to see it part of
- 18 the mechanism whereby a description says, you
- 19 know, it's, the apparent risks from this
- 20 exposure to this chemical are small, but
- 21 this is a hazard identification process and
- 22. I think that get, gets lost a lot of the
- 23 time in discussions is that, is that this is
- 24 limited to hazard identification and I think
- 25 that's a real issue that's going to keep

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- 1 consider changes, particularly in light of
- the very sweeping changes that we see taking 2
- 3 place in science or are about to take place.
- I, I do feel that the peer review process
- 5 can be improved. I'm less sure of the
- specific mechanism for improving the peer
- 7 review process. The, the other thing that
- we've heard quite a bit about today is the, 9
- the need to improve the exchange with the, 10 between the public and the peer review
- 11
  - process. And I'm sure that that can be
- 12 improved also.

13

- DR. CARPENTER: Yeah, I agree
- 14 that, I think that there is a fundamental
- 15 misunderstanding about what the peer review
- 16 process is because we encounter the same
- 17 arguments. A number of the discussions that
- 18 have taken place today take place in the RoC
- 19 meetings themselves. Particularly questions
- 20 about exposure and the idea of listing a
- 21 chemical, realistically exposures will never
- 22 occur to humans, so they're, they're, or
- 23 they're at least not likely to occur. So
- 24 that the actual risk that's being posed by
  - these chemicals in everyday life is, is

- coming up until it gets addressed formally.
- 2 DR. GOLDMAN: Mark?
- 3 DR. TORAASON: I think, there
- was a lot of discussion about the document.
- 5 I'm not sure that, that the review documents
- met the same, serve the same purpose as the
- 7 reproductive health effects documents. I
- 8 mean, the documents that the NTP uses are to
- 9 facilitate the review by the Board of
- 10 Scientific Counselors and the different
- regroup, review groups, and over the years 11
- 12 those documents have been improved and it's
- 13 sort of coming back to bite the NTP because
- 14 the better they get, the more people want
- 15 them to be better, the more they want the
- 16 process to be better. And if that's an
- 17 int..., if that's the intent, to produce an,
- 18 a comprehensive document, then some of the
- 19 recommendations we heard were great. But
- 20 perhaps maybe the focus should be on the
- 21 writing that appears in the Report on
- 22 Carcinogens because that's the thing that
- really goes forward, that's the thing that 23
- most people read. And that isn't given a 24
- 25 review process that I'm aware of, it just

#### Page 237 Page 239 1 sort of appears. So maybe that, that could 1 DR. JAMESON: Yeah, just, be a place of focus. The other comment I, I 2 2 just for the record, I'd like to identify 3 3 have, that I think there, there are some the fact that we received additional written 4 really good recommendations about the time 4 comments for this process meeting from 5 allowed, I heard some things from a 5 individuals who could not attend. We've perspective that I hadn't noticed before and received these, these, the written comments one particular point is, I've attended a lot and they were placed on the web as part of of meetings and it's invariably there was the public record for this meeting, but, but 8 8 plenty of time for everybody to say what for, for the purpose of the record I'd like 10 they want. There were a couple of meetings 10 to identify that Sam Cohen of the University where people were cut short and I was of Nebraska Medical Center, Neil King of 11 11 thinking, what's this concern about time? But Wilmer, Cutler, Pickering on behalf of the 12 12 I, it did dawn on me, when you're told ahead 13 13 Nickel Production Environmental Research 14 14 of time you only have 7 minutes, you only Association and Inco United States submitted prepare 7 minutes. I guess if you're savvy comments, I'm sorry, Samuel Cohen submitted 15 15 comments, Mr. King submitted comments, Wulf 16 about what goes on in the meetings, you can 16 17 prepare for 30 minutes and 40 minutes, so... 17 Utian of the North American Menopause Society 18 And the other point was what Hillary made 18 submitted comments, Dr. Lawrence Robinson 19 about, oh, we get these documents two months 19 from the Color Pigments Manufacturing 20 ahead of time, that's true, but I'm more 20 Association and James Enstrom from the 21 sympathetic toward the people that want to 21 University of California at Los Angeles 22 respond to that. They have two months, they 22. submitted written comments. These were made 23 have to write it and then we get it in at 23 available on the web, distributed to the panel and, and copies are also available 24 the last moment, and then they feel that 24 25 25 because reviewers got it at the last moment outside. Page 238 Page 240 1 they didn't get much of a chance. And I 1 DR. GOLDMAN: Thank you. 2 2 think so, even though I may get the document DR. MOURE-ERASO: Dr. 3 two months ahead of time which gives me 3 Jameson, there were some other things, there plenty of time, not plenty of time, but 4 were some other things that were distributed 5 adequate time to review, I'm realizing that 5 here that were in part of the written record 6 there's also this other gap where people too...that will appear in the, in the final 7 want to not only review it, they want to 7 list? 8 8 comment on it and they want me to have time DR. JAMESON: Yes, yes, 9 9 to review what they say and maybe there is every, everything that was distributed from, 10 need, a need for a little more time there. 10 from individuals who were, were scheduled to DR. GOLDMAN: Excellent. And 11 make presentations but were unable to and 11 12 I think those last points are really points 12 submitted their, their, their comments, those 13 that should have been in my summary too, 13 will also be made part of the record, yes. 14 that, the re..., the idea of the review of 14 DR. PORTIER: I thank you 15 the actual listing was a very interesting 15 all, Lynn, thank you very much for running a 16 idea, I don't know exactly how you would do 16 very interesting meeting and I, I actually 17 that, but there might be some way at least, 17 look forward to the written part of this, 18 you know, minus the judgment call, the 18 bulleted it's good enough, I, I think we've 19 description of the substance and the 19 got a lot of the points down that you 20 description of the toxicology, maybe that 20 brought forth. I'm going to clar..., I was,

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23 24

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I've been debating whether to clarify an

Sometimes at public meetings things are said

that get carried away and everyone leaves

with the impression that's an incorrect

issue or not, but I, I can't let it go.

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could be vetted fairly early, that's kind of

is turn to first Bill Jameson, he has some

us and then ask Chris Portier to sum up.

an interesting idea. What I want to do now

additional information for the record to give

- impression. So I'm going to pick on alcohol. 1
- 2 Because I really want to make it clear that
- 3 we do go to some degree of effort to try to
- 4 clarify our listings. I'm just going to read
- 5 one part from the alcohol listings, so, so
- you can all go back and do your homework and
- read and look at this. The second sentence
- 8 on the alcohol listing, the first sentence
- clearly says, alcohol is a known human
- 10 carcinogen, according to our review of the
- 11 second sentence it says, studies indicate
- 12 that the risk of cancer is most pronounced
- 13 among smokers and at the highest levels of
- 14 consumption. I just want to clear, make it
- 15 clear that the, we do take into account the
- 16 issues that have been debated, the last part
- of this, we do draw a line about where we're 17
- going with dose response. In some of our 18
- 19 presentation there are issues that clearly
- 20 become very difficult issues that being an
- 21 expert in dose response and having spent 25
- 22 years of my life doing research on it, I
- 23 recognize some of the difficulties involved
- 24 in making decisions about what level
- constitutes concern and what level does not 25

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- 1 recommendation for a listing or non-listing
- 2 in the Report on Carcinogens. It's very
- 3 important we get that record very clear and
- 4 there's been some excellent suggestions here
- 5 on how to improve that record and improve
- that debate. And I think we'll be looking
- very carefully at how we do that. Again,
- 8 thank you all very much. I want to thank Dr.
- Jameson and his staff not only for this
- 10 meeting but for years and years and years of
- effort in putting together the Report on 11
- 12 Carcinogens, creating over the course of, 20
- 13 years of your career now, Bill? Over 20
- 14 years of process that I think is second to
- 15 none, not only in the U.S. government but in
- 16 the world. I think we've got a process that
- 17 is more open than any other decision process
- 18 for hazard I've ever seen and I've been
- involved in a lot and we continue to try to 19
- 20 make the, make it better and I think it's
- 21 Bill and his staff that have taken us there
- 22. and I want to thank them very much. Thank
- 23 you all for being here. Thank you very much
- 24 for your comments. Again, if you have any
- 25 additional comments or anything else you'd

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- 1 constitute concern. We're always willing to
- 2 consider where we're going with that but I
- 3 really don't see us ever, unless legally
- required by Congress directly, going into the
- 5 issue of setting thresholds and standards and
- things like that. It's just not the mandate
- 7 of the Report on Carcinogens and I believe,
- my interpretation and my counsel will correct
- 9 me at some point is that that would take us
- 10 way beyond the mandate of the law for the
- 11 Report on Carcinogens and I just don't see
- 12 us going there. But the comments have been
- 13 very stimulating, there's a lot of things I
- 14 will take back to staff and look at very
- 15 carefully. We, we always look at how we list
- 16 the criteria and we are constantly trying to
- 17 redo that. We always very carefully look at
- 18 how much time we've given you in, in
- 19 providing additional comment to us up front
- 20 because we really do believe it's the
- 21 debate, both the debate that occurs at the
- 22 public meetings, the debate that occurs at
- 23 the government meetings and the debate that
- 24 occurs in the written documents that drive 25 where the, the program is going to go in

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- 1 like us to consider, we are always open to
- 2 comments even after the close of this
- 3 meeting. Contact Dr. Jameson, Dr. Wolfe and
- 4 get them to us. And again, Lynn, thank you
- 5 very much and I'll turn it back over to you
- 6 now.

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13

## DR. GOLDMAN: Well, and I

- 8 think all of our thanks to Bill Jameson and
- 9 the NTP staff for the work that they do on
- 10 the Report. Obviously, it's something we all
- appreciate and that's why people are here to 11
- 12 try to help make it better.
  - DR. JAMESON: If I may, I'd
- 14 like to recognize Anna Sabella of my staff
- 15 who worked very hard for all the logistics
- 16 of this meeting, and, and has done an
- 17 excellent job in getting everything and I... 18
  - DR. GOLDMAN: Thank you.
- 19 DR. JAMESON: ... I'd like
- 20 to thank, publicly thank Anna Lee. Thank
- 21 you.
- 22 DR. GOLDMAN: Okay,
- 23 adjourned.
- 24 (WHEREUPON, the Meeting was concluded at 3:16
- 25

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	D 445	
	Page 245	
1	CAPTION	
2 3		
3	The Meeting in the matter, on the	
4	date, and at the time and place set out on	
5	the title page hereof.	
6		
7	It was requested that the Meeting be	
8	taken by the reporter and that the same be	
9	reduced to typewritten form.	
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